

**EL SOBRANTE LANDFILL  
ADMINISTRATIVE REVIEW COMMITTEE MEETING**

**AGENDA**

**August 13, 2025**

**Time 10:00 A.M.**

**Location: Riverside County Department of Waste Resources  
14310 Frederick Street  
Moreno Valley, CA 92553**

- I. CALL TO ORDER AND INTRODUCTIONS**
- II. APPROVAL OF August 14, 2024 MEETING MINUTES**
- III. DISCUSSION ITEMS**
  - a. Landfill Update**
  - b. Sub-Surface Temperature Events**
  - c. Leachate/condensate disposal**
- IV. ACTION ITEMS**
  - a. Conformance Finding for the 2024 El Sobrante Annual Report**
- V. PUBLIC COMMENTS** (Individuals desiring to speak to the Administrative Review Committee will be limited to a maximum of three minutes)
- VI. COMMENTS FROM COMMITTEE MEMBERS**
- VII. NEXT MEETING DATE**
- VIII. ADJOURNMENT**

In compliance with the Americans with Disabilities Act and Government Code Section 54954.2, if special assistance is needed to participate in a Committee meeting, please contact the Riverside County Department of Waste Resources at (951) 486-3200. Notification of at least 48 hours prior to meeting time will assist staff in assuring that reasonable arrangements can be made to provide accessibility at the meeting.

**El Sobrante Landfill  
Administrative Review Committee  
Minutes  
August 14, 2024**

The following were present:

**MEMBERS**

Jose Merlan  
Andy Cortez  
Jason Farin

**REPRESENTING**

TLMA/Planning  
Dept. of Waste Resources  
Executive Office

**STAFF**

Sandi Salas  
Fritzy Devera  
Kristine Kim  
Ryan Ross  
Kinika Hesterly  
Katherine Avila  
Mariela Aguilar  
Kathryn Aguilar

**REPRESENTING**

Environmental Health  
Environmental Health  
Environmental Health  
Dept. of Waste Resources  
Dept. of Waste Resources  
Dept. of Waste Resources  
Dept. of Waste Resources  
Dept. of Waste Resources

**WMI/USA WASTE**

Cody Cowgill  
David Meyer  
Linda Lockhart  
Cindy Daverin

**AGENDA ITEM I: CALL TO ORDER AND INTRODUCTIONS**

Andy welcomed everyone and called the meeting to order at 10:00 AM. Attendees introduced themselves.

**AGENDA ITEM II: APPROVAL OF October 11, 2023, MINUTES**

Andy excluded himself from the vote as he was not present for the prior meeting October 11, 2023. Andy inquired if there were any comments, corrections, additions, or deletions to the October 11, 2023, meeting minutes.

- Jason Farin noted in the previous minutes under Section A: Landfill Updates, correcting "control missing systems" to "control misting systems."
- Jason Farin moved to approve the minutes, second by Jose Merlan. Motion passed 2-0.

**AGENDA ITEM III: DISCUSSION ITEMS**

**A. Landfill Updates**

David Meyer provided the following updates:

- Work on Lift 12 (top deck) will continue through November and December, while progress on Lift 13B was delayed due to rain. Work on the liner started, with completion projected for November if weather permits.
- The site is running 24 hours a day, six days a week, processing around 12,000 tons daily (62,000 tons weekly).

- David Meyer mentioned that the Solid Waste Permit renewal was completed in March, and part of the renewal is acceptance of processed C&D material from the Moreno Valley Transfer Station for use as Alternative Daily Cover (ADC).
- David Meyer also updated on irrigation from Phase I, used once in November 2023, and applied about 2 inches of water using the irrigation system.
- **Complaints:** There were 19 odor complaints in May, three in June in addition to two traffic-related complaints and one view-shed complaint. July had one odor complaint. David Meyer confirmed that communication was sent to carriers reminding them to follow designated routes, resulting in improved compliance.
- The chip and grind operation is on hold and greenwaste that is received is being transferred offsite.

#### **ACTION ITEM IV:**

##### **A. Conformance Finding for the 2023 El Sobrante Annual Report**

- The ARC reviewed the report and confirmed that USA Waste is in conformance with all 2023 reporting requirements. Motion passed 3-0.

#### **AGENDA ITEM V: PUBLIC COMMENTS**

- There were no public comments.

#### **AGENDA ITEM VI: COMMENTS FROM COMMITTEE MEMEBERS**

Andy Cortez thanked everyone for their hard work on the 2023 Annual Report.

#### **AGENDA ITEM VII: NEXT MEETING DATE**

TBD August 2025 (Tentative)

#### **AGENDA ITEM VIII: ADJOURNMENT**

Meeting adjourned at 10:11 A.M

# Staff Report

## El Sobrante Landfill

## 2024 Annual Report

Prepared By:



July 2025

## Introduction

The Riverside County Department of Waste Resources (RCDWR) is responsible for the monitoring and implementation of both the El Sobrante Landfill Mitigation Monitoring Plan (MMP), as well as the First Amended and Restated Second El Sobrante Landfill Agreement (Landfill Agreement), between the County of Riverside and USA Waste of California (USA Waste), a subsidiary of Waste Management Inc. (WM). USA Waste/WM is required to provide an annual report documenting their efforts in complying with the mitigation measures and conditions of approval, as identified in the MMP and Landfill Agreement.

The 2024 El Sobrante Landfill Annual Report consists of the following:

### 1) Annual Monitoring Report

- Provides annual updates for the items listed on Exhibit “D” of the Landfill Agreement, which include, but are not limited to, topics such as in-County and out-of-County tonnage, complaints, pending litigation, hours of operation, and facility permits.

### 2) Conditions of Approval Status Report

- Documents compliance with the Riverside County Board of Supervisors and Riverside County Transportation Department’s Conditions of Approval imposed on USA Waste/WM during the 1998 Landfill Expansion Project.

### 3) MMP Status Report

- Documents compliance with the adopted mitigation measures.

## Review Process for 2024 Annual Report

In May 2025, USA Waste/WM provided RCDWR with the initial draft of the Annual Report. Upon RCDWR and Local Enforcement Agency (LEA) review, the reports were presented to the Citizens Oversight Committee (COC) for comments on June 11, 2025, and July 9, 2025. Comments on the Annual Reports not immediately addressed during the COC meeting are shown in Attachment A (along with responses).

The Annual Report was finalized in July 2025.

## RCDWR Recommendations

Upon review of the reports, RCDWR offers the following comments/recommendations:

### 1. 2024 Annual Monitoring Report

ARC, COC, and staff comments/edits were addressed. **USA Waste/WM in compliance for 2024 reporting period.**

### 2. 2024 Conditions of Approval Status Report

ARC, COC, and staff comments/edits were addressed. **USA Waste/WM in compliance for 2024 reporting period.**

### 3. 2024 Mitigation Monitoring Program Status Report

For 2024, USA Waste/WM has submitted the required reports and documentation where applicable, to the agencies responsible for implementation/monitoring of the conditions and mitigation measures in accordance with the approved MMP. **USA Waste/WM is in compliance for the 2024 reporting period, noting substantial compliance for Mitigation Measure T-3.**

### **T-3 Substantial Compliance**

A detailed analysis of truck traffic data relating to Measure T-3 was performed by RCDWR. The analysis assumed all trucks that potentially could use SR91 during the peak hours did so, thus representing a conservative approach in assuming eight (8) am peak hour trucks and one (1) pm peak hour trucks. The potential for 9 daily peak hour trips is substantially below the impact thresholds identified in the SR91 Peak Hour Analysis (Webb Associates, 2015/16) - 40 AM peak hour and 375 PM peak hour trips to bring a freeway segment to an unacceptable level. Therefore, based on the negligible trucks potentially traveling on SR91 during the peak hours (as identified in the EIR), along with the additional steps WMI has implemented to reduce peak hour trips (as identified in the Peak Hour Truck Reduction Program- stronger contract language, outreach to vendors, GPS program for WMI trucks, etc.), substantial compliance with the mitigation measure was met for 2024.

## Attachment A

### Comments on the 2024 El Sobrante Landfill Annual Report

#### **Annual Status Report**

1. [COC] 2024 Landfill History pg. 4: Incorrect year identified and request for approval language to be clarified.

*RCDWR: Year and approval language updated on report.*

2. [COC] 2024 Permit Actions pg. 5: Provide more details about the SCAQMD Title 5 permit revision.

*USA Waste/WM Response: The SCAQMD Title 5 permit revision (No. 18) include the following changes:*

- *Update information of Responsible Official and Contact Person*
- *Revised selective permit conditions to improve clarity and applied applicable rules*
- *Issuance of Permit To Operate (PTO) for landfill gas treatment system "A"*
- *Issuance of PTO for landfill gas collection (>50 wells) system*
- *Incorporated 40 CFR 63 Subpart AAAA and removed 40 CFR 60 Subpart WWW (no longer in effect)*

3. [COC] 2024 Permit Actions pg. 5: Provide more details about the SCAQMD variance for total reduced sulfur.

*USA Waste/WM Response: The primary reason for the variance is because South Coast AQMD is still processing the permit application to modify the TRS limit of Flare 4. The variance grants the Flare 4 system a higher permitted limit for TRS that is still in compliance with the Rule 431.1 limit of 150 ppmv averaged daily. On August 6, 2024 an interim variance was granted to USA Waste by the SCAQMD hearing board, followed by the regular variance on October 3, 2024.*

4. [COC] 2024 Landfill Activities pg. 5: Calculation error for total number of wells.

*RCDWR: Confirmed total number of wells accurate on report.*

5. [COC] Local Mitigation Trust Account pg. 7-8: Question posed regarding why the fund decreased from June 2024 to May 2025.

*RCDWR: The fund increased from \$74,165 (as of June 30, 2024) to \$74,367 by May 2025.*

#### **Condition of Approval Report**

6. [COC] Riverside County Condition of Approval pg. 6, #6 – Include a brief discussion about why waste from jurisdictions outside of Los Angeles, Orange, San Bernardino and San Diego counties shows up on tonnage reports.

*RCDWR: The report was updated to include the following: When waste is delivered to a landfill or transfer station, the gate attendant asks the driver where the waste is from. Typically, transfer stations do not restrict waste from other areas, and often times, waste could be from outside of the Los Angeles, Orange, San Bernardino and San Diego county areas. Additionally, the driver may not understand the question and provide the location of where their business is located, or where they are from, rather than the origin of the waste. As such, it is common to see locations outside of the permitted four counties (Los Angeles, Orange, San Bernardino and San Diego) on jurisdictional reports. Transfer stations that deliver waste to El Sobrante are inspected by the LEA, as well as by Hazardous Waste Inspectors from the Department of Waste Resources.*

7. [COC] Riverside County Condition of Approval pg. 9-10, #16 – Clarify the response to the five (5) complaints received at El Sobrante.

*USA Waste/WM Response: The WM truck (1-complaint) identified was confirmed to be in the area for service. The third party carrier (4-complaints) was contacted to correct the behavior.*

8. [COC] Riverside County Condition of Approval pg. 14 – Page 14 is shown twice in the pdf provided.

*RCDWR: This page was incorrectly incorporated twice and will be removed in the final PDF.*

### **Mitigation Monitoring Program Status Report**

9. [COC] AQ-1: Include a discussion regarding new flare plans at the landfill.

*USA Waste/WM Response: Flare 5 application was submitted to SCAQMD. WM anticipates construction of the Flare 5 to be completed in Q4 2025.*

10. [COC] AQ-3: Confirm if PM10 monitoring is during construction, operation, or both. What does the AQMD consultation document state about this?

*USA Waste/WM Response: Confirmed that the PM10 monitoring is required during cell excavation construction activities. SCAQMD participated in the development of ESL's mitigation measures as part of the Environmental Impact Report (EIR) process and implementation of AQ-3 requires South Coast AQMD to review the CEQA Mitigation Monitoring Workplan for PM10 prior to the start of construction. The AQ-3 mitigation measure states:*

#### **MITIGATION MEASURE**

##### **AQ-3**

The following mitigation measures exceed current regulatory requirements and shall be incorporated by design, construction, and operation:

- PM<sub>10</sub> monitoring stations and an onsite meteorological station shall be installed and operated, as agreed in consultation with the SCAQMD.
- Where feasible, landfill roads shall be paved.
- Portions of paved roads abutting unpaved haul truck traffic areas shall be routinely swept and/or washed.
- Onsite vehicles shall be routinely maintained.

11. [COC] AQ-4: Concerns with PM10 exceedances were expressed. Discuss PM10 thresholds and explain the criteria and standards.

*USA Waste/WM Response: Per the January 2025 El Sobrante Phase 13B Excavation Monitoring Report: Based on the site locations as depicted in Figure 3-1, and the meteorological data as shown in Figure 6-1, Site 2 was the primary downwind location for Phase 13B monitoring while Site 1 was considered a secondary downwind location. Both sites showed an overall average well below the 50 µg/m<sup>3</sup> PM10 limit required by SCAQMD Rule 403 (Fugitive Dust), when determined as the difference between upwind and downwind samples collected U.S. EPA-approved equivalent method for PM10 monitoring. Higher concentrations were seen at Site 2 in February, however, in accordance with SCAQMD Rule 403, the difference in the daily average PM10 concentrations with Sites 1 and 2 compared to background (Site 3) are below the California Ambient Air Quality Standard (CAAQS), 24-hour PM10 standard of 50 µg/m<sup>3</sup>.*

12. [COC] B-10: Explain why the funding decreased compared to 2023.

*RCDWR: The Southeast Resource Recovery Facility (SERRF) shut down in 2024, resulting in a reduction of over 68,000 tons of non-hazardous cement treated incinerator ash used for Alternative Daily Cover (ADC).*

13. [COC] B-13: Have there been any sightings of the pin-tailed whydah at the landfill? If so, how is this being addressed?

*USA Waste/WM Response: Pin-tailed whydah has not been sighted at El Sobrante Landfill.*

14. [COC] T-2: Include a brief discussion about why waste from jurisdictions outside of Los Angeles, Orange, San Bernardino and San Diego counties shows up on tonnage reports.

**Same response as #6.**

15. [COC] T-4: Clarify the response to the five (5) complaints received at El Sobrante.

*USA Waste/WM Response: The WM truck (1-complaint) identified was confirmed to be in the area for service. The third party carrier (4-complaints) was contacted to correct the behavior.*

16. [COC] W-4: Compare reporting periods to 2023. Include discussion on increased leachate and verify and explain calculations in response.

*USA Waste/WM Response: From October 2023 to March 2024, a total of approximately 5,387,103 gallons of leachate was recirculated into the working face of the landfill. From April 2024 through September 2024, up to 12,000,000 gallons of liquids were recirculated into the working face of the landfill, approximately 732,000 gallons of liquids were used for dust control, and 316,800 gallons of liquids were transported offsite. From October 2024 through December 2024, approximately 267,300 gallons of liquids were recirculated into the working face. From October 2024 through March 2025, no liquids were used for dust control and approximately 18,423,105 gallons of liquids were transported offsite. Liquid volumes are reported in the Semi-Annual GWMRs dated April 30, 2024, October 31, 2024, and April 30, 2025. The increase of liquid is from actively installing new pumps and the continuous dewatering activities at the landfill.*

**E L S O B R A N T E**  
**L A N D F I L L**  
*10910 Dawson Canyon Road, Corona, CA 92883*

**2025**  
**AESTHETICS REPORT**  
**FOR THE**  
**EL SOBRANTE LANDFILL**



**MARIPOSA BIOLOGY**  
CINDY JONES DAVERIN  
4729 ROLANDO BLVD  
SAN DIEGO, CA 92115

May 23, 2025

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# 1. Introduction

This is the fourth report on Aesthetics Mitigation Measure A-1. This mitigation measure prescribes the use of Riversidean sage scrub (RSS) vegetation restoration to minimize the appearance of the closed landfill. This report compares the appearance of the south-facing closed landfill slopes between 2024 and 2025. The north and west facing slopes are not visible and are not included in this report.

Figure 1 shows the phases of the landfill that have been vegetated with RSS and the dates that they were seeded. The top slope of the visible landfill above Phase D1 is still active landfill and has not been closed or restored.

Restoration has taken place on 160 acres of closed landfill. The vegetation being restored is Riversidean sage scrub, a native plant community that exists on the hills surrounding the landfill. RSS is a mixture of several shrubs that grow to 3 feet in height. Brittlebush is the most common shrub on the landfill's restored slopes as it is most suitable to the local climate. Other shrubs include California buckwheat, California sagebrush, black sage, white sage, and California broom. A variety of native wildflowers that grow locally in the RSS is included in the seed mix. There are also native plants that are included for erosion control purposes. The seed mix most recently used is in Table 1.

Prior to Phase D1, the RSS on the landfill slopes had been grown without irrigation. It took approximately 7 years to reach maturity with natural rainfall. The four mature phases that meet the aesthetics requirement on the south-facing slopes are Phase A, the Phase 8 Berm (cover photograph), the Phase 10 Berm, and the Phase 11 Berm.

The other phases visible from the south, Phases B1, B2, C1, and D1, have not met the aesthetics requirement for various reasons. Some phases are too young to meet the requirement. The growth of some of the slopes has been delayed due to engineering and erosion repairs that have taken place on the landfill slopes. Drought years and poor soil conditions have also contributed to slower than normal growth of the vegetation.

In 2024, work began on approximately 6 acres of the south face to fix an engineering problem. The work continued into 2025 and is still ongoing. The engineering repairs resulted in a loss of vegetation and aesthetics value. The work face area is shown in Fig-

ure 1-3. The work is expected to be completed in 2025. Following work completion, these slopes will be reseeded.

## **2. 2024-2025 Rainfall**

The rainfall season of 2024-2025 was below average. As of May 20, 2025, 4.0 inches of rain had fallen. This is below the average annual rainfall for the area of 12 inches.

## **3. Enhancement Measures Used**

Figure 2 shows the enhancement measures that have been used on the restoration slopes in 2021 and 2023.

### **3.a Fertilizer**

In 2021, 14.1 acres were soil tested based on limited vegetation growth or no vegetation growth on the slopes. Soil testing indicated a lack of basic elements in the soil. The 14.1 acres were fertilized with time-release Apex 13-13-13 NPK fertilizer pellets. The fertilized areas then showed growth that was similar to other parts of Phase C1 that had shown normal plant growth.

### **3.b Phase D1 and the Irrigation System**

Phase D1 was hydro-seeded in December 2022. All 10.1 acres of Phase D1 face south and are visible from a distance. Phase D1 is located above the top slope of Phase C1 and below the top slope of visible active landfill.

An irrigation system was installed on Phase D1 in the summer of 2023. In December 2023, the irrigation system was turned on and approximately 2 inches of water was applied to the slopes. After that, enough rain fell and the irrigation system was not used again in the 2023-2024 rainfall season.

In the 2024-2025 rainfall season, irrigation was applied once in December 2024 and twice in January 2025. This added approximately 6 inches of water to Phase D1 in addition to the 4.0 inches of rainfall. The irrigation was discontinued in February due to engineering problems.

Irrigation is not used in the summer because RSS shrubs go dormant in the summer heat as a survival mechanism.

## **4. Repairs**

Figure 3 shows landfill repairs that have taken place on the south slopes of the landfill since 2015 for erosion or engineering purposes. Engineering purposes include placing underground pipes for methane and leachate, above ground pipes for surface water transportation, infrastructure repair and maintenance, as well as issues with landfill settling. Repairs involve the removal of vegetation and reseeding the following winter.

Figure 3 shows the history of repair reseeding on the south slope. The repair seeding for 2024 was completed in December. The hydro-seeding took place on 5.7 acres. The seed mix is in Table 1.

### **Photograph Comparisons**

Photograph comparisons were made by taking photographs in 2025 that matched the photographs used in the 2024 Aesthetics Report. Figures 1, 2, and 3 show where the photographs were taken.

Photographs 1 and 2 show the southern face of the landfill from the Trilogy development in April of 2024 and 2025. The 2024 photograph appears greener due to the higher rainfall of 2024. The Phase 8 Berm is to the right of the landfill access road and appears as a dark triangular slope below the landfill that blends in with the nearby hills. The active repair area appears as light dirt above the Phase 8 Berm. This area had patchy repair areas in 2024. To the left of the active repair area is the darker vegetation of Phases A and C1. The grading in the foreground of Phase A is a mine closure operation and is not part of the landfill. The landfill grew taller in 2025, but this change is not too noticeable as the landfill shape remained similar.

Photographs 3 and 4 show the west end of the landfill from the office parking lot. The Phase 8 Berm is in the foreground and Phase A is on the left end of the landfill. In 2024, portions of the vegetation in Phase B1, Phase B2, and Phase C1 were removed for landfill repairs. In 2025, these areas show regrowth. The repair work is more extensive in 2025 than 2024 to the right of the pipes.

Photographs 5 and 6 show overviews of the west landfill slopes. The active work area is on Phases B1, B2, and C1. Bare areas are due to engineering repairs.

Photographs 7 and 8 show the central portion of the landfill with all slopes being Phase C1, except for Phase D1, the top restored slope. Phase C1 looks similar with disturbances in 2024 and 2025.

Photographs 9 and 10 show three slopes of Phase C1 and one slope of Phase D1 above Phase C1. The photos look very similar in plant growth. Phase C1 has some disturbances in 2025 and annual wildflowers were missing. On Phase D1, the white irrigation pipes can be seen in both photographs.

Photographs 11 and 12 show the east end of the landfill with Phase C1 and Phase D1. Phase C1 shrubs appear about the same in 2025 as in 2024. Phase D1 shows an increase in shrub growth with more bare areas from 2024 filling in.

Photographs 13 and 14 show a reference rock outcrop in Phase C1. Considering that in 2025 the shrubs are turning brown already, the area appears about the same.

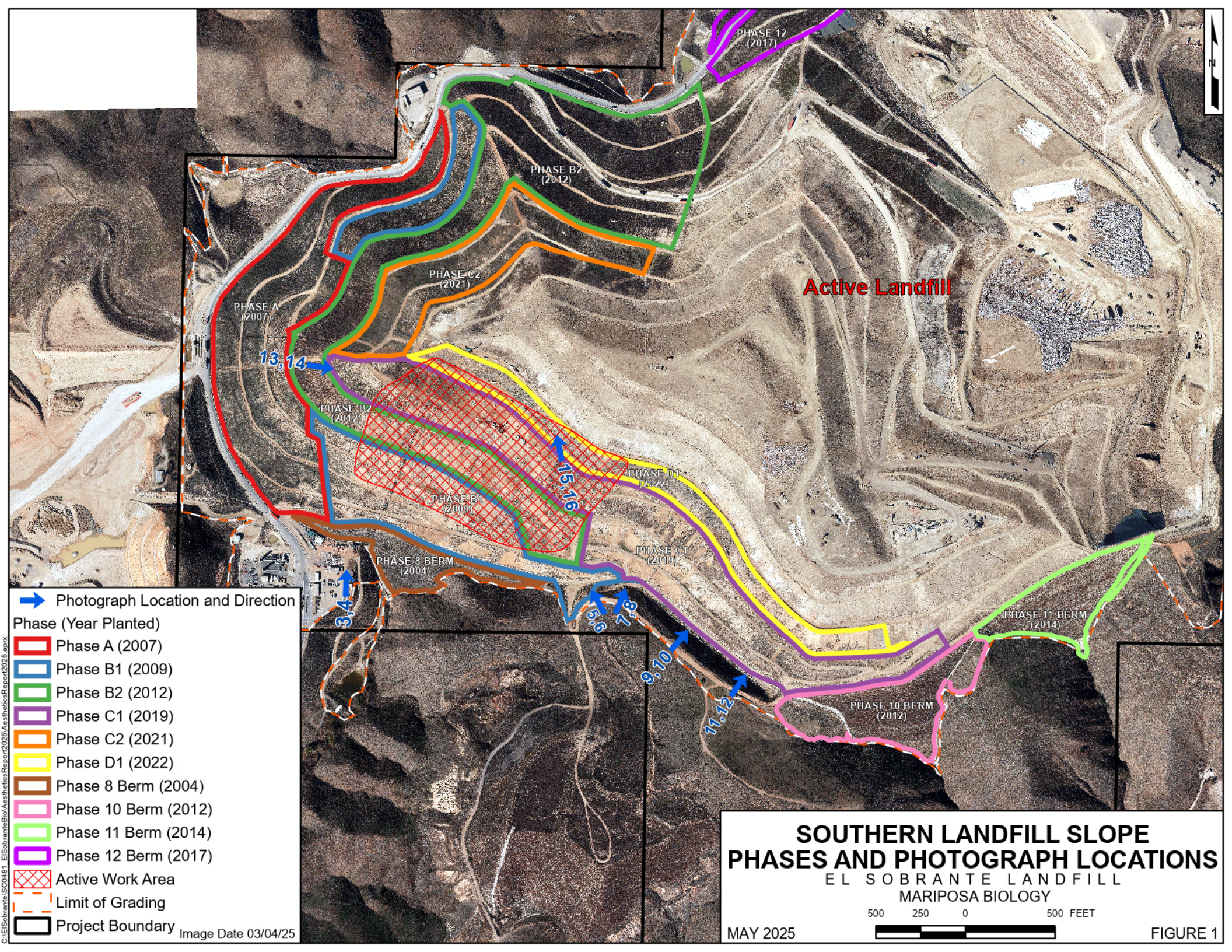
Photographs 15 and 16 show the western rock outcrop in Phase D1, although the photographs are taken at different angles. The shrubs looked good in 2025. There was some repair work done on Phase D1.

**TABLE 1  
RSS SEED MIX**

<b>Plant Name</b>	<b>Lbs/Acre</b>	<b>Total Lbs</b>	<b>Type</b>
<i>Acmispon glaber</i> var. <i>brevialatus</i> Coastal deerweed	0.50	5.05	Shrub
<i>Allium praecox</i> Early onion	0.25	2.525	Bulb
<i>Amsinckia intermedia</i> Fiddlenecks	0.25	2.525	Annual
<i>Artemisia californica</i> California sagebrush	2.00	20.20	Shrub
<i>Bebbia juncea</i> Sweetbush	0.25	2.525	Shrub
<i>Bloomeria crocea</i> Common Goldenstars	0.25	2.525	Bulb
<i>Calochortus splendens</i> Splendid mariposa lily	0.25	2.525	Bulb
<i>Chaenactis artemisiaefolia</i> White pincushion	0.25	2.525	Annual
<i>Chaenactis glabriuscula</i> Yellow pincushion	0.25	2.525	Annual
<i>Corethrogyne filaginifolia</i> California aster	0.25	2.525	Shrub
<i>Cryptantha intermedia</i> Common cryptantha	0.25	2.525	Annual
<i>Deinandra fasciculata</i> Fascicled tarweed	0.25	2.525	Annual
<i>Deinandra paniculata</i> San Diego tarweed	0.25	2.525	Annual
<i>Dichelostemma capitatum</i> Blue dicks	0.25	2.525	Bulb

<b>Plant Name</b>	<b>Lbs/Acre</b>	<b>Total Lbs</b>	<b>Type</b>
<i>Encelia farinosa</i> Brittlebush	2.00	20.20	Shrub
<i>Ericameria palmeri</i> var. <i>pachylepis</i> Palmer's goldenbush	0.25	2.525	Shrub
<i>Eriogonum fasciculatum</i> California buckwheat	2.00	20.20	Shrub
<i>Eriophyllum confertiflorum</i> Golden yarrow	0.25	2.525	Shrub
<i>Eschscholzia californica</i> California poppy	3.0	30.30	Annual
<i>Gilia capitata</i> Blue gilia	0.25	2.525	Annual
<i>Isocoma menziesii</i> Coastal goldenbush	0.25	2.525	Shrub
<i>Lasthenia gracilis</i> Needle goldfields	0.50	5.05	Annual
<i>Layia platyglossa</i> Tidy-tips	0.50	5.05	Annual
<i>Lepidium nitidum</i> Shining pepperweed	0.25	2.525	Annual
<i>Lupinus bicolor</i> Miniature lupine	0.50	5.05	Annual
<i>Lupinus succulentus</i> Arroyo lupine	0.50	5.05	Annual
<i>Mirabilis californica</i> Wishbone bush	0.25	2.525	Shrub
<i>Nassella pulchra</i> Purple needlegrass	1.00	10.10	Grass
<i>Nemophila menziesii</i> Baby blue-eyes	0.25	2.525	Annual

<b>Plant Name</b>	<b>Lbs/Acre</b>	<b>Total Lbs</b>	<b>Type</b>
<i>Pectocarya linearis</i> Comb-bur	0.25	2.525	Annual
<i>Phacelia cicutaria</i> Caterpillar phacelia	0.25	2.525	Annual
<i>Phacelia minor</i> Canterbury bells	0.25	2.525	Annual
<i>Plantago erecta</i> Dot-seed plantain	2.00	20.20	Annual
<i>Plantago ovata</i> var. <i>insularis</i> Desert plantain	10.00	101.00	Erosion control
<i>Salvia apiana</i> White sage	1.00	10.10	Shrub
<i>Salvia columbariae</i> Chia	0.50	5.05	Annual
<i>Salvia mellifera</i> Black sage	1.00	10.10	Shrub
<i>Vulpia microstachys</i> Small fescue	6.00	60.60	Erosion control
<b>Total</b>	<b>38.75</b>	<b>391.375</b>	



➔ Photograph Location and Direction

- Phase (Year Planted)
- Phase A (2007)
  - Phase B1 (2009)
  - Phase B2 (2012)
  - Phase C1 (2019)
  - Phase C2 (2021)
  - Phase D1 (2022)
  - Phase 8 Berm (2004)
  - Phase 10 Berm (2012)
  - Phase 11 Berm (2014)
  - Phase 12 Berm (2017)

- Active Work Area
- Limit of Grading
- Project Boundary

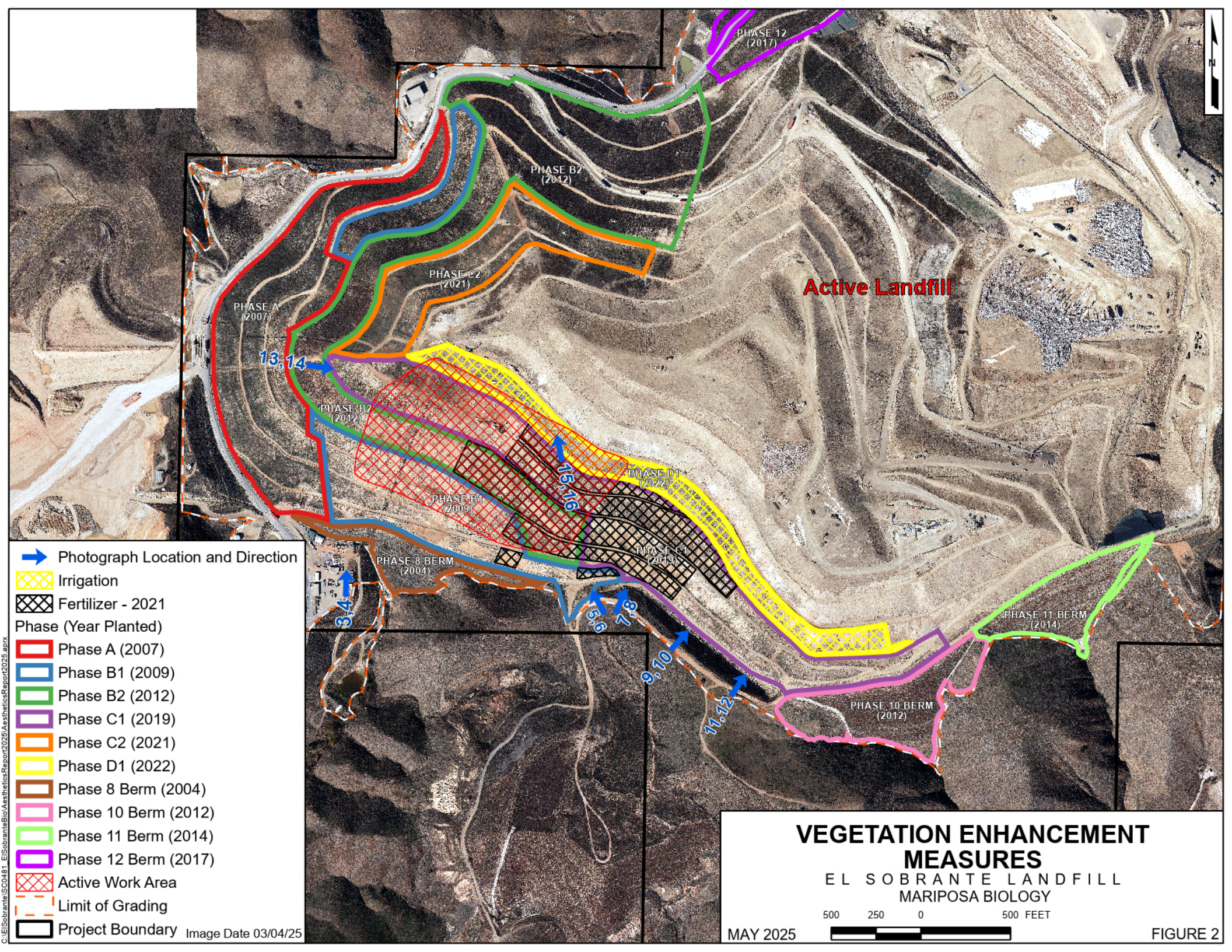
Image Date 03/04/25

## SOUTHERN LANDFILL SLOPE PHASES AND PHOTOGRAPH LOCATIONS

EL SOBRANTE LANDFILL  
MARIPOSA BIOLOGY

500 250 0 500 FEET

MAY 2025 FIGURE 1



- ➔ Photograph Location and Direction
- Irrigation
- Fertilizer - 2021
- Phase (Year Planted)
- Phase A (2007)
- Phase B1 (2009)
- Phase B2 (2012)
- Phase C1 (2019)
- Phase C2 (2021)
- Phase D1 (2022)
- Phase 8 Berm (2004)
- Phase 10 Berm (2012)
- Phase 11 Berm (2014)
- Phase 12 Berm (2017)
- Active Work Area
- Limit of Grading
- Project Boundary

Image Date 03/04/25

## VEGETATION ENHANCEMENT MEASURES

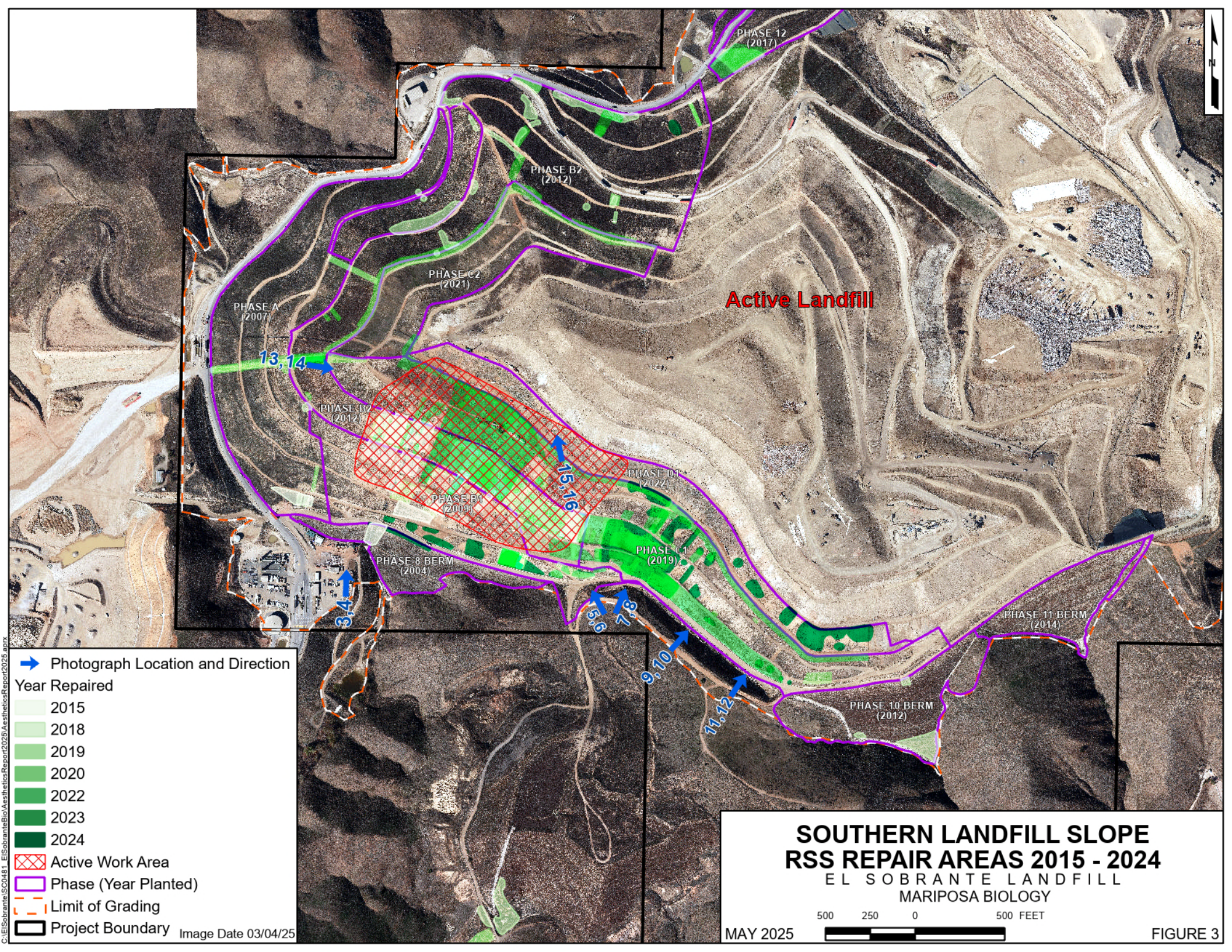
EL SOBRANTE LANDFILL  
MARIPOSA BIOLOGY

500 250 0 500 FEET



MAY 2025

FIGURE 2



**Active Landfill**

- Photograph Location and Direction
- Year Repaired**
- 2015
- 2018
- 2019
- 2020
- 2022
- 2023
- 2024
- Active Work Area
- Phase (Year Planted)
- Limit of Grading
- Project Boundary

Image Date 03/04/25

**SOUTHERN LANDFILL SLOPE**  
**RSS REPAIR AREAS 2015 - 2024**  
 EL SOBRANTE LANDFILL  
 MARIPOSA BIOLOGY

500 250 0 500 FEET

MAY 2025

FIGURE 3



Photograph 1. The landfill as seen from Trilogy April 15, 2024.



Photograph 2. The landfill as seen from Trilogy, April 28, 2025.



Photograph 3. The west end of the landfill, April 15, 2024.



Photograph 4. The west end of the landfill, April 28, 2025.



Photograph 5. View of the western slopes, April 15, 2024.



Photograph 6. View of the western slopes, April 28, 2025.



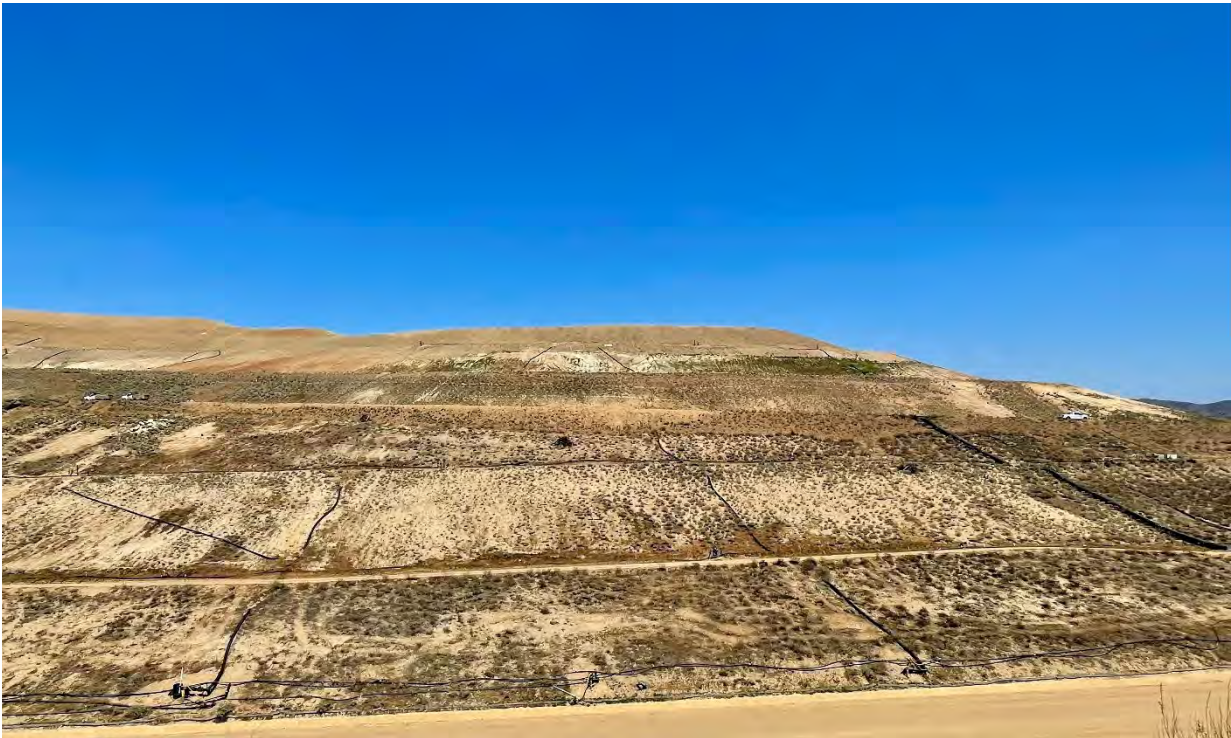
Photograph 7. The central part of the landfill, April 15, 2024.



Photograph 8. The central part of the landfill, April 28, 2025.



Photograph 9. Phase C1 rock outcrop and Y-shaped pipes, April 15, 2024.



Photograph 10. Phase C1 rock outcrop and Y-shaped pipes, April 28, 2025.



Photograph 11. The east end of the landfill, April 15, 2024.



Photograph 12. The east end of the landfill, April 28, 2025.



Photograph 13. The rock outcrop on Phase C1, April 15, 2024.



Photograph 14. The rock outcrop on Phase C1, May 22, 2025.



Photograph 15. The western rock outcrop on Phase D1, April 12, 2024.



Photograph 16. The western rock outcrop on Phase D1, May 22, 2025.

# **2024 El Sobrante Landfill Annual Reports**

**Annual Monitoring Report**

**Conditions of Approval Status Report**

**Mitigation Monitoring Program Status Report**

# **El Sobrante Landfill Annual Monitoring Report**

**Reporting Period:**

**January 1, 2024 through December 31, 2024**

**Prepared By:**

**USA Waste of California, Inc.**

**Draft May 2025**

**Final July 2025**

## Introduction

The El Sobrante Landfill Annual Monitoring Report (AMR) for the period covering January 1, 2024 through December 31, 2024 has been prepared by USA Waste of California (USA Waste), a subsidiary of Waste Management Inc. (WM), for the County of Riverside in compliance with the First Amended and Restated Second El Sobrante Landfill Agreement (Second Agreement), inclusive of any Amendments. Exhibit "D" of the Second Agreement requires submission of the AMR (see attached). Section 13.2 of the Second Agreement requires submittal of the Mitigation Monitoring Program (MMP) reports to the Administrative Review Committee (ARC). In addition, the ARC can request additional information regarding USA Waste's performance. The Riverside County Department of Waste Resources (RCDWR) has requested that USA Waste prepare a third report, a Conditions of Approval (COA) report. RCDWR has advised that all three reports will form an Annual Status Report (ASR). In preparing the COA report, USA Waste noted that there was substantial overlap between the Conditions of Approval and Mitigation Measures, and that some of the Conditions of Approval address construction activities that were completed many years ago. As a result, preparation of a COA report in future years might not provide useful information to the ARC. The ASR is to be first reviewed by the ARC, a committee comprised of representation from the County's Planning Department, RCDWR, and the County Executive Office, and then submitted to the Citizen Oversight Committee (COC), a committee formed in 2003 pursuant to Condition of Approval No. 14.a. (Exhibit "F" of the Second Agreement). Condition of Approval No. 14.b. requires the COC to meet at least once annually to review the ASR, as submitted by the ARC.

## Landfill History

The El Sobrante Landfill is an existing municipal solid waste landfill, located at 10910 Dawson Canyon Road, east of Interstate 15 and Temescal Canyon Road, approximately seven (7) miles southeast of the City of Corona in Temescal Valley, unincorporated Riverside County. The landfill, which is owned and operated by USA Waste of California, started disposal operations in 1986. From 1986 to 1998, the landfill was operated pursuant to the original El Sobrante Landfill Agreement and its Amendments and one Addendum. On September 1, 1998, the Riverside County Board of Supervisors (BOS) approved the El Sobrante Landfill Expansion Project, a vertical and lateral expansion of the landfill, and entered into the Second Agreement, which became effective on September 17, 1998. The Second Agreement represents a public/private relationship between the owner/operator of the landfill and the County of Riverside and provides for the RCDWR to operate the landfill gate, to set the County rate for disposal at the gate with BOS approval, and to operate the Hazardous Waste Inspection Program.

The specific actions taken by the BOS on September 1, 1998 included the following:

- Adoption of Resolution No. 98-275, certifying the Environmental Impact Report (EIR), consisting of the Draft EIR (dated April 1994), the Final EIR (dated April 1996), and the Update to the Final EIR (dated July 1998).
- Adoption of Resolution No. 98-276, approving the El Sobrante Landfill Expansion Project and the Second El Sobrante Landfill Agreement, adopting Conditions of Approval and a Mitigation Monitoring Program (MMP) and making Findings of Fact.

The El Sobrante Landfill Expansion Project, for which the EIR (circulated under SCH No. 1990020076) was certified, included the following major elements:

- An increase in landfill disposal capacity to approximately 196.11 million cubic yards or approximately 109 million tons of municipal solid waste.

- An increase in the daily disposal capacity up to 10,000 tons.
- An increase in the landfill area to a total of 1,322 acres.
- An increase in the landfill footprint to 495 acres.
- An increase in the hours of operation, allowing 24-hour continuous operations, 7 days a week, for non-waste functions (i.e., application of daily cover, stockpiling of daily cover, site maintenance, grading, and vehicle maintenance) and allowing disposal operations from 4:00 AM to Midnight.

Pursuant to the Second Agreement, the “Start Date” for the El Sobrante Landfill Expansion Project and the terms of the Second Agreement was the date upon which all necessary approvals and/or permits were obtained. The following were considered the final approval/permits needed to trigger the “Start Date”:

- Issuance of Waste Discharge Requirements (WDRs) Order No. 01-53 from the Regional Water Quality Control Board (RWQCB), Santa Ana Region on July 21, 2001.
- Issuance of Solid Waste Facility Permit (SWFP) No. 33-AA-0217 from the Riverside County Environmental Health Department, Local Enforcement Agency (LEA) on August 6, 2001, following concurrence from the California Integrated Waste Management Board (CIWMB).

The Second Agreement has since been amended four times:

The First Amendment, approved by the BOS on July 1, 2003, amended the scope of the Expansion Project to allow the landfill operator to grind green waste for Alternative Daily Cover (ADC) and to add facilities to convert landfill gas to electricity.

The Second Amendment, approved by the BOS in March 2007, allowed USA Waste to pursue the necessary approvals/permits to again amend the scope of the Expansion Project. Subject to further environmental review in compliance with the California Environmental Quality Act (CEQA) and BOS approval, the Second Amendment allowed for acceptance of waste material for disposal over a continuous 24-hour period and for the maximum daily capacity of 10,000 tons to be changed to a weekly disposal capacity of 70,000 tons. On March 31, 2009, the BOS adopted Resolution No. 2009-093, approving the revision to the landfill’s SWFP to allow the operational changes in the Second Amendment, certifying the Supplemental EIR (SCH #2007081054), and approving the corresponding MMP. The LEA later issued a revision to SWFP #33-AA-0217 on September 9, 2009, with concurrence from the CIWMB on August 18, 2009, which allowed for the operational changes in the Second Amendment (i.e., 70,000 tons per week, not exceeding 16,054 tons per day, and continuous 24-hour disposal) to be implemented on August 31, 2009.

In addition to revising some definitions in the Second Agreement to maintain consistency with environmental documents, the Third Amendment, considered by the COC on November 26, 2012 and approved by the BOS on December 18, 2012, modified the hours allowed for existing and future excavation and liner construction activities in new landfill cells from 8:00 a.m. to 5:00 p.m., Monday through Saturday, to 7:00 a.m. to 10:00 p.m., Monday through Saturday, restricting the conveyor belt from being located within 295 feet of occupied residences and limiting hours for excavation and liner construction within 10 feet of the top of slope.

The Fourth Amendment, approved by the BOS on April 7, 2015 amended the scope of the Expansion Project to set forth additional requirements for the receipt of cement treated non-hazardous incinerator ash, and modify the closure/post-closure financial assurance requirements.

In 2018, USA Waste and RCDWR worked together to create the First Amended and Restated Second Agreement approved by the BOS on July 17, 2018. The primary intent of the new agreement was to consolidate and combine the Second Agreement and its four amendments into

a single document. This agreement also incorporated Ponds 3 and 4, as well as the new maintenance facility, into the landfill's permitted disturbance limits.

On November 5, 2024, the BOS certified an Addendum to the EIR that evaluated the construction and operation of a Renewable Natural Gas (RNG) Facility at the El Sobrante Landfill, as well as approved Amendment No. 1 to the First Amended and Restated Second El Sobrante Landfill Agreement (Amendment No.1), and the RNG Revenue Sharing Agreement.

- Amendment No.1
  - Minor administrative updates to the Landfill Agreement.
  
- RNG Revenue Sharing Agreement
  - Provides \$250k annually to the County, with 2% growth per year, or potentially more if the indices (listed in the Agreement) have a greater annual rate.
  
  - Allocation Formula: 90% to TLMA -Transportation for road and bridge maintenance and improvements (w/in boundaries of the Temescal Valley Municipal Advisory Committee), and 10% to Second District for community benefits (10% of this to COC).

## Overview of Calendar Year 2024

### 2024 Permit Actions

On April 2, 2024, the LEA issued the 5-year SWFP 33-AA-0217.

On October 3, 2024, South Coast Air Quality Management District (SCAQMD) Hearing Board granted USA Waste a variance for Flare No. 4 for total reduced sulfur (TRS). The primary reason for the variance is because South Coast AQMD is still processing the permit application to modify the TRS limit of Flare 4. The variance grants the Flare 4 system a higher permitted limit for TRS that is still in compliance with the Rule 431.1 limit of 150 ppmv averaged daily. On August 6, 2024 an interim variance was granted to USA Waste by the SCAQMD hearing board, followed by the regular variance on October 3, 2024.

On November 7, 2024, SCAQMD issued a revised Title V permit for, the following items:

- Update information of Responsible Official and Contact Person
- Revised selective permit conditions to improve clarity and applied applicable rules
- Issuance of Permit To Operate (PTO) for landfill gas treatment system "A"
- Issuance of PTO for landfill gas collection (>50 wells) system
- Incorporated 40 CFR 63 Subpart AAAA and removed 40 CFR 60 Subpart WWW (no longer in effect)

### 2024 Changes in Landfill Expansion Project Plan

The El Sobrante Landfill continues to be developed in overall accordance with the Expansion Project first approved by the BOS in 1998 and with its SWFP and corresponding JTD. There were no changes in the Landfill Expansion Project Plan during 2024. On November 5, 2024, the BOS approved the construction and operation of the RNG facility within the existing disturbance area of the landfill.

### 2024 Landfill Activities

In 2024, the active areas for waste disposal operations continued in Phase 13A.

Improvements to the Gas Collection and Control System (GCCS) were conducted in 2024. Details of these GCCS related construction activities are provided below.

- Decommissioned 59 LFG wells and brought 54 new LFG extraction wells online for a total of 439 active LFG wells
- Raised over 15 LFG extraction wells to accommodate the recent lifts of waste and improve extraction in the older phases
- Replaced various wellheads and added approximately 5,000 linear feet of high-density polyethylene (HDPE) conveyance piping
- Installation of 54 dewatering pumps in LFG well and associated conveyance lines
- Installation of 3 additional condensate sumps with a total of 5 pumps

### 2024 Days and Hours of Operation

In 2024, the El Sobrante Landfill received waste tonnage on 308 days. Excluding County holidays, the landfill was open six (6) days a week, Monday through Saturday, and closed on Sunday. The landfill, which has 24-hour disposal operations, was open from 4:00 AM on Monday to 6:00 PM on Saturday. The landfill was open to commercial haulers and the general public in accordance with

the following schedule:

Days/Hours for Commercial Haulers

- Open six (6) days a week, Monday through Saturday
- Hours = 4:00 AM on Monday through 6:00 PM on Saturday

Days/Hours for General Public

- Open six (6) days a week, Monday through Saturday
- Hours = 6:00 AM through 6:00 PM daily

**2024 Disposal Volumes**

During calendar year 2024, a total of 3,251,610.61 tons of municipal solid waste was disposed at the El Sobrante Landfill. Of this amount, 1,146,802.55 tons originated from Riverside County sources, and 2,104,808.06 tons originated from out-of-County sources. El Sobrante received 10,598.39 tons of Alternative Daily Cover in the form of cement treated incinerator ash.

Based on 308 working days, an average of 10,557 (rounded to nearest whole number) tons of waste were received at the landfill on a daily basis in 2024.

**Landfill Capacity Used in 2024 and Landfill's Remaining Capacity at End of 2024**

Landfill capacity is closely monitored by the Engineering Department at El Sobrante Landfill to ensure that the landfill's operational efficiency is meeting WM and community expectations. On an annual basis, an aerial survey company flies the entire landfill, and aerial topographic maps are prepared to calculate the remaining airspace or capacity of the landfill by comparing the existing landfill topography to the expected final landfill topography. To evaluate the compaction efficiency or density of the waste material in the landfill, an Airspace Utilization Factor (AUF) is used. The 2024 AUF of 0.86 (tons of waste per cubic yard of landfill airspace) is recorded as the total waste disposed within a known volume of landfill airspace in a given period of time. The AUF takes into account such factors as the use of ADC and soil cover, waste settlement, and waste composition.

The ASR reported 118,548,429 tons remaining at the end of 2023 less the 3,262,209 (includes cement treated incinerator ash ADC) tons from 2024 yields 115,286,220 tons remaining at the end of 2024. At the current rate this equates to approximately 35 years of site life remaining.

**Origin of Non-County Waste Disposal Volume in 2024**

Non-County waste received at the El Sobrante Landfill must be delivered in transfer trucks, or transfer-like trucks to mitigate traffic impacts. A transfer-like truck is one that transports a volume of waste to the landfill similar in size and weight to a transfer truck. The landfill operator and RCDWR have reached an agreement as to which types of vehicles are to be considered a transfer truck for purposes of this requirement, along with a plan to minimize deliveries of non-contracted out of County waste in non-conforming vehicle types.

During 2024, non-county waste was primarily delivered to the El Sobrante Landfill from the facilities identified below. The LEA inspects these facilities twice a year.

- Azusa Material Recovery Facility, Waste Transfer Station, Azusa, CA
- Carson Transfer Station, Carson, CA
- CLARTS (Central Los Angeles Recycling & Transfer Station), Los Angeles, CA

- CRR Colton
- EDCO Escondido & Fallbrook
- Agua Mansa- Burrtec
- Allan Company
- Strategic Materials – Commerce
- Strategic Materials – Vernon
- Grand Central Recycling and Transfer Station, City of Industry, CA
- El Cajon Transfer Station, El Cajon, CA
- Palomar Transfer Station, Palomar, CA
- Downey Area Recycling & Transfer (DART)
- Orange Transfer Station
- City of Long Beach SERFF
- Puente Hills
- Sunset Environmental
- Southgate Transfer Station, Southgate, CA
- East Valley Transfer Station – San Bernardino, CA
- West Valley Transfer Station, Fontana, CA
- Republic Services Los Angeles Area Transfer Stations
  - American Waste Transfer Station
  - Bel-Art Transfer Station
  - Compton Transfer Station, East Los Angeles Recycling & Transfer Station
  - Falcon Transfer Station
  - Innovative Waste Control TS

During calendar year 2024, out-of-County communities that delivered more than 1,000 tons of municipal solid waste to the El Sobrante Landfill are listed in Exhibit 1, and out-of-County communities that delivered 10 tons to less than 1,000 tons are shown on Exhibit 2.

### **Projected Waste in 2025**

In 2025, it is projected that the disposal tonnage will increase from 2024, with total disposal tonnage expected to be in the range of 3,500,000 tons. Of this amount, the in-County disposal tonnage for 2025 is projected to be approximately 1,000,000 tons, while out-of-County tonnage is expected to be in the range of 2,500,000 tons.

### **Closure/Post Closure Trust**

A Surety Bond meeting the requirements of Title 27, California Code of Regulations, section 22244, is in place to provide and maintain financial assurance for Closure/Post Closure maintenance.

### **Local Mitigation Trust Account**

The Local Mitigation Trust, created pursuant the Second Agreement with a deposit of \$150,000 by USA Waste, is for mitigation projects in the local areas surrounding the landfill as recommended by the COC. In 2004, the COC recommended that the entire Local Mitigation Fund be utilized for County efforts to cleanup illegal dumping in the Temescal Valley area along the I-15 corridor from El Cerrito Road south to Lake Street. The BOS approved the COC recommendation on October 19, 2004. At the end of 2008, approximately one-half of the Trust Account had been used in this effort. In 2009, working collaboratively with the County's Code Enforcement Department, the COC recommended that an allocation not to exceed \$10,000 be used toward implementing the Clean Money Youth-Based Fundraising Program (Program) in the

First and Second Supervisorial Districts. The BOS approved this recommendation on September 1, 2009, as well as an additional \$10,000 allocation for the Program in 2011. Since the inception of the Program in 2009, approximately 30 cleanup events took place within Temescal Valley, generating over \$15,000 for participating local youth-based programs/groups. In 2021, no cleanup events took place, and approximately \$4,700 remains available for cleanup events should the need arise. In October 2022, the COC recommended to allocate \$5,000 for new and replacement illegal dumping signage. Approximately \$4,000 was spent on the repairs/new signs, leaving roughly \$1,000 for additional signs or repairs. No spending occurred in 2024. As of May 5, 2025, the Local Mitigation Trust Account had a balance of approximately \$74,367 (\$74,165 as of June 30, 2024).

## **General Liability Insurance**

The Certificate of Insurance is an attachment to the AMR.

## **Regulatory Agency Issues**

During 2024, the El Sobrante Landfill (ESL) was regularly inspected by regulatory agencies, which include the LEA, CalRecycle, the SARWQCB, and the SCAQMD. In 2024, ESL received five NOV's from the SCAQMD and seven NOV's from the LEA.

March 15, 2024: LEA issued a violation on 3/15/24 for insufficient amount of load check inspections on the week of 1/28/24 through 2/3/24. The RCDWR manages and operates the Load Check Program at ESL due to a public/private partnership. RCDWR confirmed this was an oversight on their part due to staffing (load check inspections on 1/29/24 and 2/2/24 only). RCDWR is sending ESL the load check schedule every 2 weeks to ensure compliance with load check inspections.

March 28, 2024, August 16, 2024, August 28, 2024, and November 6, 2024: SCAQMD issued NOV Nos. P75754, P75784, P75788, and P80324 alleging the site failed to operate the Gas Collection and Control System (GCCS) at all times (Rule 1150.1(d)(14) and SCAQMD code section 3002(c)(1)) and failed to provide all required information (Rule 430(b)(2)). Following the shutdowns, the GCCS was promptly inspected, restarted, and subsequently resumed normal operations. The written breakdown emission reports (Form 500N) were submitted within the required timeframe. These occurrences had no effect on the environment since the automatic shut off valves were activated immediately, while WM had made good faith efforts to comply with the applicable rules, regulations and permits.

July 2024 – December 2024: LEA issued continuous violations for perimeter probe GP-22TPR (also referred to as ELSTR22) exceeding the 5% (by volume) limit for methane (CH<sub>4</sub>). Note: On March 28, 2025, the LEA conducted a focus inspection of the replacement gas monitoring well ELSTR22. Based on the readings of 0.00% CH<sub>4</sub> for all four perimeter gas probes within ELSTR22 (probes A, B, C, and D), the violation for 27 CCR §20921-Gas Monitoring and Control has been corrected.

July 18, 2024: SCAQMD issued NOV # P80820 on 7/18/2024, but the actual date of violation was 10/3/2022. The NOV alleged ESL failed to comply with SCAQMD code section 3004(a)(4)(F) and Title V permit conditions, which include 40 CFR 60 Subpart WWW and 40 CFR 63 Subpart AAAA. This occurrence had no effect on the environment, while WM had made good faith efforts to comply with the applicable rules, regulations and permits.

November 8, 2024: LEA issued a violation for listing a phone number on the front entrance sign that was not currently in use (old number to the main office). The sign was updated on November 29, 2024.

## **Pending Litigation**

There is one pending litigation against the El Sobrante Landfill in 2024.

Exhibit 1 - Out-of-County communities that delivered more than 1,000 tons during 2024

<b>JURISDICTION</b>	<b>Tons</b>	<b>JURISDICTION</b>	<b>Tons</b>
ONTARIO	278,806	COVINA	5,946
LOS ANGELES	275,209	ANAHEIM	5,537
LOS ANGELES UNINCORPORATED	261,193	PASADENA	5,526
CHINO	103,406	POWAY	4,779
RANCHO CUCAMONGA	90,796	MONTEBELLO	4,419
SAN DIEGO UNINCORPORATED	82,515	MONTEREY PARK	4,301
SAN DIEGO	64,653	RIALTO	4,294
BALDWIN PARK	51,388	PECHANGA TRIBAL LAND	4,276
EL MONTE	47,971	COLTON	4,275
CHINO HILLS	42,153	HUNTINGTON BEACH	4,269
FONTANA	39,697	CARSON	3,859
TORRANCE	38,919	INGLEWOOD	3,766
HUNTINGTON PARK	37,252	SANTA BARBARA UNINCORPORATED	3,671
UPLAND	37,235	RANCHO PALOS VERDES	3,339
LYNWOOD	36,100	IRVINE	2,872
ARCADIA	31,235	MONROVIA	2,815
ESCONDIDO	27,427	IRWINDALE	2,723
LA PUENTE	24,726	GLENDORA	2,626
POMONA	23,618	SANTA FE SPRINGS	2,579
MANHATTAN BEACH	21,767	ORANGE	2,516
DIAMOND BAR	21,642	FULLERTON	2,424
INDUSTRY	21,421	SOLANA BEACH	2,295
LONG BEACH	21,105	SANTA MONICA	2,269
SAN DIMAS	19,024	HAWTHORNE	2,234
WALNUT	17,438	REDONDO BEACH	2,227
LA VERNE	17,047	CLAREMONT	2,203
VISTA	16,836	SOUTH GATE	2,192
AZUSA	16,670	SANTA ANA	2,029
SAN BERNARDINO UNINCORPORATED	14,700	WHITTIER	1,995
DUARTE	14,217	PALA BAND OF CUPENO INDIANS	1,875
VERNON	14,013	LA HABRA HEIGHTS	1,795
MONTCLAIR	13,099	THOUSAND OAKS	1,697
SAN MARCOS	12,181	SAN GABRIEL	1,669
COMMERCE	11,410	GARDEN GROVE	1,636
GARDENA	10,712	VICTORVILLE	1,629
SAN BERNARDINO	10,393	TEMPLE CITY	1,621
EL CAJON	9,818	BREA	1,614
COMPTON	9,798	PICO RIVERA	1,364
SANTA CLARITA	8,897	PALOS VERDES ESTATES	1,360
ROLLING HILLS ESTATES	8,808	REDLANDS	1,349
OCEANSIDE	8,067	LAWNSDALE	1,310
EL SEGUNDO	7,961	SANTA BARBARA	1,211
WEST COVINA	7,143	LANCASTER	1,173
ENCINITAS	6,878	LA MESA	1,153
BELL GARDENS	6,010	YUCAIPA	1,108

<b><u>JURISDICTION</u></b>	<b><u>Tons</u></b>
VENTURA SAN BUENAVENTURA	1,091
ORANGE UNINCORPORATED	1,074
HIGHLAND	1,043
LAKE FOREST	1,039

Exhibit 2 - Out-of-County communities that delivered between 10 to 1,000 tons during 2024

<u>JURISDICTION</u>	<u>Tons</u>	<u>JURISDICTION</u>	<u>Tons</u>	<u>JURISDICTION</u>	<u>Tons</u>
LOMPOC	986	BUELLTON	384	BISHOP	28
VENTURA UNINCORPORATED	984	MOORPARK	344	RANCHO SANTA MARGARITA	27
BELLFLOWER	951	MAYWOOD	328	DEL MAR	27
BURBANK	919	ROLLING HILLS	324	LA PALMA	21
FOUNTAIN VALLEY	901	ARTESIA	305	FOSTER CITY	15
NEWPORT BEACH	899	BUENA PARK	304	AVALON	15
PALMDALE	868	SANTEE	302	OXNARD	13
CYPRESS	842	YUCCA VALLEY	299	SAN FERNANDO	11
BRADBURY	802	CALABASAS	295	ARIZONA	10
LOMITA	784	VILLA PARK	295		
DOWNEY	722	TWENTY-NINE PALMS	287		
ROSEMEAD	718	CHULA VISTA	282		
NATIONAL CITY	698	BIG BEAR LAKE	276		
CAMARILLO	683	CARLSBAD	273		
LEMON GROVE	681	AGOURA HILLS	272		
HAWAIIAN GARDENS	672	CUDAHY	259		
ALHAMBRA	667	SAN PASQUAL RESERVATION	249		
LA HABRA	633	STANTON	246		
LA MIRADA	631	COSTA MESA	233		
HERMOSA BEACH	622	CERRITOS	227		
LAGUNA BEACH	601	LOS ALAMITOS	221		
IMPERIAL BEACH	594	LAGUNA WOODS	218		
GRAND TERRACE	592	HESPERIA	212		
SIMI VALLEY	586	SOUTH EL MONTE	209		
CORONADO	577	WESTLAKE VILLAGE	205		
GOLETA	573	SEAL BEACH	201		
BEVERLY HILLS	573	GUADALUPE	178		
YORBA LINDA	567	PARAMOUNT	166		
IMPERIAL UNINCORPORATED	551	HIDDEN HILLS	165		
MISSION VIEJO	535	LAKEWOOD	156		
TUSTIN	531	SIERRA MADRE	115		
MALIBU	522	SAN JUAN CAPISTRANO	101		
APPLE VALLEY	493	TEHACHAPI	100		
WESTMINSTER	482	RIDGECREST	96		
PLACENTIA	469	ALISO VIEJO	91		
BELL	455	WEST HOLLYWOOD	89		
LA CANADA FLINTRIDGE	452	SIGNAL HILL	80		
CARPINTERIA	446	SANTA MARIA	79		
SANTA CLARA	444	SOUTH PASADENA	66		
GLENDALE	438	LAGUNA HILLS	54		
OJAI	414	CALIFORNIA CITY	51		
CULVER CITY	411	BAKERSFIELD	51		
NORWALK	403	SAN MARINO	48		
ADELANTO	391	JAMUL INDIAN VILLAGE	41		
BARSTOW	388	LOMA LINDA	32		

# **El Sobrante Landfill 2024 Conditions of Approval Status Report**

**Prepared By:  
USA Waste of California, Inc.**

**Draft May 2025  
Final July 2025**

## I. Transportation Department Conditions of Approval

### ***On-going Conditions of Approval:***

1. Upon permit approval, USA Waste shall immediately amend their operating plan to require all trucks hauling out of county imported waste to exclusively utilize the Temescal Canyon Road Interchange at I-15 for access to and from the landfill site.

**Status:** This condition was met. Letters were sent in April and October 2024 reminding Out of County haulers of this condition.

- 5b. Develop a program to minimize in and outbound transfer trucks during peak hours.

**Status:** This condition was met. A Peak Hour Minimization Plan was prepared in 2016 directed at minimizing in and outbound peak hour traffic. As indicated in previous reports, this plan will be periodically updated as new measures or policies are enacted. No new measures or policies were enacted in 2024 (see 2015 Annual Report appendix).

- 5c. A construction traffic control plan for offsite, public roads shall be developed to control construction-related traffic impacts during periodic construction of landfill cells to reduce construction related traffic impacts to local residents and businesses.

**Status:** This condition was met in 2024. The traffic control plan for Cell 13B is included in the Appendix.

### ***Completed Conditions of Approval:*** The requirements in the following conditions have been met, and no further action/review is needed. The completed conditions are shown in a gray font and are displayed for historical reference only.

2. Within 90 days of permit approval, the applicant shall pay a Traffic Signal Mitigation Fee in accordance with Riverside County Ordinance No. 748. Said fee shall be based upon industrial/per net acre. The project net acreage is 4.5 acres. The remaining acreage is not subject to mitigation at this time.

**Status:** This condition was met in 2003.

3. Within three (3) months after the Start Date, USA Waste shall commence construction of and diligently pursue the completion of the following road improvements:

- a. An additional lane in each direction on Temescal Canyon Road from I-15 Northbound on/off-ramps to the El Sobrante Access Road. The structural section of the additional lanes shall satisfy a Traffic Index of 11.5.

**Status:** This condition was met in 2003.

- b. Eight-foot paved shoulder on the west side of Temescal Canyon Road adjacent to the intersection of Temescal Canyon Road and the El Sobrante Access Road.

**Status:** This condition was met in 2003.

- c. Improvements of the intersection of Temescal Canyon Road/El Sobrante Access Road to provide the following intersection geometrics and any required widening:

Westbound: One right turn lane and one left turn lane on the El Sobrante Access Road. This improvement to be accomplished in conjunction with the improvements to the lower portion of the El Sobrante Access Road as required by Condition No. 3d.

Southbound: None

Northbound: Extend existing right turn lane on Temescal Canyon Road.

**Status:** This condition was met in 2003.

- d. Improve the lower portion of the El Sobrante Access Road (from the intersection of Temescal Canyon Road to the cul-de-sac) so that it will meet a Traffic Index of 11.5, and so that it complies with Standard 106-B for improved drainage protection from the 100- year, 24-hour storm, or as approved by the Director of the County Transportation Department. The improvement of the lower portion of the Access Road shall be designed based on direction of the Riverside County Flood Control District and maximum water depth of 9 inches across the Access Road, generally as depicted in the attached exhibit -"Proposed Conceptual Access Road Improvements." Coldwater Wash Channel improvements and rock slope protection shall continue southeasterly from the access road along the entire length of Temescal Canyon Road to the Hydro- Conduit driveway as approved by the Transportation Department.

**Status:** This condition was met in 2003.

- e. The applicant shall construct the following traffic signals (these signals are over and above the Traffic Signal Mitigation Fee payment made by the applicant pursuant to County Ordinance No. 748, and are not subject to credit or reimbursement):  
Temescal Canyon Road (E/W) at:

- i. El Sobrante Access Road.

- ii. I-15 Northbound on/off ramps (as approved by Caltrans).

- iii. I-15 Southbound on/off ramps (as approved by Caltrans).

**Status:** This condition was met in 2003.

- 4. Within three (3) months after the Start Date, USA Waste or its successor-in-interest shall initiate construction and diligently pursue to completion the following road improvements at the intersections of Temescal Canyon Road with Southbound and Northbound 1-15 on/off ramps to provide the following intersection geometries, including any required widening or as approved by Caltrans and the Riverside County Transportation Department.

Eastbound: An additional through lane on Temescal Canyon Road between Southbound and Northbound on/off-ramps.

Westbound: An additional through lane on Temescal Canyon Road between Southbound and Northbound on/off-ramps, and one right turn lane from Temescal Canyon Road onto Northbound on-ramp.

Southbound: One left turn lane on off-ramp.

Northbound: An additional lane on on-ramp.

**Status:** This condition was met in 2003.

5. Within 90 days following the end of calendar year in which the total tonnage of waste landfilled at El Sobrante exceeds 1,440,000 tons, USA Waste shall establish and be responsible for a Development Monitoring Program which shall include the following:
  - a. Consult with and obtain clearance from Caltrans District 8 and the South Coast Air Quality Management District to assure compliance and coordination with the Regional Mobility and Air Quality Management Plans.

**Status:** This condition was met in 2003.

## II. Riverside County Conditions of Approval

### ***On-going Conditions of Approval:***

1. USA WASTE OF CALIFORNIA, INC. ("USA WASTE") or its successor-in-interest shall defend, indemnify, and hold harmless the County of Riverside, its agents, officers, and employees from any claim, action, or proceeding against the County of Riverside or its agents, officers, or employees to attack, set aside, void or annul an approval of the County of Riverside, its advisory agencies, appeal boards or legislative body concerning Environmental Impact Report for the El Sobrante Landfill Expansion Project (State Clearinghouse No. 90020076) and the Second El Sobrante Landfill Agreement. The County of Riverside will promptly notify USA WASTE or its successor-in-interest of any such claim, action, or proceeding against the County of Riverside and will cooperate fully in the defense. If the County fails to promptly notify USA WASTE or its successor-in-interest of any such claim, action, or proceeding or fails to cooperate fully in the defense, USA WASTE or its successor-in-interest shall not, thereafter, be responsible to defend, indemnify, or hold harmless the County of Riverside.

**Status:** This condition was met for 2024: no litigation was filed challenging the approval of the County or the EIR.

2. These Conditions and those mitigation measures outlined in the EIR shall be implemented and monitored in accordance with the MMP. USA WASTE or its successor-in-interest shall comply with the MMP.

**Status:** This condition was substantially met for 2024. USA Waste has submitted the required reports and documentation where applicable, to the agencies responsible for implementation/monitoring of the conditions and mitigation measures in accordance with the approved MMP.

3. USA WASTE or its successor-in-interest shall comply with the conditions set forth in the County Transportation Department letter, dated March 27, 1998, a copy of which is set forth as a portion of Exhibit "E" of the Agreement.

**Status:** This condition was met and USA WASTE is in compliance with the County Transportation Department conditions identified in "Exhibit "E" of the Agreement.

4. The development of the El Sobrante Landfill Expansion Project shall be in accordance with the mandatory requirements of all applicable Riverside County ordinances and shall conform substantially with the project description in the EIR (State Clearinghouse No. 90020076), as filed in the office of the Riverside County Waste Management Department.

**Status:** This Condition was met in 2024 and is the same as Mitigation Measure L-1. While there have been changes over time to conceptual grades based on updated seismic stability analysis, the El Sobrante Landfill continues to be developed in overall accordance with the Expansion Project first approved by the BOS in 1998 and with its Solid Waste Facility Permit (SWFP) and corresponding Joint Technical Document (JTD). There have also been changes over time to the conceptual limits of grading for the landfill expansion project, both onsite and offsite. A revision to the grading limits was approved in 2018 as part of CEQA review and the JTD Amendment. There were no changes during 2024.

5. Whenever a specified material, design, system or action is required by the project or any exhibit thereto, USA WASTE or its successor-in-interest may substitute such material, design, system or action, provided that:
  - a) Such material, design, system or action complies with all applicable Federal, State, and local regulations; and,
  - b) Any Federal, State or local regulatory agency having jurisdiction has approved the use of the material, design, system or action for similar facilities (i.e., Class III landfills); and,
  - c) The General Manager-Chief Engineer of the Riverside County Waste Management Department, with concurrence of the appropriate regulatory agency (ies), has determined that such material, design, system or action is technically equal, or superior to, those required in these conditions.

**Status:** This condition was met as nothing required substitution in 2024.

6. Transportation of Out-of-County waste from areas other than Los Angeles County, Orange County, San Bernardino County, and San Diego County shall not be permitted without additional environmental review and approval.

**Status:** This condition was met in 2024. USA Waste has not contracted for the receipt of waste from counties other than the ones listed in this Condition of Approval. As the operator of the landfill scale house, RCDWR allows out of County waste to enter the landfill and is the entity responsible for jurisdictional reporting. In conversations with Riverside County staff, it is the understanding of USA Waste that it is the policy of Riverside County to allow incidental volumes of waste from any jurisdiction to be disposed of at a County facility to avoid or minimize illegal dumping.

When waste is delivered to a landfill or transfer station, the gate attendant asks the driver where the waste is from. Typically, transfer stations do not restrict waste from other areas, and often times, waste could be reported as from outside of the Los Angeles, Orange, San Bernardino and San Diego county areas. Additionally, the driver may not understand the question and provide the location of where their business is located, or where they are from, rather than the origin of the waste. As such, it is common to see locations outside of the permitted four counties (Los Angeles, Orange, San Bernardino and San Diego) on jurisdictional reports. Transfer stations that deliver waste to El Sobrante are inspected by the LEA, as well as by Hazardous Waste Inspectors from the Department of Waste Resources.

7. Out-of-County waste from Los Angeles County, Orange County, and San Diego County shall be transported to the El Sobrante Landfill by transfer trucks, and not packer trucks.

**Status:** This condition was met in 2024. El Sobrante Landfill has maintained substantial compliance with this mitigation measure with the cooperation of RCDWR, who monitors and provides waste origin data. USA Waste's contracts for out of County waste include a requirement to comply with all applicable conditions of the First Amended and Restated Second Agreement. The RCDWR scale house attendants have the authority to reject any deliveries not in compliance with this Mitigation Measure. RCDWR and USA Waste met in 2015 and formally agreed on the variety of specific types of trucks that define "transfer trucks" and a procedure for refusing admittance by non-conforming vehicle types. Minor amounts of non-contracted waste from public customers or small commercial haulers may enter from time to time, as allowed by the RCDWR scale attendants.

8. Out-of-County waste from San Bernardino County may be transported to the El Sobrante Landfill by packer truck up until July 1, 2000, at which time the waste from San Bernardino County shall be transported by transfer trucks.

**Status:** This condition was met in 2024. Except as noted below, all waste deliveries from San Bernardino County in 2024 were in transfer trucks. Minor amounts from public customers or small commercial haulers may enter from time to time, as allowed by the RCDWR scale attendants.

9. a. The liner system (inclusive of the bottom liner and the side slope liner) of the landfill shall exceed the requirements of Subtitle D and California Code of Regulations (CCR) Title 27 and shall be composed of the alternative bottom liner (identified as Alternative Bottom Liner B2) and the alternative side slope liner (identified as Side slope Liner Alternative S2), which are both described and evaluated in *Evaluation of Liner System Alternatives, El Sobrante Landfill Expansion, Riverside County, California*, prepared by GeoSyntec Consultants and dated February 1998.

a. If it is determined that this liner system alternative will not meet the requirements of the regulatory agencies, a substitute liner system must be approved by the regulatory agencies, and evidence of such a determination shall be forwarded to the El Sobrante Landfill Administrative Review Committee of Riverside County. In this event, the substitute liner system shall be composed of a bottom liner and side slope liner that are at least equal to Alternative Bottom Liner B2 and Side slope Liner Alternative S2, respectively, and must be approved by the Administrative Review Committee.

**Status:** This condition was met in 2024.

10. The final cover of the landfill shall conform to Subtitle D and CCR Title 23 and shall consist of a minimum of four (4) feet of vegetative layer, in accordance with the augmented cover described in the EIR (State Clearinghouse No. 90020076). Any change from the augmented cover shall require clearance from the Riverside County Waste Management Department, the California Integrated Waste Management Board, Regional Water Quality Control Board, the U.S. Fish and Wildlife Service, and the California Department of Fish and Game.

**Status:** This condition was met in 2024. In 2022 and into 2023 Closure Construction was performed in a 10+/- acre portion of Landfill phases 2, 3-5, 8, 9A, and 9B/10 on the upper bench that is west – southwest facing. The closure consisted of constructing a four-foot section of low permeability soil over the landfill grades in that area. This closure area received seeding in 2024 and is continually maintained as a permanent closed portion of the landfill.

11. Prior to any offsite grading, USA WASTE or its successor-in-interest shall obtain and record appropriate offsite easements.

**Status:** This condition was met. Offsite grading, requiring offsite easements, was not conducted in 2024.

12. Prior to construction and construction/operation activities, the following pre-monitoring measures shall be implemented to avoid or lessen boundary concentrations of NO<sub>2</sub>:
- a. Normal landfill operations and cell construction/closure activities shall be preplanned to avoid potentially adverse alignments (both horizontally and vertically) during anticipated periods of meteorological conditions that could result in the greatest property boundary concentration.
  - b. During periods when both disposal and construction activities are occurring, downwind property line monitoring of NO<sub>2</sub> shall be implemented for wind and stability conditions which could result in the highest boundary concentrations.

**Status:** This condition was met in 2024. As part of the planning process for the construction of Phase 13B in 2023-2024, USA Waste utilized the 2003 SCAQMD-approved CEQA Mitigation Monitoring Workplan for NO<sub>2</sub> (see Appendix). The work plan was prepared expressly to satisfy the requirements of MM AQ-11. NO<sub>2</sub> monitoring was performed in 2023 and 2024 during the excavation of Phase 13B construction. Excavation of 13B and liner construction were completed in 2024.

13. During construction and construction/operation activities, the following post-monitoring measures shall be implemented to avoid or lessen boundary concentrations of NO<sub>2</sub>:
- a. If monitoring determines that the 1-hour NO<sub>2</sub> standard (i.e., 470 ug/m<sup>3</sup>) is being approached (i.e., within 95 percent of the standard or approximately 450 ug/m<sup>3</sup>), construction or cell closure activities shall be curtailed until the appropriate tiered mitigation measures can be implemented, or until adverse meteorological conditions no longer exist.
  - b. The waste placement and/or clay preparation areas shall be moved to a preplanned alternative working location to separate emissions from clay placement construction emissions.
  - c. Construction procedures shall be configured such that operations requiring heavy equipment do not occur simultaneously (e.g., clay placement and protective soil placement by scrapers will not be done during periods with adverse meteorological conditions).
  - d. Construction scheduling will be slowed to reduce daily equipment usage.
  - e. Hours of construction with designated pieces of equipment (e.g., scrapers) shall be constrained to occur outside of peak adverse meteorological conditions.

**Status:** This condition was met in 2024 as NO<sub>2</sub> monitoring did not trigger curtailing any construction activities.

- 14a. A Citizen Oversight Committee shall be formed by the Board of Supervisors pursuant to Board Policy A-21 upon approval of the project. The Citizen Oversight Committee shall be composed of a total of five (5) members, whose term of service will be established upon formation of the Committee. Three (3) of the five (5) members will be appointed by the Supervisor of the district in which the landfill is located. Of these three (3), two (2) members must reside within a three (3) mile radius of the landfill property. One (1) member shall be a representative from a corporate operation within a three (3) mile radius of the landfill property. The remaining two (2) members will be appointed by the entire Board of Supervisors and shall be chosen at large to represent the affected communities of interest.

**Status:** This condition was met for 2024.

14b. The Citizen Oversight Committee shall meet at least once annually to review the Annual Status Report submitted by the Administrative Review Committee, which will include all the reports and data that will be provided by USA WASTE or its successor-in-interest, and shall submit written comments on the project to the Board of Supervisors as they deem necessary.

**Status:** This condition was met for 2024.

15a. USA WASTE or its successor-in-interest shall deposit 50 cents per ton into a Third Party, Environmental Impairment Trust, which fund shall be established and maintained throughout the life of the project. Any balance in the existing fund contributed by USA WASTE or its successor-in-interest under the First El Sobrante Landfill Agreement, as amended, shall continue to accrue with deposits from all waste delivered to the site on or after the start date, including interest earnings on the funds, until the fund has reached a total of \$2,000,000, at which time deposits may be discontinued until withdrawals cause the fund to fall below the \$2,000,000 cap. The cap shall increase annually by 90% of the change in the Consumer Price Index (CPI) starting in the year 2002.

**Status:** This condition was met in 2024. The FY 2023/2024 cap for the Environmental Impairment Trust was \$3,517,648.16. For FY 2024/2025, the cap increased to \$3,652,432.53. The balance of the Environmental Impairment Trust as of April 30, 2025 of FY 2024/25 is \$3,693,864.17.

b. Monies may be withdrawn from the Environmental Impairment Trust only for environmental remediation purposes with approval by USA WASTE or its successor-in-interest and the General Manager-Chief Engineer of the Riverside County Waste Management Department. The Trustee shall be required to report quarterly to the Department on all fund activity and balances.

**Status:** This condition was met. El Sobrante Landfill did not withdraw any funds from this Trust in 2024.

16. Except for vehicles collecting waste in the immediate vicinity of the landfill, USA WASTE's or its successor's-in-interest collection vehicles delivering waste from in-County to be disposed at El Sobrante shall utilize only that portion of Temescal Canyon Road between its intersection with I-15 and the landfill access road for all trips (both inbound and outbound), except in the event of a closure of the on/off ramps at Temescal Canyon Road and I-15.

**Status:** This condition was met in 2024. The landfill operator has implemented this mitigation measure similarly to Mitigation Measure T-4. A sign has been installed at the intersection of Dawson Canyon Road and Temescal Canyon Road to clearly indicate to drivers leaving the landfill that no right turn is allowed and to indicate the landfill operator's commitment to enforce this restriction. When a driver is observed not using the designated route and the specific truck number or hauling company *cannot* be identified, WM and/or third-party hauling operations are notified of the violation and a general request is made to the drivers in that fleet to correct the behavior. If a driver is observed not using the designated route and the specific truck number or hauling company *can* be identified, WM and/or third-party hauling operations are notified of the violation and a request is made to correct the behavior, with repeat violations by a driver resulting in disciplinary action up to and including refusal of entry to the site. There were five complaints filed with El Sobrante regarding this condition in 2024. All complaints were investigated and concluded the following:

1. 1 Complaint: WM truck identified was in the area for service.
2. 4 Complaints: A notification was sent to third party carriers regarding truck limitations for vehicles entering and leaving El Sobrante Landfill. The identified responsible

customer using the wrong freeway entrance was contacted to correct the behavior.

17. Wherever feasible, temporary earthen or landscape berms, or other structures or measures, shall be utilized to reduce potential noise and glare impacts on surrounding residents from nighttime activities at the working face of the landfill. Any measures implemented for this purpose shall be subject to annual review by the Citizen Oversight Committee.

**Status:** This condition was met in 2024. The landfill phasing has been restructured to increase the distance and minimize the potential for any audible impact of filling activities on surrounding neighbors. During a portion of 2024, it was not feasible to provide complete visual screening of operations from all surrounding communities due to the location of active filling (near outside slopes) and the height of the landfill. However, impacts on these neighborhoods from night glare are significantly reduced due to their sight distance from the landfill, and because all outdoor lighting at the landfill, both permanent and portable, is shielded and directed toward the ground and/or working face. Following detailed discussion between USA Waste and RCDWR in 2014/2015, it was concluded that it would not be feasible to provide complete shielding of filling operations at all times. However, landfilling operations were modified beginning in 2016 and continuing throughout 2020 such that the outside slope areas were filled first thereby allowing operations to work behind a soil covered, trash filled berm thus eliminating visual exposure to the communities. Finally, a series of measures were taken to provide additional partial shielding, including rotating the working face so that only the smaller dimension of the working face “rectangle” was directed to the outer slope, more immediate placement of cover soil at locations to block visibility, and the use of litter fencing. In addition, all fill sequencing activities at the higher elevations have been modified to create a visual berm from which to work behind and/or rotated to minimize visual impacts. There were 0 noise complaints related to nighttime operations received in 2024. According to the Supplemental EIR (certified by BOS in 2009) and the Addendum to the Final EIR (considered by BOS in 2012), no significant impacts relating to the landfill’s nighttime activities were identified.

18. USA WASTE or its successor-in-interest shall include the County in all aspects of the Section 7 Consultation and Streambed Alteration processes and shall work cooperatively with the County in developing the final agreement with the appropriate federal and state agencies that will allow a portion of the trust fund monies to be used to satisfy other County obligations or goals related to multi-species habitat acquisition and management.

**Status:** This condition was met in 2024. As party to the Implementing Agreement for the approved HCP, the County of Riverside has been and will be included in all aspects of future permitting processes involving USFWS, CDFW, USACE, and/or RWQCB.

- 19a. In the event any official or employee for USA WASTE or its successor-in-interest or any environmental or design professional hired by USA WASTE or its successor-in-interest, is indicted by a grand jury, named as a defendant in a felony complaint filed in any court in the United States, or is otherwise alleged to have participated in any criminal activity directly or indirectly associated with the solid waste management business, activities or operations of USA WASTE or its successor-in-interest, USA WASTE or its successor-in-interest shall provide notice thereof to the County within 7 days of such indictment, complaint or allegation. Such notice shall contain a description of the indictment, complaint or allegation, as well as a copy of such indictment or complaint or other matters of public record related thereto. In addition to the foregoing, USA WASTE or its successor-in-interest shall provide the County with copies of any reports required to be prepared by USA WASTE or its successor-in-interest pursuant to federal securities laws, including quarterly and annual reports.

**Status:** USA Waste has no such matters to report.

In the event any official or employee for USA WASTE or its successor-in-interest or any environmental or design professional hired by USA WASTE or its successor-in-interest, who has direct responsibility for any phase of the development or operations at El Sobrante Landfill, including but not by way of limitation, any similar personnel for USA WASTE or its successor-in-interest having a responsibility for transferring or delivering waste to the Project, is convicted, indicted by a Grand Jury, or named as a defendant in a felony complaint filed in the Superior Court or a complaint filed in Federal Court associated with conduct of doing business for USA WASTE or its successor-in-interest, this person shall upon written request from the County be immediately removed from any assignment whatsoever, directly associated with the development or operation of the El Sobrante Landfill during the pendency of trial and/or following conviction.

**Status:** USA Waste has no such matters to report.

- b. In the event any director, official or employee of USA WASTE or its successor-in-interest ever is convicted of a felony associated with the solid waste management business, said director, official or employee will be immediately terminated.

**Status:** USA Waste has no such matters to report.

- 20a. Within three (3) years of the Start Date, USA WASTE or its successor-in-interest shall submit to the County of Riverside an evaluation of the technological and economical feasibility of using natural gas fuel or other alternative fuel in transfer trucks. The technological feasibility of the evaluation shall include review comments by the South Coast Air Quality Management District. The evaluation shall be subject to County approval. If the County finds that natural gas fuel or other alternative fuel in transfer trucks is technologically and economically feasible, USA WASTE or its successor-in-interest shall develop and implement a program to phase-in transfer trucks capable of using these fuels. The program shall be subject to County approval.
- b. If the County concludes that transfer trucks capable of using alternative fuels are not technologically and economically feasible, USA WASTE or its successor-in-interest shall periodically re-evaluate the feasibility of using alternative fuels in transfer trucks. Such re-evaluations shall be at least every three (3) years. USA WASTE or its successor-in-interest shall, however, conduct such a re-evaluation anytime deemed appropriate by the County.

**Status:** A feasibility study was performed in 2019 and concluded that transfer trucks capable of using alternative fuels are technologically and economically feasible. The 2019 study identified the new ISX12N engine produces the minimum required power and torque in daily transfer operations and thus, can meet payload and road grade requirements. Further, the new engine is now certified to CARB's optional low NOx standard (OLNS) at 0.02 g NOx/bhp-hr, meaning it can provide this power and torque at near-zero emission levels.

As of January 1, 2021, USA Waste has retired all diesel transfer trucks and 100% of the transfer trucks owned and operated by USA Waste going to El Sobrante are now being delivered via natural gas transfer trucks. USA Waste will continue to evaluate this mitigation measure in future reports.

22. The Administrative Review Committee (formed pursuant to Section 13 of the Second El Sobrante Landfill Agreement) shall have the following functions:
- a. Review and approval of minor changes to the landfill site plan and/or project plan which are exempt under the California Environmental Quality Act (CEQA). Changes to the landfill site plan and/or project plan that require revisions to the landfill's operating permits or that require additional CEQA analysis must be reviewed and approved by the Board of Supervisors and the appropriate regulatory agencies.
  - b. Review Mitigation Monitoring Reports submitted by USA WASTE or its successor-in-interest.
  - c. Require USA WASTE or its successor-in-interest to submit additional information regarding performance at the landfill for review.
  - d. Solicit and consider input received from the Citizens Oversight Committee.
  - e. Solicit input from technical experts necessary to perform the review.
  - f. Within 60 days of its annual meeting, the Administrative Review Committee will submit an annual report to the Board of Supervisors and the Citizens Oversight Committee regarding the conformance status of USA WASTE or its successor-in-interest with the conditions imposed on the project. A copy of the Annual Status Report is to be made available for public review at accessible locations.

**Status:** In 2024, the ARC reviewed the 2023 Annual Status Reports, solicited comments from the COC, and the report was filed with the BOS in December 2024.

- 23a. USA WASTE or its successor-in-interest shall be responsible for the control and cleanup of litter and debris from the landfill and/or waste-hauling vehicles along the landfill access road to its intersection with Temescal Canyon Road, along Temescal Canyon Road between the landfill access road and the intersection of Interstate 15 (I-15) and Temescal Canyon Road.
- b. At a minimum, USA WASTE or its successor-in-interest shall inspect and remove litter and debris from these roadways on a weekly basis and within 48 hours upon receipt of notice or complaint.

**Status:** This condition was met in 2024 and is substantially the same as Mitigation Measure A-7. Litter control and removal is addressed in the JTD, approved by CalRecycle. Consequently, it is closely monitored by the LEA. In 2024, USA Waste performed litter control, cleanup and inspection on these road segments in accordance with the schedule provided in the mitigation measure.

No violations were recorded during 2024 by the LEA for the landfill or for the landfill access road in regard to litter. Temescal Canyon Road, like many roads in Riverside County, has been the subject of illegal disposal activity. During negotiations with the BOS regarding the First Amendment to the Second Agreement, the landfill operator agreed to increase the scope of its off-site litter removal activities to better meet the needs of the community.

Litter control and removal is an on-going task, and during 2024, El Sobrante Landfill continued to allot a minimum of 16 person-hours per week to the clean-up of litter and debris.

USA Waste sponsors about 8 miles along I-15 through the Caltrans Adopt-a-Highway program. The El Sobrante Landfill recently changed its Adopt-a-Highway cleanup work from a bi-weekly practice to a weekly one to improve service quality along the I-15. El Sobrante will continue to clean the adopted sections of I-15 utilizing 3<sup>rd</sup> party resources.

***Completed Conditions of Approval:*** The requirements in the following conditions have been met, and no further action/review is needed. The completed conditions are shown in a gray font and are displayed for historical reference only.

21. USA WASTE or its successor-in-interest shall consult with Caltrans regarding the length of the left turn lane on the southbound off ramp from I-15 to Temescal Canyon Road. The length of the left turn lane shall be sufficient to assure that trucks in the left turn lane do not interfere with vehicles in the right turn lane of the off ramp.

**Status:** This condition was met in 2003.

# **El Sobrante Landfill 2024 Mitigation Monitoring Program Status Report**

**Prepared By:  
USA Waste of California, Inc.**

**Draft May 2025  
Final July 2025**

## **Report on Status of Mitigation Monitoring Program (MMP)**

### **Aesthetics (A) Mitigation Measures**

#### **A-1**

**To assure visual screening of landfill operations and facilities, a phased closure and restoration plan shall be implemented. The closure and restoration plan shall utilize Riversidian sage scrub consistent with native vegetation in nearby undisturbed areas of the Gavilan Hills to minimize visual impacts to surrounding views. (Responsible Agencies: USFWS, CDFW)**

#### ***Status:***

The approved Habitat Conservation Plan (HCP) negotiated with the US Fish and Wildlife Service (USFWS) and California Department of Fish and Wildlife (CDFW) details a phased closure and restoration plan utilizing native species. Reports detailing compliance with the HCP, to include the Riversidian Sage Scrub (RSS) restoration plan, are prepared annually and are available upon request.

RSS restoration of 161.4 acres has taken place on closed landfill Phases A, B1, B2, C1, C2, and D1, in addition to the berms for Phases 8, 10, 11, and 12, and Pond 4. The Phases 8, 10, 11, and 12 berms, Phase A, and Phase B1-north have met the RSS success criteria and are now classified as Self-sustaining RSS. There is a total of 62 acres of Self-sustaining RSS. RSS restoration sites are monitored and weeded regularly each year to control weeds and promote habitat for both plant and animal species. Monitoring results are submitted to the Habitat Management Committee (HMC) on an annual basis. If it is determined by the Biological Monitor and the HMC that less than the required vegetation cover is present, the reasons for the low cover values will be evaluated (i.e., low rainfall, adverse soil conditions, or other factors that cannot be anticipated), and recommendations for remedial measures, if feasible, will be made (HCP, D-34). As a remedial measure, fertilizer was added to 16 acres of under-performing RSS patches on south-facing slopes to improve growth and appearance.

There was 5.7 acres of repair seeding on the south slopes. Additional repair seeding on approximately 6 acres was delayed until engineering work could be completed. Phase D1 irrigation was used twice to add approximately 4 inches in December 2024.

#### **A-2**

**Development shall be phased such that only approximately 20 acres are disturbed at any one time. Riversidian sage scrub restoration activities shall be similarly phased. (Responsible Agencies: RCDWR, LEA)**

#### ***Status:***

Landfill development, along with closure and restoration, is phased to comply with this measure and is implemented in accordance with the Implementing Agreement, dated July 2001, for the approved HCP that was entered by USFWS, CDFW, USA Waste, and Riverside County.

There were no new development phases graded in 2024.

#### **A-3**

**Landfill-associated facilities and structure exteriors (including rooftops) and signage shall be of a color consistent with the surrounding area. (Responsible Agencies: RCEDA)**

#### ***Status:***

The landfill owner/operator will continue to implement this measure for any and all future facilities, structures, and signage.

**A-4**

**A plan that assures the removal or approved use of landfill-associated facilities, structures, and signage shall be approved by the CALRECYCLE, as part of the Post-closure Plan. (Responsible Agencies: LEA, CALRECYCLE)**

***Status:***

The final post-closure plan will include this measure. At this time, the approved HCP contains the same requirement with a caveat to leave approved structures in place, if desired, for the ongoing monitoring and maintenance of the habitat preserve.

**A-5**

**Outdoor lighting associated with the access road, administration building, and scales shall be directed toward the ground and shall be shielded. Portable lighting used for landfill operations (i.e., working face of the landfill) shall be shielded and directed toward the working area. (Responsible Agencies: LEA)**

***Status:***

Outdoor lighting, both permanent and portable, is shielded and directed towards the ground and/or working face while maintaining safe operations during the night hours. In 2024, there were no complaints registered with the LEA regarding lighting nor any complaints received directly.

**A-6**

**Wherever feasible, temporary earthen or landscape berms, or other structures or measures, shall be utilized to provide visual screening of operations at the working face and to reduce potential glare impacts on surrounding residences from nighttime activities at the working face of El Sobrante. Any measures implemented for this purpose shall be subject to annual review by the Citizen Oversight Committee. (Responsible Agencies: LEA)**

***Status:***

The landfill phasing has been restructured to increase the sight distance and minimize the potential for any visual impact of filling activities on surrounding neighbors. While building outside slope areas during 2024, El Sobrante conducted a series of measures to partially shield the working face, this include rotating the working face so that only the smaller dimension of the working face “rectangle” was directed to the outer slope when possible.

Impacts on these neighborhoods from night glare are significantly reduced due to their sight distance from the landfill, and because all outdoor lighting at the landfill, both permanent and portable, is shielded and directed toward the ground and/or working face. Following detailed discussion between USA Waste and RCDWR in 2014/2015, it was concluded that it would not be feasible to provide complete shielding of filling operations at all times.

**A-7**

**A plan that assures the removal of litter associated with the proposed project shall be approved by the CALRECYCLE prior to the issuance of a SWFP.**

**USA Waste or its successor-in-interest shall be responsible for the control and cleanup of litter and debris from the landfill and/or waste-hauling vehicles along the landfill access road to its intersection with Temescal Canyon Road, and along Temescal Canyon Road from the intersection with Interstate 15 (I-15) to the intersection with Weirick Road. At a minimum, USA Waste or its successor-in-interest shall inspect and remove litter and debris from these roadways on a weekly basis and within 48 hours upon receipt of notice of complaint. (Responsible Agencies: LEA, CALRECYCLE)**

***Status:***

Litter control and removal is addressed in the Joint Technical Document (JTD), approved by CALRECYCLE. Consequently, it is closely monitored by the LEA. In 2024, USA Waste performed litter control, cleanup and inspection on these road segments in accordance with the schedule provided in the mitigation measure.

No violations were recorded during 2024 by the LEA for the landfill or for the landfill access road in regard to litter. Temescal Canyon Road, like many roads in Riverside County, has been the subject of illegal disposal activity. During negotiations with the BOS regarding the First Amendment to the Second Agreement, the landfill operator agreed to increase the scope of its off-site litter removal activities to better meet the needs of the community. Condition 23.a. of the approved Conditions of Approval (Exhibit "F" of the Second Amendment) was revised to read as follows:

23.a. USA Waste or its successor-in-interest shall be responsible for the control and cleanup of litter and debris from the landfill and/or waste-hauling vehicles along the landfill access road to its intersection with Temescal Canyon Road, and along Temescal Canyon Road from the intersection with Interstate 15 (I-15) to the intersection with Weirick Road.

Litter control and removal is an on-going task, and during 2024, El Sobrante Landfill continued to allot a minimum of 16 person-hours per week to the clean-up of litter and debris.

In addition, the First Amendment to the Second El Sobrante Landfill Agreement, approved on July 1, 2003, requires the following:

In order to provide more focused assistance with the problem of illegal dumping on private property, USA WASTE or its successor-in-interest will provide one roll-off bin per quarter in the Spanish Hills area and one roll-off bin per quarter in the Dawson Canyon area for private property owners in those areas. Costs associated with transportation and disposal of waste deposited in the bins will be borne by USA WASTE, with the understanding that the private property owners will bear the responsibility of depositing waste in the bins.

During 2024, Waste Management continued to exceed the Spanish Hills and Dawson Canyon roll-off bin schedule and transported and disposed of trash contained within the two roll-off bins on a monthly basis.

USA Waste sponsors about 8 miles along I-15 through the Caltrans Adopt-a-Highway program. The El Sobrante Landfill recently changed its Adopt-a-Highway cleanup work from a bi-weekly practice to a weekly one to improve service quality along the I-15. El Sobrante will continue to clean the adopted sections of I-15 utilizing company resources.

## **Air Quality (AQ) Mitigation Measures**

### **AQ-1**

**The following activities shall occur based on SCAQMD Rule 1150.1 - Control of Gaseous Emissions from Active Landfills:**

- Landfill gas collection and thermal destruction systems shall be provided and operated.
- Landfill gas destruction system shall be constructed using best available control technology (BACT). Improved combustion technology (e.g., boiler) shall be installed at the time that the continued use of current technology flares would exceed SCAQMD standards for stationary sources. (Final EIR).
- A network of landfill gas monitoring probes shall be installed to identify potential areas of subsurface landfill gas migrations.
- The project includes a landfill gas barrier layer (i.e., 10- to 20-mil high-density polyethylene [HDPE] or polyvinyl chloride [PVC] sheeting) as part of the intermediate cover and final cover system. This gas barrier layer is not required by Subtitle D and would minimize excess air infiltration and fugitive landfill gas emissions, and would increase landfill gas collection efficiency.
- Monitoring of landfill gas concentrations at perimeter probes, gas collection system headers, landfill surface, and in ambient air downwind of the landfill shall be conducted in accordance with applicable regulations.
- Annual emissions testing of inlet and exhaust gases from the landfill gas destruction system shall be conducted to evaluate gas destruction efficiency.
- The gas collection system shall be adjusted and improved based on quarterly monitoring and annual stack testing results. (Responsible Agencies: LEA, SCAQMD)

### ***Status:***

The purpose of mitigation measure AQ-1 is to minimize fugitive landfill gas (LFG) emissions from the landfill because methane produced in the landfill comprises approximately 50 percent of LFG and is a significant contributor to greenhouse gas (GHG). To minimize excess air infiltration and fugitive LFG emissions and to achieve greater gas collection efficiencies than were required by regulations in place at the time the Draft EIR (1994) and Final EIR (1996) were under review for the Expansion Project (specifically, Code of Federal Regulation [CFR], Title 40, Part 258, "Subtitle D" and SCAQMD Rule 1150.1, April 5, 1985 version), the mitigation measure was written to include a provision for a landfill gas barrier layer in the intermediate cover and final cover system, which was considered the best available control technology to reduce infiltration and emissions.

Since 1996, more stringent regulations governing the installation of LFG collection and control systems and LFG monitoring have been enacted (specifically, CFR, Title 40, Part 60, Subpart WWW ([www.ecfr.gov](http://www.ecfr.gov)); California Code of Regulations [CCR], Title 17, "AB 32" ([www.leginfo.ca.gov](http://www.leginfo.ca.gov)); CCR, Title 27; and SCAQMD Rule 1150.1, as revised 1998, 2000, and 2011 ([www.aqmd.gov](http://www.aqmd.gov)), and better extraction technologies have been implemented (i.e., better flares, better understanding of collection efficiencies, enhanced monitoring systems, and development of economically-feasible LFG-to-energy facilities). Quarterly monitoring and

reporting to the SCAQMD indicates that El Sobrante complies with these requirements and standards and the goal of AQ-1 without placing a landfill gas barrier in the intermediate cover and final cover system (2020 Rule 1150.1 Annual Report included in Appendix). The landfill also conducts an annual emissions test of the onsite flare.

As allowed by Condition of Approval 5 of BOS-approved Conditions of Approval (Exhibit "F" of Second Agreement), the landfill operator may substitute specified materials, design, system or action as may be required by the project providing that such material, design, system or action complies with all applicable Federal, State, and local regulations and is approved by any Federal, State or local regulatory agency having jurisdiction and the General Manager of the Riverside County Department of Waste Resources (RCDWR). A third party technical report was prepared that confirmed the landfill's current LFG collection and control system is preferred over the installation of a LFG barrier. In 2024, the Flare 5 application was submitted to SCAQMD. WM anticipates construction of the Flare 5 to be completed in Q4 2025.

### **AQ-2**

**The following activities shall occur based on SCAQMD Rule 403 - Fugitive Dust:**

- **Emission controls necessary to assure that dust emissions are not visible beyond the landfill property boundary shall be implemented.**
- **New cell construction and cell closure activities shall not occur simultaneously.**
- **The Rule 403 Fugitive Dust Emissions Control Plan for the landfill, approved by SCAQMD in May 1993, shall be adhered to. The plan itemized various control strategies for dust emissions from earthmoving, unpaved road travel, storage piles, vehicle track-out, and disturbed surface areas, including watering, chemical stabilizers, revegetation, and operational controls or shutdown for implementation during both normal and high wind conditions.**
- **Rule 403 Fugitive Dust Emissions Control Plan shall be revised on an annual basis. (Responsible Agencies: LEA, SCAQMD)**

#### ***Status:***

Dust control measures are being implemented in accordance with this mitigation measure and the landfill's SCAQMD-approved Rule 403 Large Operation Notification and subsequent annual No Change Notification. It should be noted that subsequent to approval of the Expansion EIR, Rule 403 requirements changed, and the landfill operator is no longer required to revise the Fugitive Dust Control Plan on an annual basis ([www.aqmd.gov](http://www.aqmd.gov)).

### **AQ-3**

**The following mitigation measures exceed current regulatory requirements and shall be incorporated by design, construction, and operation:**

- **PM<sub>10</sub> monitoring stations and an onsite meteorological station shall be installed and operated, as agreed in consultation with the SCAQMD.**
- **Where feasible, landfill roads shall be paved.**
- **Portions of paved roads abutting unpaved haul truck traffic areas shall be routinely swept and/or washed.**
- **Onsite vehicles shall be routinely maintained. (Responsible Agencies: LEA, SCAQMD)**

#### ***Status:***

This mitigation measure is implemented on an ongoing basis. The site has installed a meteorological station and conducts PM<sub>10</sub> monitoring as part of cell excavation construction activities. SCAQMD participated in the development of ESL's mitigation measures as part of the Environmental Impact Report (EIR) process and implementation of AQ-3 requires South Coast AQMD to review the CEQA

Mitigation Monitoring Workplan for PM<sub>10</sub> prior to the start of construction. In 2024, PM<sub>10</sub> monitoring was completed for phase 13B excavation (see Monitoring Report in Appendix). All paved surfaces are routinely swept, with supplemental sweeping added on a more frequent basis as dictated by weather conditions. All unpaved haul roads are watered as needed. All heavy equipment is maintained on a 250 operating hour interval, and all heavy trucks (e.g., roll-off trucks) undergo annual exhaust opacity testing as required by SCAQMD.

#### **AQ-4**

**In the event monitoring indicates that permissible levels of PM<sub>10</sub> are being exceeded, some combination of the following dust control measures shall be implemented:**

- **Washing of truck wheels.**
- **Routing paved access roads away from directions that result in property boundary impacts.**
- **Curtailing specific activities (e.g., new phase construction) when conditions are unfavorable for fugitive PM<sub>10</sub> control. (Responsible Agencies: LEA, SCAQMD)**

#### ***Status:***

In 2024, this mitigation measure has not been triggered because PM<sub>10</sub> levels were not exceeded. Per the January 2025 El Sobrante Phase 13B Excavation Monitoring Report: Based on the site locations as depicted in Figure 3-1, and the meteorological data as shown in Figure 6-1, Site 2 was the primary downwind location for Phase 13B monitoring while Site 1 was considered a secondary downwind location. Both sites showed an overall average well below the 50 µg/m<sup>3</sup> PM<sub>10</sub> limit required by SCAQMD Rule 403 (Fugitive Dust), when determined as the difference between upwind and downwind samples collected U.S. EPA-approved equivalent method for PM<sub>10</sub> monitoring. Higher concentrations were seen at Site 2 in February, however, in accordance with SCAQMD Rule 403, the difference in the daily average PM<sub>10</sub> concentrations with Sites 1 and 2 compared to background (Site 3) are below the California Ambient Air Quality Standard (CAAQS), 24-hour PM<sub>10</sub> standard of 50 µg/m<sup>3</sup>.

#### **AQ-5**

**The following activities would occur based on SCAQMD Regulation XIII - New Source Review:**

- **Control devices for stationary emission sources shall be provided which satisfy BACT requirements.**
- **NO<sub>x</sub>, ROG, SO<sub>x</sub>, and PM<sub>10</sub> emissions from stationary sources shall be offset according to SCAQMD requirements for essential public services. (Responsible Agencies: SCAQMD)**

#### ***Status:***

Landfill emissions are analyzed on an annual basis to ensure that the landfill is operating within permitted threshold limits. An annual emission report is submitted to SCAQMD and the RCDWR to ensure compliance with this mitigation measure. A copy of the annual emission report is on file and available at the offices of SCAQMD and the landfill operator (see Appendix)

#### **AQ-6**

**The following activity shall occur based on SCAQMD Regulation XIV - Toxics and Other Noncriteria Pollutants:**

- **Control devices for stationary emission sources shall be provided which assure that emissions of potentially carcinogenic and/or toxic compounds do not result in unacceptable health risks downwind of the landfill. (Responsible Agencies: SCAQMD)**

**Status:**

Landfill emissions from all sources are analyzed on an annual basis to ensure that the landfill is operating within permitted threshold limits. See Mitigation Measure AQ-5 above.

**AQ-7**

**Onsite vehicles shall be routinely maintained. (Responsible Agencies: SCAQMD)**

**Status:**

Routine maintenance of onsite vehicles and equipment is performed to ensure compliance with this mitigation measure.

**AQ-8**

**Heavy construction equipment shall use low sulfur fuel (<0.05 percent by weight) and shall be properly tuned and maintained to reduce emissions. (Responsible Agencies: SCAQMD)**

**Status:**

All diesel fuel used at the facility is low sulfur fuel with a sulfur content of less than 0.05% by weight, which is the only fuel available in California. Routine maintenance of equipment would include engine tuning to reduce emissions.

**AQ-9**

**Construction equipment shall be fitted with the most modern emission control devices. (Responsible Agencies: SCAQMD)**

**Status:**

All heavy equipment operated at the facility by USA Waste is fitted with the manufacturer's specified emission control devices for the period the equipment was manufactured. As equipment is routinely maintained, the most current available upgrades to the emission control systems are installed on the equipment in compliance with the California Air Resources Board (CARB) requirements. Third party construction equipment operated at the facility is also required to meet CARB requirements.

**AQ-10**

**The project shall comply with SCAQMD Rule 461, which establishes requirements for vapor control from the transfer of fuel from the fuel truck to vehicles. (Responsible Agencies: SCAQMD)**

**Status:**

The site is in compliance with this measure.

**AQ-11**

**Prior to construction and construction/operation activities, the following pre-monitoring measures shall be implemented to avoid or lessen boundary concentrations of NO<sub>2</sub>:**

- **Normal landfill operations and cell construction/closure activities shall be preplanned to avoid potentially adverse alignments (both horizontally and vertically) during anticipated periods of meteorological conditions which could result in the greatest property boundary concentration.**
- **During periods when both disposal and construction activities are occurring, downwind property line monitoring of NO<sub>2</sub> shall be implemented for wind and stability**

conditions which could result in the highest boundary concentrations.

During construction and construction/operation activities, the following post-monitoring measures shall be implemented to avoid or lessen boundary concentrations of NO<sub>2</sub>:

- If monitoring determines that the 1-hour NO<sub>2</sub> standard (i.e., 470 µg/m<sup>3</sup>) is being approached (i.e., within 95 percent of the standard or approximately 450 µg /m<sup>3</sup>), construction or cell closure activities shall be curtailed until the appropriate tiered mitigation measures can be implemented, or until adverse meteorological conditions no longer exist.
- The waste placement and/or clay preparation areas shall be moved to a preplanned alternative working location to separate emissions from clay placement construction emissions.
- Construction procedures shall be configured such that operations requiring heavy equipment do not occur simultaneously (e.g., clay placement and protective soil placement by scrapers will not be done during periods with adverse meteorological conditions).
- Construction scheduling will be slowed to reduce daily equipment usage.
- Hours of construction with designated pieces of equipment (e.g., scrapers) shall be constrained to occur outside of peak adverse meteorological conditions.  
(Responsible Agencies: LEA, SCAQMD)

***Status:***

This condition was met in 2024. As part of the planning process for the construction of Phase 13B in 2023-2024, USA Waste utilized the 2003 SCAQMD-approved CEQA Mitigation Monitoring Workplan for NO<sub>2</sub> (see Appendix). The work plan was prepared expressly to satisfy the requirements of MM AQ-11. The NO<sub>2</sub> monitoring was performed in 2023 and in 2024 during the excavation of Phase 13B construction (see Monitoring Report in Appendix).

**AQ-12**

Within three years of start date [July 1, 2001], USA Waste or its successor-in-interest shall submit to the County of Riverside an evaluation of the technological and economical feasibility of using natural gas fuel or other alternative fuel in transfer trucks. The technological feasibility of the evaluation shall include review comments by the South Coast Air Quality Management District. The evaluation shall be subject to County approval. If the County finds that natural gas fuel or other alternative fuel in transfer trucks is technologically and economically feasible, USA Waste or its successor-in-interest shall develop and implement a program to phase-in transfer trucks capable of using these fuels. The program shall be subject to County approval. If the County concludes that transfer trucks capable of using alternative fuels are not technologically and economically feasible, USA Waste or its successor-in-interest shall periodically reevaluate the feasibility of using alternative fuels in transfer trucks. Such reevaluations shall be at least every three (3) years. USA Waste or its successor-in-interest shall, however, conduct such a reevaluation anytime deemed appropriate by County.  
(Responsible Agencies: RCDWR)

***Status:***

The initial evaluation report was submitted with the 2004 Annual Report. The report indicated that alternatively fueled engines with sufficient power ratings for a transfer truck application were not available at that time. The insufficient power issue in a transfer truck application was not overcome in continuing studies through 2015, making it infeasible for USA Waste to implement this requirement at that time. A new evaluation report, reviewed by the SCAQMD, was performed in

2019. The 2019 study identified the new ISX12N engine produces the minimum required power and torque in daily transfer operations and thus, can meet payload and road grade requirements. Further, the new engine is now certified to CARB's optional low NOx standard (OLNS) at 0.02 g NOx/bhp-hr, meaning it can provide this power and torque at near-zero emission levels. As of January 1, 2021, USA Waste has retired all diesel transfer trucks and 100% of the transfertrucks owned and operated by USA Waste going to El Sobrante are now being delivered via natural gas transfer trucks. USA Waste will continue to evaluate this mitigation measure in future reports.

### **AQ-13**

**The project shall provide the required emission reductions of NO<sub>x</sub> and ROG sufficient to cause no net increase of project emissions. (Responsible Agencies: SCAQMD, RCDWR)**

#### ***Status:***

The "Annual 2024 Mitigation Monitoring Program Status Report, Air Quality Mitigation Measure AQ-13, El Sobrante Landfill, Corona, California", prepared by SCS Engineers and dated September 29, 2023, provides both a summary of the site's emission inventory for stationary, mobile, and construction sources and a summary of the emission increases, or reductions, from the various site emission sources from the baseline year of 2001 to the 2024 projected emissions (included in Appendix). Based on the report's results, it is forecast that there will be an emission reduction of 739.8lbs/day for NO<sub>x</sub> and 7.9 lbs/day for ROG. These reductions are achieved by the use of transfer trucks in place of packer trucks and the use of CNG instead of diesel vehicles as well as new vehicle models. No emission offsets were required for 2024, and the project is in compliance with this mitigation measure.

### **AQ-14**

**USA Waste shall amend its Policies and Procedures Manual at the landfill to require that heavy construction and operating equipment at the landfill shall not idle for longer than 15 minutes. (Responsible Agencies: RCDWR)**

#### ***Status:***

Site Policies and Procedures have been amended to enforce the "no idle longer than 15 minutes" mitigation measure.

## **Biological Resources (B) Mitigation Measures**

### **B-1**

**Development shall be phased so that the area to be disturbed shall be minimized. Restoration of previously disturbed areas shall be performed in accordance with the Multiple Species Habitat Conservation Plan for the El Sobrante Landfill and its Implementing Agreement, both dated July 2001, and any approved modifications or amendments thereto. (Responsible Agencies: USFWS, CDFW, ACOE, RWQCB, RCDWR)**

#### ***Status:***

Phased development, closure and restoration are being performed in accordance with the Implementing Agreement, dated July 2001, for the approved El Sobrante Landfill HCP that was entered into by USFWS, CDFW, USA Waste, and Riverside County. New cell development excavation continues to be minimized as much as operationally possible and monitored by biological consultants to ensure that appropriate preserve/excavated ratios are maintained. During 2003, the expansion phases were redesigned to facilitate expansion and soil stockpiling activities. A minor modification request was formally submitted to USFWS and CDFW in May 2004 to re-phase the grading plan, increasing the number of phases from 15 to 17.

There were no grading projects or landfill phase closures requiring seeding in 2024. Phase D1 irrigation was used twice to add approximately 4 inches in December 2024.

### **B-2**

**Areas within the landfill limits of disturbance shall be restored with Riversidian sage scrub in accordance with the Multiple Species Habitat Conservation Plan for the El Sobrante Landfill and its Implementing Agreement, both dated July 2001, and any approved modifications or amendments thereto. (Responsible Agencies: USFWS, CDFW, ACOE, RWQCB, RCDWR)**

#### ***Status:***

Refer to "Status" under Mitigation Measure B-1.

### **B-3**

**Dudleya salvaging and restoration shall be performed in accordance with the Multiple Agreement, both dated July 2001, and any approved modifications or amendments thereto. (Responsible Agencies: USFWS, CDFW, ACOE, RWQCB, RCDWR)**

#### ***Status:***

Dudleya salvaging and restoration is being performed by the Habitat Manager (Mariposa Biology), in accordance with the Dudleya Restoration Plan, prepared pursuant to the approved HCP. The goal of the HCP is to replace impacted Dudleya at a 1:1 ratio through salvage, propagation, and translocation. Additional seeding projects have been completed to increase the mitigation population of many-stemmed dudleyas.

There were no impacts to many-stemmed dudleyas due to landfill expansion in 2024.

In 2024, there were 41,953 many-stemmed dudleyas in the mitigation plots. This is an increase of 22,379 from the 19,574 many-stemmed dudleya plants in 2023. The number of impacted many-stemmed dudleyas is 25,572. 2024 was the first year the mitigation plot counts exceeded the number of dudleyas impacted.

There were 16,381 more many-stemmed dudleya plants present in the mitigation sites in 2024 than impacted plants. This is the first year that the mitigation count has been higher than the impact count. This does not mean that the restoration efforts are complete. This single year of a large increase in plant numbers is due to seeding and successful germination during two successive years of good rain. Not all seedlings germinate in appropriate locations and most do not survive to maturity.

Seeding took place on two additional natural rock outcrops and on artificial rock outcrop 2 in October. Additional mitigation projects have been implemented and will continue to be implemented to increase the number of many-stemmed dudleyas in the mitigation sites until the 1:1 mitigation ratio is met.

### **B-4**

**Prior to disturbance to wetland/riparian areas, a wetland compensation and mitigation plan shall be developed in consultation with the ACOE, if a 404 Permit is required, the CDFW, pursuant to Section 1603 of the California Fish and Game Code, the RWQCB, pursuant to 401 Water Quality requirements and/or policies to protect wetlands, and the USFWS, if consultation is triggered pursuant to Section 7 of the Endangered Species Act. Mitigation of riparian habitats shall be targeted at a 3:1 ratio with compensation of 6.36**

acres. Target mitigation of an additional 1.28 acres of riparian herb vegetation shall be at a 1:1 ratio. Final determination of mitigation ratios shall be made subsequent to onsite evaluation by the ACOE, CDFW, RWQCB, and/or USFWS and shall not be unreasonable or arbitrary. (Responsible Agencies: USFWS, CDFW, ACOE, RWQCB, RCDWR)

**Status:**

From 2002, when construction of the landfill expansion project began, no wetland/riparian areas identified in the EIR (Phase 15, now 17) have been impacted. This mitigation measure has not been triggered for any grading or construction related to the landfill.

In 2024 there were no impacts to streambeds.

**B-5**

Activities to mitigate the disturbance to wetlands may include, but are not limited to:

- Identification and assessment of sites and specific riparian mitigation measures along Temescal Wash.
- Enhancement of degraded areas within existing channels.
- Weed removal to improve existing riparian habitat.
- Potential purchase of offsite riparian habitat.

(Responsible Agencies: USFWS, CDFW, ACOE, RWQCB, RCDWR)

**Status:**

Any wetland compensation plan developed in the future as a result of implementing Mitigation Measure B-4 will incorporate measures such as those noted in Mitigation Measure B-5.

In 2024, there were four riparian mitigation sites that were monitored and weeded throughout the year.

**B-6**

The purchase of offsite riparian/wetland habitat shall be incorporated into the mitigation plan in the event that the ACOE Section 404 permit and CDFW Section 1603 agreement process conclude that onsite enhancement and offsite mitigation along Temescal Wash could not provide sufficient compensation for disturbance to onsite riparian habitat. If this mitigation were implemented, surveys shall be conducted in coordination with USFWS and CDFW to identify offsite riparian habitat that would be suitable for purchase as mitigation for onsite habitat disturbance. Considerations shall include, but not be limited to:

- Proximity to landfill site.
- Similarity of adjacent habitat.
- Management plans.
- Comparability.
- Sustainability.
- Cost. (Responsible Agencies: USFWS, CDFW, ACOE)

**Status:**

Any wetland compensation plan developed in the future because of implementing Mitigation Measure B-4 will be developed in negotiation with the resource agencies.

**B-7**

Wetland/riparian habitat mitigation shall be implemented in accordance with all permits, approvals, and/or agreements as may be required by ACOE, CDFW, RWQCB, and/or USFWS. (Responsible Agencies: USFWS, CDFW, ACOE, RWQCB)

**Status:**

Wetland/riparian habitat mitigation will be implemented in accordance with an approved plan and upon issuance of all approvals and/or permits from these resource agencies.

**B-8**

**Landfill personnel shall be instructed as to the requirement for and importance of restoration of completed areas of the site. (Responsible Agencies: USFWS, CDFW)**

**Status:**

El Sobrante Landfill management personnel and the habitat manager work closely together on issues related to the restored RSS on the closed landfill slopes, and as a result landfill personnel are aware of the importance of the restoration site. This importance of protecting the restoration sites is explained to landfill workers working near the restored RSS slopes and this promotes the protection of the restoration sites.

**B-9**

**Approximately 406 acres of undisturbed open space, upon which a Declaration of Conservation Covenants and Restrictions has been recorded in favor of CDFW and USFWS, shall be maintained and managed for the benefit of Covered Species, pursuant to federal and state incidental take permits and the *Multiple Species Habitat Conservation Plan for the El Sobrante Landfill* and its Implementing Agreement, both dated July 2001, and any approved modifications or amendments thereto. (Responsible Agencies: RCDWR)**

**Status:**

USA Waste is in compliance with this measure. In September 2018, an amendment to the Deed Restriction was recorded, and in November 2018 the Board of Supervisors approved the Amended and Restated Conservation Easement. No amendments or revisions to the Deed Restriction or Conservation Easement were made in 2024.

**B-10**

**Pursuant to Section 5 of the Agreement, USA Waste or its successor-in-interest shall pay the County a per ton charge for the deposit of Non-County waste at El Sobrante Landfill, \$1.50 of which shall be utilized for multi-species habitat acquisition and management, including planning and research activities, as provided in Section 10.7 of the Agreement and as approved by the Board of Supervisors on September 1, 1998. Monies to be utilized for multi-species purposes shall be deposited in a trust fund administered by the Executive Officer of the County. (Responsible Agencies: RCDWR)**

**Status:**

For calendar year 2024, approximately \$3,159,828.48 was collected from out-of-county waste imports and conveyed to the Executive Office for Western Riverside County Multiple Species Habitat Conservation Plan (MSHCP) funding. No portion of the out-of-County fee that is allocated for multi-species habitat acquisition and management is utilized to fund the El Sobrante Landfill HCP. The County maintains entire discretion over the trust fund, which is currently being utilized to fund a major portion of the MSHCP. USA Waste (or its successors-in-interest) is entirely responsible for funding and carrying out its obligations under the approved HCP for the El Sobrante Landfill. While the Expansion EIR and the Landfill Agreement require \$1.00 per ton of out-of-County waste to be utilized for MSHCP habitat acquisition, the Board of Supervisors approved an additional \$.50/ton for out-of-county waste to be allocated from out-of-county fees for MSHCP acquisition when the project was approved by the Board on September 1, 1998. The mitigation measure (B-10) was updated to reflect the \$1.50 when the MMP was adopted in 2009

as part of the Supplemental EIR.

**B-11**

**In the unlikely event that out-of-County waste ceases to be disposed of at El Sobrante, use of the 60 million tons of air space currently allocated for out-of-County waste shall include the requirement for payment of \$1.00 per ton for multispecies habitat acquisition and management. (Responsible Agencies: RCDWR)**

***Status:***

The circumstances cited in this measure have not occurred.

**B-12**

**Lighting at the working face shall be downcast and shielded to minimize reflection, and shall be directed inward toward the landfill. (Responsible Agencies: RCDWR)**

***Status:***

All outdoor lighting, both permanent and portable, is shielded and directed toward the ground and/or working face in accordance with this mitigation measure.

**B-13**

**A predator monitoring and control plan shall be implemented in accordance with the *Multiple Species Habitat Conservation Plan for the El Sobrante Landfill* and its Implementing Agreement, both dated July 2001, and any approved modifications or amendments thereto. (Responsible Agencies: USFWS, CDFW)**

***Status:***

Wildlife control measures that include the following have been incorporated in the approved HCP and are being implemented by the Habitat Manager in accordance with the Implementing Agreement:

- Cowbird trapping to avoid parasitism during the breeding season of the California Gnatcatcher and Least Bell's Vireo was discontinued in 2023 due to the lack of Cowbirds in the Preserve. Cowbird trapping implemented in 2022 resulted in a total of 2 male cowbirds being trapped. Instead of trapping, surveys for Cowbirds in the riparian areas during the nesting season were conducted, with the caveat that trapping would begin if Cowbirds were found. There was one male Cowbird present briefly in the Preserve during the nesting season of 2024. The Cowbird never found a mate and there was no Cowbird nest parasitism during routine riparian bird surveys.
- Monitoring for the occurrence of Argentine ants and fire ants, and implementation of control measures that are based on methods prescribed by County and State agencies and approved by the Management Committee. Implementation of the measures must be consistent with the terms of the incidental take permits. No Argentine or fire ants were noted in the Preserve in 2024.

Monitoring for the presence of domestic pets and feral cats, and implementation of trapping or other appropriate actions to limit the effects on these animals on Covered Species in Conserved Habitat and in undisturbed habitat in the Landfill Area. In 2024, a pair of cats was noted in the office parking lot. Trapping was unsuccessful. After one month, cat sightings stopped.

**B-14**

**Brush clearing and habitat removal in each phase of landfill expansion will not be allowed**

to occur between February 1 and August 15, pursuant to the *Multiple Species Habitat Conservation Plan for the El Sobrante Landfill* and its Implementing Agreement, both dated July 2001, and any approved modifications or amendments thereto. (Responsible Agencies: USFWS, CDFW)

**Status:**

There was no brush clearing conducted in 2024.

**B-15**

When the landfill expansion is complete (i.e., after closure of all phases and at the end of the post closure monitoring maintenance period [currently a minimum of 30 years]), including all restoration activities in accordance with the *Multiple Species Habitat Conservation Plan for the El Sobrante Landfill* and its Implementing Agreement, both dated July 2001, and any approved modifications or amendments thereto, the area of onsite disturbance (approximately 645 acres) shall be kept in permanent conservation through a conservation easement in favor of the CDFW. In the event that CDFW revokes its acceptance of the conservation's easement, the land shall be placed into conservation with the County, or other County-designated entity, such as Western Riverside County Regional Conservation Authority as approved by the US Fish and Wildlife Service and the El Sobrante habitat management committee. (Responsible Agencies: RCDWR)

**Status:**

As noted, this mitigation measure will not be triggered until after the post-closure period of approximately 30 years beyond closure of all phases of the landfill expansion project.

**B-16**

USA Waste or its successor-in-interest shall continue to include the County in all aspects of future permitting processes involving USFWS, pursuant to Section 7 of the Endangered Species Act, CDFW, pursuant to Section 1603 of the California Fish and Game Code, ACOE 404 permitting, and RWQCB, pursuant to 401 Water Quality requirements and/or policies to protect wetlands. (Responsible Agencies: RCDWR)

**Status:**

These conditions were met in 2024. As party to the Implementing Agreement for the approved HCP, the County of Riverside has been and will be included in all aspects of future permitting processes involving USFWS, CDFW, ACOE, and/or RWQCB.

## **Cultural Resources (C) Mitigation Measures**

**C-1**

Prior to grading, a Registered Professional Archaeologist (RPA)-certified archaeologist(s) shall be retained, at the expense of the project, to provide surface collection, mapping, and test excavations for identified archaeological sites. If the sites are determined to be important, the resources within these sites shall be either preserved or a data recovery excavation shall be conducted. (Responsible Agencies: RCPD)

**Status:**

There was no site grading in 2024.

**C-2**

Routine road or stormwater facilities, maintenance or other land-altering activities in the

**vicinity of sites shall be monitored by a Registered Professional Archaeologist (RPA) - certified archaeologist to prevent inadvertent disturbance or loss of important resources. (Responsible Agencies: RCPD)**

***Status:***

Pre-impact archaeological surveys have been conducted by RPA archaeologists in order to identify previously recorded resources and to identify new resources in expansion areas prior to any disturbance activities. The area in the vicinity of these sites will be monitored by a RPA certified archeologist on a semi-annual basis while performing routine tasks outlined in mitigation measure C-3 below.

**C-3**

**The status of the sites shall be monitored on a semi-yearly basis to assure that incidental disturbance or recreational collection of resources has not occurred. (Responsible Agencies: RCPD)**

***Status:***

USA Waste has arranged for coordination of efforts between the site biologist and the RPA certified archaeologist. This is because the site biologist undertakes ongoing efforts to monitor the landfill property in accordance with the Multiple Species Habitat Conservation Plan. One element of that monitoring is "access control", to prevent "livestock grazing, hunting, off-road vehicle (OHV) use, illegal dumping, hiking and horseback riding." Fundamentally, "access control" is the goal of MM C-3. Through this professional coordination, the ongoing activities of the site biologist combined with the activities of the archaeologist meet and exceed the requirements of MM C-3. Additionally, site personnel are present each working day and observe site conditions on an ongoing basis.

In 2024, archaeologists visited the sites in May and November (see Reports in Appendices).

**C-4**

**In the event of an accidental discovery or recognition of any human remains, Public Resources Code (PRC) Section 5097.98 must be followed. In this instance, once project-related earthmoving begins and if there is accidental discovery or recognition of any human remains in any location other than a dedicated cemetery, the following steps shall be taken:**

- **There shall be no further excavation or disturbance of the site or any nearby area reasonably suspected to overlie adjacent human remains until the County Coroner is contacted to determine if the remains are Native American and if an investigation of the cause of death is required. If the coroner determines the remains to be Native American, then the coroner shall contact the Native American Heritage Commission (NAHC) within 24 hours, and the NAHC shall identify the person or persons it believes to be the "most likely descendant" of the deceased Native American. The most likely descendent may make recommendations to the landowner or the person responsible for the excavation work, for means of treating or disposing of, with appropriate dignity, the human remains and any associated grave goods as provided in PRC Section 5097.98, or**
- **Where the following conditions occur, the landowner or his authorized representative shall rebury the Native American human remains and associated grave goods with appropriate dignity either in accordance with the recommendations of the most likely descendant or on the property in a location not**

**subject to further subsurface disturbance:**

- **The NAHC is unable to identify a most likely descendent or the most likely descendent failed to make a recommendation within 48 hours after being granted access to the site;**
- **The landowner or his authorized representative rejects the recommendation of the descendant, and the mediation by the NAHC fails to provide measures acceptable to the landowner. (Responsible Agencies: RCPD)**

***Status:***

No human remains or burial artifacts have been recovered during subsurface testing or during grading. Therefore, this mitigation measure has not been triggered. However, should human remains or burial artifacts be discovered, proper protocol procedures will be followed.

**C-5**

**The approved archaeological mitigation measures shall be affixed to all copies of the project grading plans. (Responsible Agencies: RCEDA)**

***Status:***

The approved archaeological mitigation measures will continue to be affixed to all future copies of project grading plans in accordance with this mitigation measure.

**Geology, Soils and Seismicity (G) Mitigation Measures**

**G-1**

**The landfill and associated structures shall be designed and constructed to withstand the expected ground motions and potential effects of seismic ground shaking. (Responsible Agencies: RCEDA, LEA, RWQCB, CALRECYCLE)**

***Status:***

All cell designs are engineered based on seismic stability analyses and subject to review and approval of the RWQCB. Likewise, all building plans must comply with all applicable building standards and are submitted to Riverside County for review and permitting.

**G-2**

**Final exterior waste fill slopes shall not be steeper than 1.75:1 with a minimum of one 15-foot wide bench for every 50-feet of vertical height. (Responsible Agencies: LEA, RWQCB, CALRECYCLE)**

***Status:***

All final exterior waste fill slopes are a more conservative 2.7:1 with benches every 50 vertical feet. Interim slopes are constructed at 3:1 per RWQCB guidelines.

**G-3**

**A slope or foundation stability report shall be prepared by a registered civil engineer or certified engineering geologist. The report must indicate at least a 1.5 factor of safety for the critical slope under dynamic conditions, or appropriate factor of safety in accordance with applicable regulations. (Responsible Agencies: LEA, RWQCB, CALRECYCLE)**

***Status:***

All stability analyses are included in the Joint Technical Document (JTD) reviewed and approved by the RWQCB. The JTD, revised November 2023, incorporated an updated seismic stability

analysis of the landfill's liner system.

**G-4**

**In lieu of achieving a 1.5 factor of safety under dynamic conditions, a more rigorous analytical method that provides a quantified estimate of the magnitude of movement may be employed. (Responsible Agencies: LEA, RWQCB, CALRECYCLE)**

***Status:***

All stability critical structures within the footprint of the landfill are designed to the 1.5 factor of safety.

**G-5**

**Significant slopes (including cut, fill, and waste prism slopes greater than 20 feet high and steeper than 3:1) shall be designed to comply with RWQCB and CALRECYCLE requirements for the identified maximum probable earthquake peak acceleration. (Responsible Agencies: LEA, RWQCB, CALRECYCLE)**

***Status:***

All cut, fill, and waste slopes are designed by an engineering firm to comply with regulatory requirements.

**G-6**

**RWQCB and CALRECYCLE requirements shall be complied with, and the final cover surface slopes shall be limited to 3:1, based on seismic considerations, with intermediate fill stage heights limited to 70 feet, with 15-foot wide benches to improve stability, unless subsequent analyses verify the acceptability of steeper slopes or greater fill heights. Under no circumstance, however, shall the final exterior waste fill slope be steeper than 1.75:1 (see G-2 above). (Responsible Agencies: LEA, RWQCB, CALRECYCLE)**

***Status:***

This mitigation measure is implemented as it is stated.

**G-7**

**Slope buttresses shall be provided, if necessary, to increase slope stability and reduce deformations. (Responsible Agencies: LEA, RWQCB, CALRECYCLE)**

***Status:***

The need for a slope buttress or berm is based on an approved landfill cell design and corresponding slope stability analysis. This measure will continue to be implemented for the construction of stability berms in the future.

**G-8**

**Parameters developed by geosynthetic and geotechnical testing shall be included in the analysis of liner systems on side slopes. Residual strength values (i.e., after shearing) shall be used, unless control of peak strengths can be demonstrated. (Responsible Agencies: LEA, RWQCB, CALRECYCLE)**

***Status:***

Compliance with this mitigation measure is documented in the Construction Quality Assurance As-Built Reports for each specific landfill phase that is constructed.

### **G-9**

**A post-earthquake inspection plan shall be submitted to the RWQCB and CALRECYCLE, for approval which provides for detailed site inspection after an earthquake of magnitude (M) 5.0 or greater within 25 miles of the site to determine the integrity of landfill structures and systems. The plan shall identify appropriate measures which may be initiated to correct earthquake-related damage. Also, a routine inspection plan shall be developed and implemented by a registered certified engineer to examine slope conditions. (Responsible Agencies: LEA, RWQCB, CALRECYCLE)**

#### ***Status:***

A post-earthquake and routine inspection plan was submitted to the RWQCB and CALRECYCLE in 2008 and incorporated in the approved JTD, revised November 2023. The plan has been designed to include integrity inspections of structures, slopes and the landfill's integrated systems following an earthquake. In 2024, there were no earthquakes that triggered implementation of this mitigation measure. However, El Sobrante Landfill staff currently inspects slopes and structures for maintenance issues including signs of settlement and fissures on a weekly basis.

### **G-10**

**If geotechnical investigations reveal the need for blasting for a specific landfill phase, a blasting study shall be conducted in compliance with County requirements. If such a study is necessary, it shall be conducted by a licensed engineer and submitted to the County Engineering Geologist for approval. (Responsible Agencies: RCPD)**

#### ***Status:***

Blasting occurred in 2024 when geotechnical investigation revealed the need for blasting to occur as part of the excavation for Phase 13B cell construction. El Sobrante complied with this mitigation measure at that time by submitting excavation plans to the County Engineering Geologist, who with concurrence from the Riverside County Department of Waste Resources, determined that a blasting study was not necessary.

### **G-11**

**If isolated saturated bedrock conditions are encountered in cut slopes, appropriate drainage systems shall be installed. These systems could consist of weep systems, subdrain systems, or the flattening of excavated cut slopes to improve slope stability. (Responsible Agencies: LEA, RWQCB, CALRECYCLE)**

#### ***Status:***

No installation of subdrains occurred in 2024. This measure will continue to be implemented at the El Sobrante Landfill during cell construction when these conditions are encountered and will continue to comply with this mitigation measure.

### **G-12**

**Landfill liners shall be placed over the side slopes, and surface water runoff control systems (e.g., V-ditches at the top of slopes) shall be constructed to prevent uncontrolled flow down the face of the slopes. (Responsible Agencies: LEA, RWQCB, CALRECYCLE)**

#### ***Status:***

El Sobrante has constructed and continuously maintains a surface drainage network system to prevent erosion over the slopes of the landfill, which consists of piping, v-ditches, berms, check dams, sand bags, and silt fences.

**G-13**

**Structural fills shall be built above ground water and compacted in place to a specific high relative density. (Responsible Agencies: LEA, RWQCB, CALRECYCLE)**

***Status:***

No structural fills were constructed in 2024.

**G-14**

**Expansive index testing shall be performed to verify the suitability of native soils for fill materials. If testing indicates a potential for high expansiveness in the soil, such soils shall be either treated (e.g., mixed with non-expansive soils) or removed. (Responsible Agencies: LEA, RWQCB, CALRECYCLE)**

***Status:***

All fill materials have been tested prior to fill placement and documented in a Construction Quality Assurance As-Built Report submitted to the regulatory agencies.

**G-15**

**Blasting shall be conducted in compliance with local building code requirements to prevent damage to structures and new construction from shear waves generated during blasting. (Responsible Agencies: RCPD)**

***Status:***

The blasting that occurred during Phase 13B construction was performed in compliance with all building code requirements. This measure will continue to be implemented at the El Sobrante Landfill when blasting is required for cell development.

**G-16**

**Only state-licensed blasters shall be used to design, supervise, and detonate explosives on the site. (Responsible Agencies: RCPD)**

***Status:***

AJC Drilling & Blasting CO, a fully licensed and permitted company, performed blasting operations at the landfill in 2024.

**G-17**

**Seismic monitoring of each blast shall be conducted by an independent, qualified consultant. (Responsible Agencies: RCPD)**

***Status:***

Seismic monitoring was identified in the Blasting Plan. The Blasting Plan is attached to the sample notification letter and included in the Appendix.

**G-18**

**There shall be no onsite storage of explosives. Explosives shall be transported to the site by the licensed blaster on an as-needed basis. (Responsible Agencies: RCPD)**

***Status:***

Explosives are not stored on the site of the landfill.

**G-19**

**USA Waste shall inform the Riverside County Sheriff's Department (Sheriff's Dept.) and the Riverside County Fire Department (Fire Dept.) prior to blasting. (Responsible Agencies: RCPD)**

***Status:***

An Explosives Permit was obtained from the Riverside County Sherriff's Department prior to blasting.

**G-20**

**USA Waste shall notify neighbors within 1,000 feet of potential blasting areas prior to a blasting episode. (Responsible Agencies: RCPD)**

***Status:***

Not applicable for the 2024 blasting activity as there are no neighbors within 1,000 feet of the blasting areas.

**G-21**

**A record of each blast shall be retained for at least three years and shall be submitted to the County Building and Safety Department as requested by the Building and Safety Director. (Responsible Agencies: RCBSD)**

***Status:***

Blasting records are kept by USA Waste as required, and are available upon request.

**G-22**

**Preblast inspections shall be made by a civil engineer licensed by the State of California of residences and facilities existing at the time of landfill permit approval and located within 1,000 feet of potential blasting areas. (Responsible Agencies: RCPD)**

***Status:***

Not applicable for the 2024 blasting activity as there are no neighbors within 1,000 feet of the blasting areas.

**G-23**

**A letter containing a general description of the blasting operations and precautions, including the blast-warning whistle signals that are required by the State of California Construction Safety orders, shall be sent to residents within a one-half mile radius of the landfill operations by USA Waste in accordance with applicable regulations. (Responsible Agencies: RCPD)**

***Status:***

A notification letter was sent to residents within a one-half mile radius of the landfill operations. A sample of the notification letter is included in the Appendix.

**G-24**

**Blasting complaints, if any, shall be recorded by USA Waste as to complainant, address, data, time, nature of the complaint, name of the person receiving the complaint, and the complaint investigation conducted. Complaint records shall be made available to the County Engineering Geologist, Planning Department, and Building and Safety Department. (Responsible Agencies: RCPD, RCBSD, LEA)**

**Status:**

No complaints were received as a result of the 2024 blasting operations.

**Land Use and Land Use Plans (L) Mitigation Measures**

**L-1**

The development of El Sobrante Landfill Expansion shall be in accordance with the mandatory requirements of all applicable County ordinances and shall conform substantially with the project description in the EIR (State Clearinghouse No. 90020076), as filed in the office of the RCDWR. (Responsible Agencies: RCDWR, RCPD)

**Status:**

While there have been changes over time to conceptual grades based on updated seismic stability analysis, the El Sobrante Landfill continues to be developed in overall accordance with the Expansion Project first approved by the BOS in 1998 and with its SWFP and corresponding JTD, last revised in 2023. There have also been changes over time to the conceptual limits of grading for the landfill expansion project, both onsite and offsite. In 2011, Pond 4 was relocated to primarily disturbed land purchased by USA Waste outside the original landfill boundary. In conformance with the Expansion Project, the development of this ancillary facility and all future offsite grading will not exceed the approximately 11 acres of offsite grading assessed in the EIR. The relocation of Pond 4 resulted in a substantial reduction of impacts to RSS, a sensitive plant species, when compared to RSS impacts at the original (undisturbed) location. In addition, the relocation allowed for continued preservation of rock outcrops in the area of the original location, which serve as important habitat for sensitive plants and animals. The original location of Pond 4 will be conserved and managed as part of the El Sobrante Landfill Preserve.

A revision to the grading limits was proposed in 2015 and was approved by the BOS and CalRecycle in 2018 as part of the AEIR and JTD Amendment, respectively. The change in the limits of grading resulted in an overall reduction in the area of disturbance for the landfill and ancillary facilities.

**L-2**

Prior to any offsite grading, USA Waste or its successor-in-interest shall obtain and record appropriate offsite easements. (Responsible Agencies: RCDWR)

**Status:**

Offsite grading, requiring offsite easements, was not conducted in 2024.

**L-3**

A Citizen Oversight Committee shall be formed by the Board of Supervisors upon approval of the project. The Citizen Oversight Committee shall be composed of a total of five (5) members, whose term of service will be established upon formation of the committee. Three (3) of the five (5) members will be appointed by the Supervisor of the district in which the landfill is located. Of these three (3), two (2) members must reside within a three (3) mile radius of the landfill property. One (1) member shall be a representative from a corporate operation within a three (3) mile radius of the landfill property. The remaining two (2) members will be appointed by the entire Board of Supervisors and shall be chosen at large to represent the affected communities of interest. (Responsible Agencies: County Board of Supervisors)

**Status:**

The Citizen Oversight Committee (COC) was formed by the BOS in 2003 and meets throughout

the year as needed to discuss issues related to the use of the Mitigation Trust, illegal dumping and programs, and landfill operations.

**L-4**

**The Citizen Oversight Committee shall meet at least once annually to review the Annual Status Reports that will be submitted by an Administrative Review Committee which will include all reports and data that will be provided by USA Waste or its successor-in-interest and shall submit written comments on the project to the Board of Supervisors as they deem necessary. (Responsible Agencies: County Board of Supervisors)**

***Status:***

The COC met in 2024 to review the Annual Status Reports and provided comments.

**Noise (N) Mitigation Measures**

**N-1**

**Excavation and liner construction of new landfill cells shall be limited to the hours of 7:00 a.m. to 10:00 p.m., Monday through Saturday, with the following restrictions:**

- a) The conveyor belt system shall not be located less than 295 feet from occupied residences; and,**
- b) Excavation and liner construction of new cells within 10 feet of the top of slope shall be limited to the hours of 7:00 a.m. to 6:00 p.m., Monday through Saturday.**

**(Responsible Agencies: LEA)**

***Status:***

All activities involving the use of the conveyor belt were completed in 2012. The conveyor belt system has been removed and is no longer in use. Excavation of Phase 13B was started in 2023 and continued into 2024, and was limited to these specific hours.

**N-2**

**Landfill equipment working on the outside slopes of the landfill shall be limited to the hours of 8:00 a.m. to 5:00 p.m. (Responsible Agencies: LEA)**

***Status:***

In compliance with this mitigation measure, El Sobrante Landfill limits its hours when working on outside slopes with landfill equipment.

**N-3**

**Construction equipment shall use industrial-grade mufflers to reduce noise emission. (Responsible Agencies: LEA)**

***Status:***

Only construction equipment with industrial-grade mufflers to reduce noise emission will be utilized at the landfill.

**N-4**

**Blasting shall be postponed during temperature inversions and unfavorable wind conditions (wind blowing toward residences). (Responsible Agencies: RCPD)**

***Status:***

The blasting that occurred during 2024 excavation conformed to this measure.

**N-5**

**Drilling and blasting shall be conducted between the hours of 8:00 a.m. and 5:00 p.m., Monday through Friday, and will not occur on federal, state, and local holidays. (Responsible Agencies: RCPD)**

***Status:***

The blasting that occurred during 2024 excavation conformed to this measure.

**N-6**

**Acoustic blankets shall be used around drilling operations to reduce potential drilling noise. (Responsible Agencies: RCPD)**

***Status:***

This mitigation measure requires that acoustic blankets be used when drilling associated with blasting occurs. The blasting that occurred during 2024 excavation conformed to this measure.

**N-7**

**Wherever feasible, temporary earthen or landscape berms, or other structures or measures, shall be utilized to reduce potential noise impacts on surrounding homeowners from nighttime activities at the working face of El Sobrante. Any measures implemented for this purpose shall be subject to annual review by the Citizen Oversight Committee. (Responsible Agencies: LEA)**

***Status:***

This mitigation measure is addressed to construction activities only. No construction activities occurred in 2024 at nighttime. With respect to operations, even though not expressly addressed in the mitigation measure, the landfill phasing has been restructured to increase the distance and minimize the potential for any audible impact of filling activities on surrounding neighbors. Therefore, impacts on these communities from noise are significantly reduced due to their distance from the landfill. There were no noise complaints related to nighttime operations received in 2024. According to the Supplemental EIR (certified by BOS in 2009) and the Addendum to the Final EIR (considered by BOS in 2012), no significant impacts relating to the landfill's nighttime activities were identified.

**Paleontological Resources (P) Mitigation Measures**

**P-1**

**A qualified paleontologist shall be retained, at the expense of the project, to monitor ongoing grading or other extensive activities in the Silverado Canyon and Lake Mathews formations. The monitoring program shall reflect the County's intent to research, recover, and preserve significant paleontological resources. (Responsible Agencies: RCPD)**

***Status:***

El Sobrante Landfill has maintained compliance with this mitigation measure since the 1998 approval of the Expansion Project by the Riverside County BOS by retaining a qualified paleontologist to monitor any excavation activities within the Silverado Canyon or Lake Mathews formations. No excavations in these formations were conducted in 2024.

**P-2**

**In the event that significant paleontological resources are uncovered during excavation,**

**earthmoving and/or grading, work shall be redirected from the area until an appropriate data recovery program can be developed and implemented. (Responsible Agencies: RCPD)**

***Status:***

Since no significant paleontological resources were uncovered during cell excavation, this mitigation measure has not been triggered.

**P-3**

**Recovered fossils shall be cleaned, cataloged, and identified to the lowest taxon possible. A report containing monitoring results, including an itemized list of fossils, shall be submitted to the County. A copy shall accompany the fossils to an appropriate repository. (Responsible Agencies: RCPD)**

***Status:***

Since no significant paleontological resources have been uncovered, this mitigation measure has not been triggered.

**P-4**

**Collected fossils shall be curated at a public institution with an educational/research interest in the material. The expenses shall be borne by the project. (Responsible Agencies: RCPD)**

***Status:***

Since no significant paleontological resources have been uncovered, this mitigation measure has not been triggered.

**P-5**

**The approved paleontological mitigation measures shall be affixed to all copies of the project grading plans. (Responsible Agencies: RCEDA)**

***Status:***

The approved paleontological mitigation measures will continue to be affixed to all future copies of project grading plans in accordance with this mitigation measure.

**Traffic and Circulation (T) Mitigation Measures**

**T-1**

**Out-of-County waste from Los Angeles County, Orange County, San Bernardino County, and San Diego County shall be transported to El Sobrante by transfer trucks. (Responsible Agencies: RCDWR, LEA)**

***Status:***

El Sobrante Landfill has maintained compliance with this mitigation measure with the cooperation of the RCDWR, who monitors and provides waste origin data. USA Waste's contracts for out of County waste include a requirement to comply with all applicable conditions of the Second Agreement. The RCDWR scale house attendants have the authority to reject any deliveries not in compliance with this Mitigation Measure. In 2015, RCDWR and USA Waste formally agreed on the variety of specific types of trucks that define "transfer trucks" and a procedure for refusing admittance by non-conforming vehicle types.

Minor amounts of non-contracted waste from public customers or small commercial haulers may enter from time to time, as allowed by the RCDWR scale attendants.

### **I-2**

**Transportation of out-of-County waste from areas other than Los Angeles County, Orange County, San Bernardino County, and San Diego County shall not be permitted without additional environmental review and approval. (Responsible Agencies: RCDWR, LEA)**

#### ***Status:***

USA Waste has not contracted for the receipt of waste from counties other than the ones listed in this mitigation measure. As the operator of the landfill scale house, RCDWR allows out of County waste to enter the landfill and is the entity responsible for jurisdictional reporting. In conversations with Riverside County staff, it is the understanding of USA Waste that it is the policy of Riverside County to allow incidental volumes of waste from any jurisdiction to be disposed of at a County facility to avoid or minimize illegal dumping.

When waste is delivered to a landfill or transfer station, the gate attendant asks the driver where the waste is from. Typically, transfer stations do not restrict waste from other areas, and often times, waste could be reported as from outside of the Los Angeles, Orange, San Bernardino and San Diego county areas. Additionally, the driver may not understand the question and provide the location of where their business is located, or where they are from, rather than the origin of the waste. As such, it is common to see locations outside of the permitted four counties (Los Angeles, Orange, San Bernardino and San Diego) on jurisdictional reports. Transfer stations that deliver waste to El Sobrante are inspected by the LEA, as well as by Hazardous Waste Inspectors from the Department of Waste Resources.

### **I-3**

**Transfer trucks hauling waste from out-of-County to El Sobrante that use State Route (SR) 91 shall travel to and from the landfill during off-peak hours for SR 91. (Responsible Agencies: RCDWR, RCTD)**

#### ***Status:***

The 1996 Final EIR and 2009 Supplemental EIR for the landfill project found no significant traffic impact on SR 91 at any number of transfer truck trips. However, USA Waste agreed to a mitigation measure to avoid the use of SR 91 in Riverside County during peak hours.

It is not feasible to guarantee that transfer trucks (trucks) will never use SR 91 in Riverside County during peak hours, especially when traffic conditions can cause unexpected delays (i.e., accidents, breakdowns, lane closures, weather-related incidents, construction, etc.) Regardless, USA Waste has implemented measures to ensure that significant impacts from Out-of-County (OOC) truck operations during peak hours on the SR 91 in Riverside County do not occur.

This includes implementing 24-hour operations, including a prohibition on peak hour use of SR 91 in customer contracts. In April and October 2024, USA Waste also provided notification to both USA Waste facilities and non-USA Waste OOC facilities to utilize off-peak hours. Verification of transmittal of these notifications will be provided on a confidential basis to County Counsel. Furthermore, extensive residential growth has occurred since the expansion EIR was prepared, leading to greater traffic congestion on both SR 91 and I-15. As a direct consequence, truck operators have been forced to adjust their travel to avoid peak commute times as a prudent business practice.

During 2015, RCDWR and USA Waste conducted an extensive analysis of peak hour traffic on SR 91, using different methodologies to calculate peak hour vehicle trips. Using the more conservative assumptions from that analysis made by RCDWR, the Riverside County Transportation Department undertook a study to evaluate impacts and concluded that it would require a minimum of 40 AM peak hour and 375 PM peak hour trips to bring a freeway segment to an unacceptable level, triggering a significant impact. Current and anticipated SR 91 peak hour trips are substantially below these thresholds.

RCDWR analyzed peak hour trucks *assuming* that every customer that could conceivably use SR 91 during peak hour periods did so. While this is highly unlikely, it does represent a worst-case scenario. Based on this analysis, the RCDWR estimated that in 2024, there could have been approximately 8 daily AM peak hour trips and 1 daily PM peak hour trips.

As the significance threshold determined by the Riverside Transportation Department is substantially greater than actual or potential worst-case peak hour trips analyzed, it is concluded that peak hour truck traffic trips on SR 91 in 2024 did not create a significant impact.

USA Waste has continued efforts to reduce peak hour trips on SR 91 in 2024. In 2024, USA Waste had sent reminder notifications to all USA Waste facilities and other facilities that send waste to El Sobrante Landfill. USA Waste's Geo-fence data revealed a yearly total of 3 peak hour trips by USA Waste-owned vehicles in 2024 on SR 91. There were 14 peak trips in 2023, 23 peak trips in 2022, 63 peak trips in 2021, 68 peak hours 2020, and 80 peak hour trips in 2019.

During 2024, 3 total peak hour infractions were less than 8 minutes, which indicates these vehicles were leaving SR91 during peak hours. In total, 2 infractions were during the AM and 1 during the PM. The decrease in 2024 was a significant improvement compared to 2023, and USA Waste remains in substantial compliance of this mitigation measure.

While this mitigation measure addresses utilizing SR 91 during off-peak hours, please see the El Sobrante Landfill Avoidance of Peak Hour Traffic plan referenced in Section 5(b) of the Transportation Department Conditions of Approval (included in 2015 Annual Report Appendices). This plan is a collaboration of efforts by USA Waste and RCDWR and provides a comprehensive demonstration of the strategies and effectiveness in avoiding waste deliveries during peak hours.

#### **T-4**

**Vehicles delivering waste from out-of-County to be disposed at El Sobrante shall utilize on all trips (both inbound and outbound) only that portion of Temescal Canyon Road between its intersection with 1-15 and the landfill access road, except in the event of a closure of the on- and/or offramps at Temescal Canyon Road and I-15. (Responsible Agencies: RCDWR, RCTD)**

#### ***Status:***

El Sobrante Landfill requires all transfer trucks to utilize the designated route for deliveries of waste. USA Waste notified all out-of-county and in-county transfers stations that the designated route was I-15 to Temescal Canyon Road, then north on Temescal Canyon Road to Dawson Canyon Road. A sign has been installed at the intersection of Dawson Canyon Road and Temescal Canyon Road to clearly indicate to drivers leaving the landfill that no right turn is allowed and to indicate the landfill operator's commitment to enforce this restriction. When a driver is observed not using the designated route and the specific truck number or hauling company cannot be identified, WM and/or third party hauling operations are notified of the violation and a general

request is made to the drivers in that fleet to correct the behavior. If a driver is observed not using the designated route and the specific truck number or hauling company can be identified, WM and/or third party hauling operations are notified of the violation and a request is made to correct the behavior, with repeat violations by a driver resulting in disciplinary action up to and including refusal of entry to the site. There were five complaints filed with El Sobrante regarding traffic concerns in 2024. All complaints were investigated and concluded the following:

1. 1 Complaint: WM truck identified was in the area for service.
2. 4 Complaints: A notification was sent to third party carriers regarding truck limitations for vehicles entering and leaving El Sobrante Landfill. The identified responsible customer using the wrong freeway entrance was contacted to correct the behavior.

#### **T-5**

**Except for vehicles collecting waste in the immediate vicinity of El Sobrante, USA Waste's or successor's-in-interest collection vehicles delivering waste from in-County to be disposed at El Sobrante shall utilize only that portion of Temescal Canyon Road between its intersection with 1-15 and the landfill access road for all trips (both inbound and outbound), except in the event of a closure of the on-and/or off-ramps at Temescal Canyon Road and I-15. (Responsible Agencies: RCDWR, RCTD)**

#### ***Status:***

The landfill operator has implemented this mitigation measure similarly to Mitigation Measure T-4. A sign has been installed at the intersection of Dawson Canyon Road and Temescal Canyon Road to clearly indicate to drivers leaving the landfill that no right turn is allowed and to indicate the landfill operator's commitment to enforce this restriction. When a driver is observed not using the designated route, WMI hauling operations are notified of the violation and a request is made to correct the behavior. When a driver is observed not using the designated route and the specific truck number or hauling company cannot be identified, WM and/or third party hauling operations are notified of the violation and a general request is made to the drivers in that fleet to correct the behavior. If a driver is observed not using the designated route and the specific truck number or hauling company can be identified, WM and/or third party hauling operations are notified of the violation and a request is made to correct the behavior, with repeat violations by a driver resulting in disciplinary action up to and including refusal of entry to the site. There were five complaints filed with El Sobrante regarding traffic concerns in 2024.

### **Public Services and Utilities (U) Mitigation Measures**

#### **U-1**

**Access roads/streets shall be wide enough to accommodate movement and parking without hindering the flow of traffic. Roadway modifications shall be designed to provide smooth and orderly traffic flow and shall be well lighted. (Responsible Agencies: RCTD)**

#### ***Status:***

El Sobrante Landfill is in compliance with this mitigation measure.

#### **U-2**

**Warning or caution signs shall be placed on Temescal Canyon Road and the El Sobrante access road to indicate the presence of slow-moving traffic/trucks. (Responsible Agencies: RCTD)**

#### ***Status:***

El Sobrante Landfill has placed multiple speed limit and caution signs at strategic points along the access route to the landfill to indicate the presence of slow-moving traffic in compliance with this mitigation measure. In addition, the County has placed a sign on Temescal Canyon Road identifying the location of the landfill.

**U-3**

**Upon assignment of a numbered street address by the County, the project entrance shall be clearly marked with address numbers. (Responsible Agencies: RCTD)**

***Status:***

El Sobrante Landfill is in compliance with this mitigation measure. The landfill entrance is well marked by many signs and monumentation. Address numbers are posted on the mailbox at the project entrance.

**U-4**

**Buildings shall be constructed with fire retardant roofing material as approved by the County Fire Department. (Responsible Agencies: RCEDA)**

***Status:***

There has been no new activity in this regard during 2024.

**U-5**

**Water mains and fire hydrants providing required fire flows shall be constructed subject to approval by the County Fire Department. (Responsible Agencies: RCFD)**

***Status:***

No new water service applications were submitted in 2024.

**U-6**

***Prior to approval of any development plan for lands adjacent to open space areas, a fire protection/revegetation management plan shall be submitted to the Riverside County Fire Department for review and comment. (Responsible Agencies: RCFD)***

***Status:***

El Sobrante Landfill developed and submitted a fire management plan to the Fire Department in 2003. This plan is implemented pursuant to El Sobrante HCP and Implementing Agreement and monitored by the Habitat Manager. Construction of two additional water storage tanks (140K gallon and 40K gallon) and pump upgrades were completed in 2007 to increase the water supply at El Sobrante for potential fire mitigation. The Fire Department has received a dedicated hook-up to each of the new tanks. A water storage tank was constructed in 2019 at the new maintenance facility and approved by the Fire Department.

**U-7**

**Landfill equipment operators, waste transfer vehicle drivers, and landfill personnel assigned to nighttime operations shall have appropriate training for night operation of heavy equipment. (Responsible Agencies: LEA)**

***Status:***

El Sobrante Landfill equipment operators assigned to night operations receive weekly training on safety within the landfill, inclusive of maintaining proper lighting while operating in other than daylight conditions. All operator training is documented, with records maintained on site.

**U-8**

**Portable lights shall be used at the working face to provide a safe working environment during nighttime operations. (Responsible Agencies: LEA)**

***Status:***

El Sobrante Landfill is in compliance with this mitigation measure.

**U-9**

**The landfill access road and onsite roads to the working face shall be equipped with reflectors, reflective cones, reflective barriers and signs. (Responsible Agencies: LEA)**

***Status:***

El Sobrante Landfill is in compliance with this mitigation measure.

**U-10**

**Public access to the landfill shall be restricted to the hours of 6:00 a.m. to 6:00 p.m. (Responsible Agencies: LEA)**

***Status:***

El Sobrante Landfill is in compliance with this mitigation measure.

**U-11**

**Installation of low flow toilets, faucets, and showers. (Responsible Agencies: RCEDA)**

***Status:***

El Sobrante Landfill is in compliance with this mitigation measure.

**U-12**

**Wastewater shall go to the Lee Lake Treatment Facility, which makes water available for reuse. (Responsible Agencies: RCDWR, RCEHA)**

***Status:***

The active landfill requires potable, non-potable or reclaimed water, and wastewater handling in its operations. Potable water to the active landfill and also non-potable or reclaimed water is currently provided by the Temescal Valley Water District (TVWD), and wastewater generated at the landfill is currently handled onsite, with gray water from restroom facilities routed into an onsite septic system approved by Riverside County and leachate and condensate collected for dust control purposes via a LCRS, pursuant to approvals from the RWQCB.

In order for wastewater from the landfill to go to the Treatment Facility to ensure that the landfill does not exceed its onsite capacity and allow for its reuse, as well as to consolidate services under one purveyor, the landfill property had to be annexed into the service area of the TVWD, which is the only purveyor able to meet the entire needs of the landfill for not only wastewater collection, treatment, and reuse/disposal, but also for potable and non-potable water. Applications for an annexation and Sphere of Influence (SOI) amendment were filed with the Riverside County Local Agency Formation Commission (LAFCO) in late summer 2010. On March 24, 2011, the LAFCO Board approved the annexation and SOI amendment. LAFCO's Notice of Results, including signed resolutions, were filed with and recorded by the State Board of Equalization in May and June of 2011, finalizing the decision.

As of 2024, TVWD has not started construction of wastewater lines, however TVWD did complete construction of a new non-potable reservoir/supply in 2016. In October 2019, TVWD provided notification identifying that sewer line connections are not currently available for the landfill property.

## **Water Resources (W) Mitigation Measures**

### **W-1**

**Drainage structures, such as the perimeter drainage channels, sedimentation basins, leachate evaporation ponds, stormwater retention basins, and collection pipes and ditches, shall be inspected and maintained on a regular basis. (Responsible Agencies: RCFCD, RWQCB, LEA)**

#### ***Status:***

At a minimum, El Sobrante Landfill supervisors inspect and maintain all drainage structures (including ditches, sedimentation basins/storm water retention basins and drainage piping) within the site on a monthly basis. Routine maintenance and cleaning of drainage structures was completed in 2024. This task is part of the supervisors' regular responsibility and serves to facilitate compliance with this mitigation measure.

### **W-2**

**Regular monitoring (and possibly testing) of perimeter drainage channels and retention ponds shall be completed to assure that discharged stormwater does not contain contaminants from the landfill. (Responsible Agencies: RCFCD, RWQCB)**

#### ***Status:***

El Sobrante Landfill employs a dedicated environmental engineer, environmental protection specialist, and retains consulting specialists to provide testing and monitoring of all drainage components within the landfill as required by State and Local regulatory agencies. There were two qualifying sampling events during 2024 per the requirements contained in the Industrial General Permit for Storm Water Discharges (Water Quality Order No.2014-0057-DWQ). No samples were outside of holding times. The event on February 1, 2024 produced samples from discharge location Outfall 001. On the February 6, 2024 event, samples were collected from discharge location Outfall North. The samples were reported on the Stormwater Multiple Application and Report Tracking System (SMARTS). See appendix for the 2024 Annual Drainage System Maintenance Report. In 2024, an average numeric action level (NAL) exceedance occurred for iron, which is a parameter listed within the Pollution Source Assessment. In response, the site has implemented additional BMPs and other control measures. The 2024 Level 2 Exceedance Response Action (ERA) Technical Report was submitted and certified via SMARTS.

On March 21, 2019 and December 12, 2019, the Santa Ana Regional Water Quality Control Board approved the site's Notice of Non-Applicability (NONA) Technical Reports which include a total of 17 NONA basins and an underground storage chamber. Due to the approved NONA coverage and closed vegetative areas of the landfill no longer discharging industrial stormwater, two sampling outfalls remain at the facility.

### **W-3**

**A Stormwater Pollution Prevention Plan (SWPPP) shall be prepared. It shall include a Spill Prevention and Response Plan and a monitoring plan. The facility shall implement "best**

**management practices" as required by NPDES. (Responsible Agencies: RWQCB)**

***Status:***

El Sobrante Landfill is in compliance with this mitigation measure. A revised SWPPP was prepared in August 2024, by Waste Management and the plan was uploaded to SMARTs. Best Management Practices (BMPs) are included within the plan. The SWPPP is located in the Appendix.

**W-4**

**Leachate shall be collected by the leachate collection and removal system (LCRS) installed at the base of each landfill cell. Such leachate shall be sampled regularly and, if necessary, treated prior to use for dust control on lined areas of the landfill. (Responsible Agencies: LEA, RWQCB, CALRECYCLE)**

***Status:***

El Sobrante Landfill has received approval from the RWQCB to utilize leachate collected via the LCRS for dust control on lined portions of the landfill based upon testing results, as directed by the RWQCB staff. LCRS information is reported annually in the fall and winter semi-annual groundwater report to satisfy the requirements of the RWQCB, as specified in the landfill's Waste Discharge Requirements (WDR), dated September 16, 2016. According to the Fall 2023-Winter 2024 Semi-Annual Groundwater Monitoring Report and Annual Reporting Requirements, prepared by SCS Engineers and dated April 30, 2024, the LCRS recovered leachate from five (5) LCRS locations in the landfill. From October 2023 to March 2024, a total of approximately 5,387,103 gallons of leachate was recirculated into the working face of the landfill. From April 2024 through September 2024, up to 12,000,000 gallons of liquids were recirculated into the working face of the landfill, approximately 732,000 gallons of liquids were used for dust control, and 316,800 gallons of liquids were transported offsite. From October 2024 through December 2024, approximately 267,300 gallons of liquids were recirculated into the working face. From October 2024 through March 2025, no liquids were used for dust control and approximately 18,423,105 gallons of liquids were transported offsite. Liquid volumes are reported in the Semi-Annual GWMRs dated April 30, 2024, October 31, 2024, and April 30, 2025. The increase of liquid is from actively installing new pumps and the continuous dewatering activities at the landfill. The leachate control systems are inspected weekly, and leachate samples are collected annually in October. The use of leachate, as approved by the RWQCB, as the responsible agency, is in compliance with this mitigation measure.

In a letter dated September 24, 2024, the RWQCB approved a plan for offsite liquid disposal. Starting September 26, 2024, liquid was transported offsite using tanker trucks.

**W-5**

**Stormwater runoff that falls on the active working face of the landfill shall be diverted to a collection sump and reused for dust control on lined areas of the landfill. The sump for stormwater runoff from the active working face shall be designed to hold the runoff from the 100-year, 24-hour storm. (Responsible Agencies: LEA, RWQCB, CALRECYCLE)**

***Status:***

El Sobrante Landfill is in compliance with this mitigation measure. As a BMP, a Diversion Structure (berm) is constructed at the toe of the active face over lined portions of the landfill to collect contact water that may come into contact with refuse and prevent co-mingling with storm water. This water is then allowed to infiltrate and collected as leachate, which is approved to be used for dust control. These berms, when utilized, are observed monthly for adequacy and

maintained accordingly. This condition rarely occurs due to the predominately dry conditions at El Sobrante.

**W-6**

**Drainage improvements shall be designed and constructed to provide all-weather access to the landfill. (Responsible Agencies: RCTD, RCFCD)**

***Status:***

El Sobrante Landfill is in compliance with this mitigation measure.

**W-7**

**To reduce the quantity of water used, the following measures shall be implemented:**

- **Low-flow plumbing fixtures shall be installed for onsite facilities.**
- **Washwater for cleaning equipment at the operations and maintenance center shall be collected and recycled, and reused for washing or dust control.**
- **Stormwater that falls on the active working face of the landfill shall be collected and used for dust control. (Responsible Agencies: RCEDA)**

***Status:***

El Sobrante Landfill is in compliance with this mitigation measure. A berm is constructed at the toe of the active face over lined portions of the landfill to collect contact water that may come into contact with refuse and prevent co-mingling with storm water. This water is then allowed to infiltrate and collected as leachate, which is approved to be used for dust control.

**W-8**

**The liner system for the expansion of El Sobrante shall meet the following requirements:**

- **The liner system (inclusive of the bottom liner and the sideslope liner) of the landfill shall exceed the requirements of Subtitle D and California Code of Regulations (CCR) Title 27 and shall be composed of the alternative bottom liner (identified as Alternative Bottom Liner B2) and the alternative sideslope liner (identified as Sideslope Liner Alternative S2), which are both described and evaluated in Evaluation of Liner System Alternatives, El Sobrante Landfill Expansion, Riverside County, California, prepared by GeoSyntec Consultants and dated February 1998.**
- **If it is determined that this liner system will not meet the requirements of the regulatory agencies, a substitute liner system must be approved by the regulatory agencies, and evidence of such a determination shall be forwarded to the El Sobrante Landfill Administrative Review Committee of Riverside County. In this event, the substitute liner system shall be composed of a bottom liner and a sideslope liner that are at least equal to Alternative Bottom Liner B2 and Sideslope Liner Alternative S2, respectively, and must be approved by the Administrative Review Committee. (Responsible Agencies: LEA, RWQCB, CALRECYCLE)**

***Status:***

El Sobrante Landfill is in compliance with this mitigation measure.

**W-9**

**Landfill gas collectors shall be placed as compacted lifts of waste are finished. Once sufficient waste has been placed above the collectors to prevent air intrusion, the collectors shall be used for active landfill gas extraction. (Responsible Agencies: LEA, RWQCB, CALRECYCLE, SCAQMD)**

**Status:**

A LFG Collection and Control System (GCCS) has been in operation at the El Sobrante Landfill since 1993. The GCCS currently consists of approximately 469 vertical, horizontal and SVE extraction wells that are placed under vacuum via a piping network that extracts the LFG from the waste mass and conveys the LFG to two Zink Ultra Low Emissions flares. The LFG system is continually adjusted to minimize LFG impacts to the environment. In 2024, USA Waste decommissioned 59 wells and brought 54 new wells online, bringing the total number of active wells up to 439. This was to capture LFG from the recent waste lifts placed in Phase 13A, increase well density in Phase 8, and replace wells throughout the landfill. USA Waste also installed over 5,000 linear feet of lateral and header vacuum lines to connect to the new wells and convey the extracted gas to the flare station.

**W-10**

**The final cover of the landfill shall conform to Subtitle D and CCR Title 27, and shall consist of a minimum of four (4) feet of vegetative layer in accordance with the augmented cover described in the EIR (State Clearinghouse No. 90020076). Any change from the augmented cover shall require clearance from the RCDWR, the California Integrated Waste Management Board (CALRECYCLE), Regional Water Quality Control Board (RWQCB), the U.S. Fish and Wildlife Service (USFWS), and the California Department of Fish and Game (CDFW). (Responsible Agencies: LEA, RWQCB)**

**Status:**

El Sobrante Landfill is in compliance with this mitigation measure.

**W-11**

**In accordance with applicable regulations, landfill gas shall be monitored at the landfill perimeter and in the vadose zone. (Responsible Agencies: LEA, RWQCB, SCAQMD)**

**Status:**

El Sobrante Landfill has eighteen (18) permanent and three (3) temporary perimeter gas probes (GP) with multiple completions in its approved monitoring network. The probes are monitored and reported in accordance with applicable regulations to ensure that landfill gas does not migrate off the landfill site. All 21 probes are spaced no more than 1,000 feet apart around the perimeter of the landfill in static locations. The probes are routinely tested and monitored on a quarterly basis by landfill staff and reported to the LEA. The LEA may also perform its own testing of random probes during their regular monthly inspections of the landfill and/or may monitor landfill staff's quarterly testing of the probes. If excess levels are detected during quarterly monitoring, regulations require that the LEA be immediately notified by the landfill operator and that each immediate notification be followed up with a letter from the landfill within 7 days. Whenever excess levels are detected, the site immediately takes all steps necessary to reduce methane levels and to protect public health and safety and the environment.

In 2024, perimeter probe GP-22TPR exceeded 5% (by volume) limit for methane (CH<sub>4</sub>). On March 28, 2025, the LEA conducted a focus inspection of the replacement well ELSTRR22. Based on the readings of 0.00% CH<sub>4</sub> for all four perimeter gas probes within ELSTRR22 (probes A, B, C, and D), the site was back in compliance.

**W-12**

**"Point of compliance" ground water monitoring wells, as required by CCR Title 27, shall be installed along the downgradient perimeter of the landfill footprint, pursuant to a monitoring plan approved by the RWQCB. These wells shall be sampled on a quarterly**

**basis beginning one year prior to landfilling each respective cell, and will provide a secondary warning of a leak in the liner system. (Responsible Agencies: LEA, RWQCB)**

***Status:***

El Sobrante Landfill has implemented a “point of compliance” ground water monitoring program consisting of sixteen (16) ground water monitoring wells and two ground water piezometers, in compliance with CCR Title 27 and as approved by the RWQCB. Quarterly monitoring reports are provided to the RWQCB, and copies are maintained on site. All monitoring activities in 2024 were in compliance with RWQCB requirements.

**W-13**

**If leachate or landfill gas generated by the landfill expansion were determined to be a potential risk to ground water, a corrective action plan shall be developed and implemented in conjunction with the RWQCB as required by CCR Title 27. (Responsible Agencies: LEA, RWQCB, SCAQMD)**

***Status:***

In 2024, there was no determination that leachate or landfill gas generated by the landfill posed any risk to ground water, and a corrective action plan has not been developed nor implemented. Prior to approval of the landfill expansion project in 1998, a corrective action plan was implemented in 1996 for apparent landfill gas impacts to ground water from the original landfill footprint. This plan was developed and implemented in conjunction with the RWQCB. On June 4, 2003, the RWQCB gave El Sobrante permission to turn off the ground water remediation system as the impacts appeared to have been mitigated. Monitoring continues to this day and in the event that impacts appear to return, El Sobrante Landfill will re-institute the mitigation measures.

**W-14**

**Whenever a specified material, design, system or action is required by the project or any exhibit thereto, USA Waste or its successor-in-interest may substitute such material, design, system or action, provided that:**

- **Such material, design, system or action complies with applicable Federal, State, and local regulations; and,**
- **Any Federal, State or local regulatory agency having jurisdiction has approved the use of the material, design, system or action for similar facilities (i.e., Class III landfills); and,**
- **The General Manager - Chief Engineer of the RCDWR, with concurrence of the appropriate regulatory agency(ies), has determined that such material, design, system or action is technically equal, or superior to, those required in these conditions. (Responsible Agencies: RCDWR, LEA, RWQCB)**

***Status:***

The El Sobrante Landfill is in compliance with this mitigation measure.

**W-15**

**USA Waste or its successor-in-interest shall deposit 50 cents per ton into a Third Party, Environmental Impairment Trust, which fund shall be established and maintained throughout the life of the project. Any balance in the existing fund contributed by USA Waste or its successor-in-interest under the First El Sobrante Landfill Agreement, as amended, shall continue to accrue with deposits from all waste delivered to the site on or after the start date, including interest earnings on the funds, until the fund has reached a**

total of \$2,000,000, at which time deposits may be discontinued until withdrawals cause the fund to fall below the \$2,000,000 cap. The cap shall increase annually by 90 percent of the change in the Consumer Price Index (CPI) starting in the year 2002. (Responsible Agencies: RCDWR)

**Status:**

This condition was met in 2024. The FY 2023/2024 cap for the Environmental Impairment Trust was \$3,517,648.16. For FY 2024/2025, the cap increased to \$3,652,432.53. The balance of the Environmental Impairment Trust as of April 30, 2025 of FY 2024/25 is \$3,693,864.17.

**W-16**

Monies may be withdrawn from the Environmental Impairment Trust only for environmental remediation purposes with approval by USA Waste or its successor-in-interest and the General Manager - Chief Engineer of the RCDWR. The Trustee shall be required to report quarterly to the Department on all fund activity and balances. (Responsible Agencies: RCDWR)

**Status:**

EI Sobrante Landfill did not withdraw any funds from this Trust in 2024.

**Tribal Cultural Resources (TR) Mitigation Measures**

**TR-1**

Prior to impacts within the Phase 17 area, USA Waste of California, Inc. shall enter into an agreement with the Pechanga Band of Mission Indians for Native American monitoring. The Native American Monitor shall be on-site during all initial ground disturbing activities within Phase 17 including clearing, grubbing, tree removal, grading and trenching. The Native American Monitor shall have the authority to temporarily divert, redirect or halt the ground disturbance activities to allow identification, evaluation, and potential recovery of cultural resources. (Responsible Agencies: RCPD, Tribe)

**Status:**

This mitigation measure has not been triggered. However, WMI will enter into an Agreement with the Tribe prior to impacts within the Phase 17 area. Impacts to the Phase 17 area are not expected to occur until approximately the year 2030 or beyond.

**TR-2**

If during ground disturbance activities, unanticipated cultural resources are discovered, the following procedures shall be followed:

All ground disturbance activities within 100 feet of the discovered cultural resource shall be halted and USA Waste of California, Inc. shall call the County Archaeologist, or qualified archaeologist (if the County Archaeologist position is vacant), immediately upon discovery of the cultural resource. A meeting shall be convened between USA Waste of California, Inc., Riverside County Department of Waste Resources, the County Archaeologist, and the Pechanga Band of Mission Indians, to discuss the significance of the find. At the meeting with the aforementioned parties, a decision is to be made, with the concurrence of the County Archaeologist, as to the appropriate treatment (documentation, recovery, avoidance, etc.) for the cultural resource. Further ground disturbance shall not resume within the area of the discovery until the appropriate treatment has been accomplished.

**USA Waste of California, Inc. is responsible for all costs associated with the disposition of cultural resources (curation, re-burial, etc.). (Responsible Agencies: RCDWR, RCPD, Tribe)**

***Status:***

In 2024, no cultural resources were discovered during ground disturbance activities or any landfill operation/development.

**IR-3**

**USA Waste of California, Inc. shall relinquish ownership of all cultural resources, including sacred items, burial goods, and Human Remains after these items have been released by the County Coroner, and provide evidence to the satisfaction of the County Archaeologist that all archaeological materials recovered during the archaeological investigations (this includes collections made during an earlier project, such as testing of archaeological sites that took place years ago), have been handled through one of the following methods: (Responsible Agencies: RCDWR, RCPD, Tribe)**

- 1. A fully executed reburial agreement with the appropriate culturally affiliated Native American tribe or band. This shall include measures and provisions to protect the future reburial area from any future impacts. Reburial shall not occur until all cataloging, analysis and special studies have been completed on the cultural resource(s).**
- 2. Curation at a Riverside County Curation facility that meets federal standards per 36 Code of Federal Regulations (CFR) Part 79 and therefore will be professionally curated and made available to other archaeologists/researchers and tribal members for further study. The collection and associated records shall be transferred, including title, and are to be accompanied by payment of the fees necessary for permanent curation. Evidence shall be in the form of a letter from the curation facility identifying that archaeological materials have been received and that all fees have been paid.**
- 3. If more than one Native American Group is involved with the project and cannot come to an agreement between themselves as to the disposition of cultural resources, USA Waste of California, Inc. shall then proceed with curation at the Western Science Center.**
- 4. USA Waste of California, Inc. is responsible for all costs associated with the disposition of cultural resources (curation, re-burial, etc.).**

***Status:***

This mitigation measure has not been triggered; however, USA Waste will comply when applicable.

**2024 EL SOBRANTE ANNUAL REPORTS**  
**RED-LINED VERSIONS FOR REFERENCE**

Note: This section shows edits in preparation of the Final Reports that were made to the clean versions of the Draft Reports.

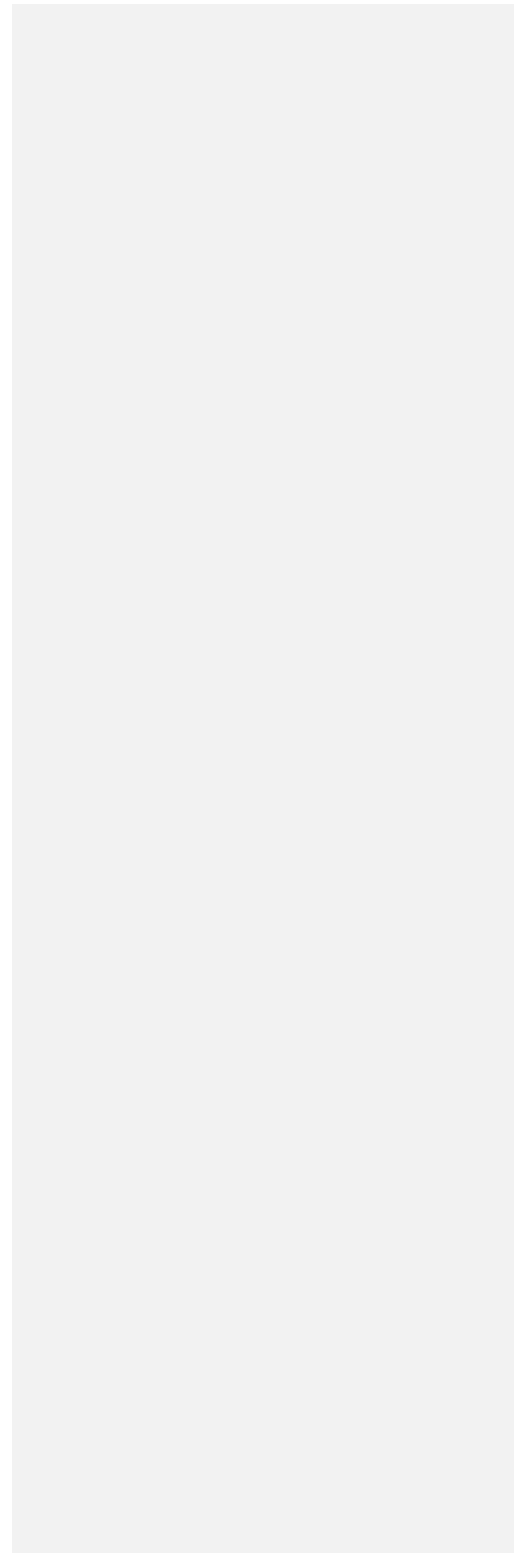
# **El Sobrante Landfill Annual Monitoring Report**

**Reporting Period:  
January 1, 2024 through December 31, 2024**

**Prepared By:  
USA Waste of California, Inc.**

**Draft May 2025**

**DRAFT**



## Introduction

The El Sobrante Landfill Annual Monitoring Report (AMR) for the period covering January 1, 2024 through December 31, 2024 has been prepared by USA Waste of California (USA Waste), a subsidiary of Waste Management Inc. (WM), for the County of Riverside in compliance with the First Amended and Restated Second El Sobrante Landfill Agreement (Second Agreement), inclusive of any Amendments. Exhibit "D" of the Second Agreement requires submission of the AMR (see attached). Section 13.2 of the Second Agreement requires submittal of the Mitigation Monitoring Program (MMP) reports to the Administrative Review Committee (ARC). In addition, the ARC can request additional information regarding USA Waste's performance. The Riverside County Department of Waste Resources (RCDWR) has requested that USA Waste prepare a third report, a Conditions of Approval (COA) report. RCDWR has advised that all three reports will form an Annual Status Report (ASR). In preparing the COA report, USA Waste noted that there was substantial overlap between the Conditions of Approval and Mitigation Measures, and that some of the Conditions of Approval address construction activities that were completed many years ago. As a result, preparation of a COA report in future years might not provide useful information to the ARC. The ASR is to be first reviewed by the ARC, a committee comprised of representation from the County's Planning Department, RCDWR, and the County Executive Office, and then submitted to the Citizen Oversight Committee (COC), a committee formed in 2003 pursuant to Condition of Approval No. 14.a. (Exhibit "F" of the Second Agreement). Condition of Approval No. 14.b. requires the COC to meet at least once annually to review the ASR, as submitted by the ARC.

## Landfill History

The El Sobrante Landfill is an existing municipal solid waste landfill, located at 10910 Dawson Canyon Road, east of Interstate 15 and Temescal Canyon Road, approximately seven (7) miles southeast of the City of Corona in Temescal Valley, unincorporated Riverside County. The landfill, which is owned and operated by USA Waste of California, started disposal operations in 1986. From 1986 to 1998, the landfill was operated pursuant to the original El Sobrante Landfill Agreement and its Amendments and one Addendum. On September 1, 1998, the Riverside County Board of Supervisors (BOS) approved the El Sobrante Landfill Expansion Project, a vertical and lateral expansion of the landfill, and entered into the Second Agreement, which became effective on September 17, 1998. The Second Agreement represents a public/private relationship between the owner/operator of the landfill and the County of Riverside and provides for the RCDWR to operate the landfill gate, to set the County rate for disposal at the gate with BOS approval, and to operate the Hazardous Waste Inspection Program.

The specific actions taken by the BOS on September 1, 1998 included the following:

- Adoption of Resolution No. 98-275, certifying the Environmental Impact Report (EIR), consisting of the Draft EIR (dated April 1994), the Final EIR (dated April 1996), and the Update to the Final EIR (dated July 1998).
- Adoption of Resolution No. 98-276, approving the El Sobrante Landfill Expansion Project and the Second El Sobrante Landfill Agreement, adopting Conditions of Approval and a Mitigation Monitoring Program (MMP) and making Findings of Fact.

The El Sobrante Landfill Expansion Project, for which the EIR (circulated under SCH No. 1990020076) was certified, included the following major elements:

- An increase in landfill disposal capacity to approximately 196.11 million cubic yards or approximately 109 million tons of municipal solid waste.

- An increase in the daily disposal capacity up to 10,000 tons.
- An increase in the landfill area to a total of 1,322 acres.
- An increase in the landfill footprint to 495 acres.
- An increase in the hours of operation, allowing 24-hour continuous operations, 7 days a week, for non-waste functions (i.e., application of daily cover, stockpiling of daily cover, site maintenance, grading, and vehicle maintenance) and allowing disposal operations from 4:00 AM to Midnight.

Pursuant to the Second Agreement, the “Start Date” for the El Sobrante Landfill Expansion Project and the terms of the Second Agreement was the date upon which all necessary approvals and/or permits were obtained. The following were considered the final approval/permits needed to trigger the “Start Date”:

- Issuance of Waste Discharge Requirements (WDRs) Order No. 01-53 from the Regional Water Quality Control Board (RWQCB), Santa Ana Region on July 21, 2001.
- Issuance of Solid Waste Facility Permit (SWFP) No. 33-AA-0217 from the Riverside County Environmental Health Department, Local Enforcement Agency (LEA) on August 6, 2001, following concurrence from the California Integrated Waste Management Board (CIWMB).

The Second Agreement has since been amended four times:

The First Amendment, approved by the BOS on July 1, 2003, amended the scope of the Expansion Project to allow the landfill operator to grind green waste for Alternative Daily Cover (ADC) and to add facilities to convert landfill gas to electricity.

The Second Amendment, approved by the BOS in March 2007, allowed USA Waste to pursue the necessary approvals/permits to again amend the scope of the Expansion Project. Subject to further environmental review in compliance with the California Environmental Quality Act (CEQA) and BOS approval, the Second Amendment allowed for acceptance of waste material for disposal over a continuous 24-hour period and for the maximum daily capacity of 10,000 tons to be changed to a weekly disposal capacity of 70,000 tons. On March 31, 2009, the BOS adopted Resolution No. 2009-093, approving the revision to the landfill's SWFP to allow the operational changes in the Second Amendment, certifying the Supplemental EIR (SCH #2007081054), and approving the corresponding MMP. The LEA later issued a revision to SWFP #33-AA-0217 on September 9, 2009, with concurrence from the CIWMB on August 18, 2009, which allowed for the operational changes in the Second Amendment (i.e., 70,000 tons per week, not exceeding 16,054 tons per day, and continuous 24-hour disposal) to be implemented on August 31, 2009.

In addition to revising some definitions in the Second Agreement to maintain consistency with environmental documents, the Third Amendment, considered by the COC on November 26, 2012 and approved by the BOS on December 18, 2012, modified the hours allowed for existing and future excavation and liner construction activities in new landfill cells from 8:00 a.m. to 5:00 p.m., Monday through Saturday, to 7:00 a.m. to 10:00 p.m., Monday through Saturday, restricting the conveyor belt from being located within 295 feet of occupied residences and limiting hours for excavation and liner construction within 10 feet of the top of slope.

The Fourth Amendment, approved by the BOS on April 7, 2015 amended the scope of the Expansion Project to set forth additional requirements for the receipt of cement treated non-hazardous incinerator ash, and modify the closure/post-closure financial assurance requirements.

In 2018, USA Waste and RCDWR worked together to create the First Amended and Restated Second Agreement approved by the BOS on July 17, 2018. The primary intent of the new agreement was to consolidate and combine the Second Agreement and its four amendments into

a single document. This agreement also incorporated Ponds 3 and 4, as well as the new maintenance facility, into the landfill's permitted disturbance limits.

On November 5, 2024<sup>45</sup>, the BOS [certified an Addendum to the EIR that evaluated the approved the](#) construction and operation of a Renewable Natural Gas (RNG) Facility at the El Sobrante Landfill, [as well as in addition approved to](#) Amendment No. 1 to the First Amended and Restated Second El Sobrante Landfill Agreement ([Amendment No.1](#)), and the RNG Revenue Sharing Agreement.

- [Amendment No.1](#)
  - [Minor administrative updates to the Landfill Agreement.](#)
- [RNG Revenue Sharing Agreement](#)
  - [Provides \\$250k annually to the County, with 2% growth per year, or potentially more if the indices \(listed in the Agreement\) have a greater annual rate.](#)
  - [Allocation Formula: 90% to TLMA -Transportation for road and bridge maintenance and improvements \(w/in boundaries of the Temescal Valley Municipal Advisory Committee\), and 10% to Second District for community benefits \(10% of this to COC\).](#)

Commented [RR1]: Add discussion addressing amendment No.1 to the First Amended and Restated Second Agreement/Revenue sharing (November 5 2024)

Commented [KH2R1]: Updated

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## Overview of Calendar Year 2024

### 2024 Permit Actions

On April 2, 2024, the LEA issued the 5-year SWFP 33-AA-0217.

On October 3, 2024, South Coast Air Quality Management District (SCAQMD) Hearing Board granted USA Waste a variance for Flare No. 4 for total reduced sulfur (TRS). The primary reason for the variance is because South Coast AQMD is still processing the permit application to modify the TRS limit of Flare 4. The variance grants the Flare 4 system a higher permitted limit for TRS that is still in compliance with the Rule 431.1 limit of 150 ppmv averaged daily. On August 6, 2024 an interim variance was granted to USA Waste by the SCAQMD hearing board, followed by the regular variance on October 3, 2024.

**Commented [RR3]:** Dave/Linda: provide more details about the revisions that occurred per the COC.

**Commented [LL4R3]:** updated

On November 7, 2024, SCAQMD issued a revised Title V permit for minor administrative revisions, the following items:

- Update information of Responsible Official and Contact Person
- Revised selective permit conditions to improve clarity and applied applicable rules
- Issuance of Permit To Operate (PTO) for landfill gas treatment system "A"
- Issuance of PTO for landfill gas collection (>50 wells) system
- Incorporated 40 CFR 63 Subpart AAAA and removed 40 CFR 60 Subpart WWW (no longer in effect)

**Commented [KH5]:** Dave/Linda: provide more details about the revisions that occurred per the COC.

**Commented [LL6R5]:** updated

### 2024 Changes in Landfill Expansion Project Plan

The El Sobrante Landfill continues to be developed in overall accordance with the Expansion Project first approved by the BOS in 1998 and with its SWFP and corresponding JTD, last revised in 2023. There were no changes in the Landfill Expansion Project Plan during 2024. On November 5, 2024, the BOS approved the construction and operation of the RNG facility within the existing disturbance area of the landfill.

**Commented [KH7]:** WM to update to address the modified SWFP issued on 4/2/24.

**Commented [LL8R7]:** SWFP 5-year permit renewal was submitted in 2023 and LEA issued the permit in 2024.

### 2024 Landfill Activities

In 2024, the active areas for waste disposal operations continued in Phase 13A.

Improvements to the Gas Collection and Control System (GCCS) were conducted in 2024. Details of these GCCS related construction activities are provided below.

- Decommissioned 59 LFG wells and brought 54 new LFG extraction wells online for a total of 439 active LFG wells
- Raised over 15 LFG extraction wells to accommodate the recent lifts of waste and improve extraction in the older phases
- Replaced various wellheads and added approximately 5,000 linear feet of high-density polyethylene (HDPE) conveyance piping
- Installation of 54 dewatering pumps in LFG well and associated conveyance lines
- Installation of 3 additional condensate sumps with a total of 5 pumps

### 2024 Days and Hours of Operation

In 2024, the El Sobrante Landfill received waste tonnage on 308 days. Excluding County holidays, the landfill was open six (6) days a week, Monday through Saturday, and closed on Sunday. The

landfill, which has 24-hour disposal operations, was open from 4:00 AM on Monday to 6:00 PM on Saturday. The landfill was open to commercial haulers and the general public in accordance with the following schedule:

Days/Hours for Commercial Haulers

- Open six (6) days a week, Monday through Saturday
- Hours = 4:00 AM on Monday through 6:00 PM on Saturday

Days/Hours for General Public

- Open six (6) days a week, Monday through Saturday
- Hours = 6:00 AM through 6:00 PM daily

**2024 Disposal Volumes**

During calendar year 2024, a total of 3,251,610.6163435 tons of municipal solid waste was disposed at the El Sobrante Landfill. Of this amount, 1,146,802.55095944104 tons originated from Riverside County sources, and 2,104,808.065569334 tons originated from out-of-County sources. El Sobrante received 10,598.39 tons of Alternative Daily Cover in the form of cement treated incinerator ash.

Based on 308 working days, an average of 10,557 (rounded to nearest whole number) tons of waste were received at the landfill on a daily basis in 2024.

**Landfill Capacity Used in 2024 and Landfill’s Remaining Capacity at End of 2024**

Landfill capacity is closely monitored by the Engineering Department at El Sobrante Landfill to ensure that the landfill’s operational efficiency is meeting WM and community expectations. On an annual basis, an aerial survey company flies the entire landfill, and aerial topographic maps are prepared to calculate the remaining airspace or capacity of the landfill by comparing the existing landfill topography to the expected final landfill topography. To evaluate the compaction efficiency or density of the waste material in the landfill, an Airspace Utilization Factor (AUF) is used. The 2024 AUF of 0.86 (tons of waste per cubic yard of landfill airspace) is recorded as the total waste disposed within a known volume of landfill airspace in a given period of time. The AUF takes into account such factors as the use of ADC and soil cover, waste settlement, and waste composition.

The ASR reported 118,548,429 tons remaining at the end of 2023 less the 3,262,209,263,895 (includes cement treated incinerator ash ADC) tons from 2024 yields 115,286,220,497 tons remaining at the end of 2024. At the current rate this equates to approximately 35 years of site life remaining.

**Origin of Non-County Waste Disposal Volume in 2023<sup>4</sup>**

Non-County waste received at the El Sobrante Landfill must be delivered in transfer trucks, or transfer-like trucks to mitigate traffic impacts. A transfer-like truck is one that transports a volume of waste to the landfill similar in size and weight to a transfer truck. The landfill operator and RCDWR have reached an agreement as to which types of vehicles are to be considered a transfer truck for purposes of this requirement, along with a plan to minimize deliveries of non-contracted out of County waste in non-conforming vehicle types.

During 2023<sup>4</sup>, non-county waste was primarily delivered to the El Sobrante Landfill from the facilities identified below. The LEA inspects these facilities twice a year.

Commented [KH9]: Confirm w/ WM - 118,548,423 per 2023 annual report...will update other numbers once confirmed.

Commented [RR10]: Double check math. In county + OOC + ADC = 3,262,209

Commented [KH11R10]: Confirming the tonnage remaining at the end of 2023 with WM

Commented [LL12R10]: Agree that 3,262,209 is correct.

Commented [LL13]: To be updated by the County.

- Azusa Material Recovery Facility, Waste Transfer Station, Azusa, CA
- Carson Transfer Station, Carson, CA
- CLARTS (Central Los Angeles Recycling & Transfer Station), Los Angeles, CA
- CRR Colton
- EDCO Escondido & Fallbrook
- Agua Mansa- Burrtec
- Allan Company
- Strategic Materials – Commerce
- Strategic Materials – Vernon
- Grand Central Recycling and Transfer Station, City of Industry, CA
- El Cajon Transfer Station, El Cajon, CA
- Palomar Transfer Station, Palomar, CA
- Downey Area Recycling & Transfer (DART)
- Orange Transfer Station
- City of Long Beach SERFF
- Puente Hills
- Sunset Environmental
- Southgate Transfer Station, Southgate, CA
- East Valley Transfer Station – San Bernardino, CA
- West Valley Transfer Station, Fontana, CA
- Republic Services Los Angeles Area Transfer Stations
  - American Waste Transfer Station
  - Bel-Art Transfer Station
  - Compton Transfer Station, East Los Angeles Recycling & Transfer Station
  - Falcon Transfer Station
  - Innovative Waste Control TS

During calendar year 2023<sup>34</sup>, out-of-County communities that delivered more than 1,000 tons of municipal solid waste to the El Sobrante Landfill are listed in Exhibit 1, and out-of-County communities that delivered 10 tons to less than 1,000 tons are shown on Exhibit 2.

### Projected Waste in 2025

In 2025, it is projected that the disposal tonnage will increase from 2024, with total disposal tonnage expected to be in the range of 3,500,000 tons. Of this amount, the in-County disposal tonnage for 2025 is projected to be approximately 1,000,000 tons, while out-of-County tonnage is expected to be in the range of 2,500,000 tons.

### Closure/Post Closure Trust

A Surety Bond meeting the requirements of Title 27, California Code of Regulations, section 22244, is in place to provide and maintain financial assurance for Closure/Post Closure maintenance.

### Local Mitigation Trust Account

The Local Mitigation Trust, created pursuant the Second Agreement with a deposit of \$150,000 by USA Waste, is for mitigation projects in the local areas surrounding the landfill as recommended by the COC. In 2004, the COC recommended that the entire Local Mitigation Fund be utilized for County efforts to cleanup illegal dumping in the Temescal Valley area along the I-15 corridor from El Cerrito Road south to Lake Street. The BOS approved the COC recommendation on October 19, 2004. At the end of 2008, approximately one-half of the Trust

Commented [RR14]: What is the reasoning for ~12% in-county decrease and ~19% out of county increase?

Commented [LL15R14]: No changes in the projected waste for in-county. The increase in the projected waste for out-of-county is due to the emergency waiver from LA fires.

Commented [LL16]: To be updated by the County.

Account had been used in this effort. In 2009, working collaboratively with the County's Code Enforcement Department, the COC recommended that an allocation not to exceed \$10,000 be used toward implementing the Clean Money Youth-Based Fundraising Program (Program) in the First and Second Supervisorial Districts. The BOS approved this recommendation on September 1, 2009, as well as an additional \$10,000 allocation for the Program in 2011. Since the inception of the Program in 2009, approximately 30 cleanup events took place within Temescal Valley, generating over \$15,000 for participating local youth-based programs/groups. In 2021, no cleanup events took place, and approximately \$4,700 remains available for cleanup events should the need arise. In October 2022, the COC recommended to allocate \$5,000 for new and replacement illegal dumping signage. Approximately \$4,000 was spent on the repairs/new signs, leaving roughly \$1,000 for additional signs or repairs. ~~No spending occurred in 2024. As of May 5, 2025, the end of 2023, the Local Mitigation Trust Account had a balance of approximately \$74,367,000 (\$74,165 as of June 30, 2024).~~

Commented [RR17]: Kinika to update

Commented [KH18R17]: Updated per data provided from J.Farin/Executive Office

### General Liability Insurance

The Certificate of Insurance is an attachment to the AMR.

### Regulatory Agency Issues

During 2024, the El Sobrante Landfill (ESL) was regularly inspected by regulatory agencies, which include the LEA, CalRecycle, the SARWQCB, and the SCAQMD. In 2024, ESL received five NOV's from the SCAQMD and seven NOV's from the LEA.

Commented [RR19]: Below, list in chronological order of NOV's

Commented [KH20R19]: Updated

March 15, 2024: LEA issued a violation on 3/15/24 for insufficient amount of load check inspections on the week of 1/28/24 through 2/3/24. The RCDWR manages and operates the Load Check Program at ESL due to a public/private partnership. RCDWR confirmed this was an oversight on their part due to staffing (load check inspections on 1/29/24 and 2/2/24 only). RCDWR is sending ESL the load check schedule every 2 weeks to ensure compliance with load check inspections.

March 28, 2024, August 16, 2024, August 28, 2024, and November 6, 2024: SCAQMD issued NOV Nos. P75754, P75784, P75788, and P80324 alleging the site failed to operate the Gas Collection and Control System (GCCS) at all times (Rule 1150.1(d)(14) and SCAQMD code section 3002(c)(1)) and failed to provide all required information (Rule 430(b)(2)). Following the shutdowns, the GCCS was promptly inspected, restarted, and subsequently resumed normal operations. The written breakdown emission reports (Form 500N) were submitted within the required timeframe. These occurrences had no effect on the environment since the automatic shut off valves were activated immediately, while WM had made good faith efforts to comply with the applicable rules, regulations and permits.

November 8, 2024: LEA issued a violation for listing a phone number on the front entrance sign that was not currently in use (old number to the main office). The sign was updated on November 29, 2024.

July 2024 – ~~February-December 2024~~<sup>2025</sup>: LEA issued continuous violations for perimeter probe GP-22TPR (also referred to as ELSTR22) exceeding the 5% (by volume) limit for methane (CH4). Note: On March 28, 2025, the LEA conducted a focus inspection of the replacement gas monitoring well ELSTR22. Based on the readings of 0.00% CH4 for all four perimeter gas probes within ELSTR22 (probes A, B, C, and D), the violation for 27 CCR §20921-Gas Monitoring and Control has been corrected.

~~March 28, 2024, August 16, 2024, August 28, 2024, and November 6, 2024: SCAQMD issued NOV~~

~~Nos. P75754, P75784, P75788, and P80324 alleging the site failed to operate the GCCS at all times (Rule 1150.1(d)(14) and SCAQMD code section 3002(e)(1)) and failed to provide all required information (Rule 430(b)(2)). Following the shutdowns, the GCCS was promptly inspected, restarted, and subsequently resumed normal operations. The written breakdown emission reports (Form 500N) were submitted within the required timeframe. These occurrences had no effect on the environment since the automatic shut off valves were activated immediately, while WM had made good faith efforts to comply with the applicable rules, regulations and permits.~~

July 18, 2024: SCAQMD issued NOV # P80820 on 7/18/2024, but the actual date of violation was 10/3/2022. The NOV alleged ESL failed to comply with SCAQMD code section 3004(a)(4)(F) and Title V permit conditions, which include 40 CFR 60 Subpart WWW and 40 CFR 63 Subpart AAAA. This occurrence had no effect on the environment, while WM had made good faith efforts to comply with the applicable rules, regulations and permits.

November 8, 2024: LEA issued a violation for listing a phone number on the front entrance sign that was not currently in use (old number to the main office). The sign was updated on November 29, 2024.

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Exhibit 1 - Out-of-County communities that delivered more than 1,000 tons during 2024

<b>JURISDICTION</b>	<b>Tons</b>	<b>JURISDICTION</b>	<b>Tons</b>
ONTARIO	278,806	COVINA	5,946
LOS ANGELES	275,209	ANAHEIM	5,537
LOS ANGELES UNINCORPORATED	261,193	PASADENA	5,526
CHINO	103,406	POWAY	4,779
RANCHO CUCAMONGA	90,796	MONTEBELLO	4,419
SAN DIEGO UNINCORPORATED	82,515	MONTEREY PARK	4,301
SAN DIEGO	64,653	RIALTO	4,294
BALDWIN PARK	51,388	PECHANGA TRIBAL LAND	4,276
EL MONTE	47,971	COLTON	4,275
CHINO HILLS	42,153	HUNTINGTON BEACH	4,269
FONTANA	39,697	CARSON	3,859
TORRANCE	38,919	INGLEWOOD	3,766
HUNTINGTON PARK	37,252	SANTA BARBARA UNINCORPORATED	3,671
UPLAND	37,235	RANCHO PALOS VERDES	3,339
LYNWOOD	36,100	IRVINE	2,872
ARCADIA	31,235	MONROVIA	2,815
ESCONDIDO	27,427	IRWINDALE	2,723
LA PUENTE	24,726	GLENDORA	2,626
POMONA	23,618	SANTA FE SPRINGS	2,579
MANHATTAN BEACH	21,767	ORANGE	2,516
DIAMOND BAR	21,642	FULLERTON	2,424
INDUSTRY	21,421	SOLANA BEACH	2,295
LONG BEACH	21,105	SANTA MONICA	2,269
SAN DIMAS	19,024	HAWTHORNE	2,234
WALNUT	17,438	REDONDO BEACH	2,227
LA VERNE	17,047	CLAREMONT	2,203
VISTA	16,836	SOUTH GATE	2,192
AZUSA	16,670	SANTA ANA	2,029
SAN BERNARDINO UNINCORPORATED	14,700	WHITTIER	1,995
DUARTE	14,217	PALA BAND OF CUPENO INDIANS	1,875
VERNON	14,013	LA HABRA HEIGHTS	1,795
MONTCLAIR	13,099	THOUSAND OAKS	1,697
SAN MARCOS	12,181	SAN GABRIEL	1,669
COMMERCE	11,410	GARDEN GROVE	1,636
GARDENA	10,712	VICTORVILLE	1,629
SAN BERNARDINO	10,393	TEMPLE CITY	1,621
EL CAJON	9,818	BREA	1,614
COMPTON	9,798	PICO RIVERA	1,364
SANTA CLARITA	8,897	PALOS VERDES ESTATES	1,360
ROLLING HILLS ESTATES	8,808	REDLANDS	1,349
OCEANSIDE	8,067	LAWNSDALE	1,310
EL SEGUNDO	7,961	SANTA BARBARA	1,211
WEST COVINA	7,143	LANCASTER	1,173
ENCINITAS	6,878	LA MESA	1,153
BELL GARDENS	6,010	YUCAIPA	1,108

<b><u>JURISDICTION</u></b>	<b><u>Tons</u></b>
VENTURA SAN BUENAVENTURA	1,091
ORANGE UNINCORPORATED	1,074
HIGHLAND	1,043
LAKE FOREST	1,039

Exhibit 2 - Out-of-County communities that delivered between 10 to 1,000 tons during 2024

<u>JURISDICTION</u>	<u>Tons</u>	<u>JURISDICTION</u>	<u>Tons</u>	<u>JURISDICTION</u>	<u>Tons</u>
LOMPOC	986	BUELLTON	384	BISHOP	28
VENTURA UNINCORPORATED	984	MOORPARK	344	RANCHO SANTA MARGARITA	27
BELFLOWER	951	MAYWOOD	328	DEL MAR	27
BURBANK	919	ROLLING HILLS	324	LA PALMA	21
FOUNTAIN VALLEY	901	ARTESIA	305	FOSTER CITY	15
NEWPORT BEACH	899	BUENA PARK	304	AVALON	15
PALMDALE	868	SANTEE	302	OXNARD	13
CYPRESS	842	YUCCA VALLEY	299	SAN FERNANDO	11
BRADBURY	802	CALABASAS	295	ARIZONA	10
LOMITA	784	VILLA PARK	295		
DOWNEY	722	TWENTY-NINE PALMS	287		
ROSEMEAD	718	CHULA VISTA	282		
NATIONAL CITY	698	BIG BEAR LAKE	276		
CAMARILLO	683	CARLSBAD	273		
LEMON GROVE	681	AGOURA HILLS	272		
HAWAIIAN GARDENS	672	CUDAHY	259		
ALHAMBRA	667	SAN PASQUAL RESERVATION	249		
LA HABRA	633	STANTON	246		
LA MIRADA	631	COSTA MESA	233		
HERMOSA BEACH	622	CERRITOS	227		
LAGUNA BEACH	601	LOS ALAMITOS	221		
IMPERIAL BEACH	594	LAGUNA WOODS	218		
GRAND TERRACE	592	HESPERIA	212		
SIMI VALLEY	586	SOUTH EL MONTE	209		
CORONADO	577	WESTLAKE VILLAGE	205		
GOLETA	573	SEAL BEACH	201		
BEVERLY HILLS	573	GUADALUPE	178		
YORBA LINDA	567	PARAMOUNT	166		
IMPERIAL UNINCORPORATED	551	HIDDEN HILLS	165		
MISSION VIEJO	535	LAKEWOOD	156		
TUSTIN	531	SIERRA MADRE	115		
MALIBU	522	SAN JUAN CAPISTRANO	101		
APPLE VALLEY	493	TEHACHAPI	100		
WESTMINSTER	482	RIDGECREST	96		
PLACENTIA	469	ALISO VIEJO	91		
BELL	455	WEST HOLLYWOOD	89		
LA CANADA FLINTRIDGE	452	SIGNAL HILL	80		
CARPINTERIA	446	SANTA MARIA	79		
SANTA CLARA	444	SOUTH PASADENA	66		
GLENDALE	438	LAGUNA HILLS	54		
OJAI	414	CALIFORNIA CITY	51		
CULVER CITY	411	BAKERSFIELD	51		
NORWALK	403	SAN MARINO	48		
ADELANTO	391	JAMUL INDIAN VILLAGE	41		
BARSTOW	388	LOMA LINDA	32		

# **El Sobrante Landfill 2024 Conditions of Approval Status Report**

**Prepared By:  
USA Waste of California, Inc.**

**Draft May 2025**

## I. Transportation Department Conditions of Approval

### ***On-going Conditions of Approval:***

1. Upon permit approval, USA Waste shall immediately amend their operating plan to require all trucks hauling out of county imported waste to exclusively utilize the Temescal Canyon Road Interchange at I-15 for access to and from the landfill site.

**Status:** This condition was met. Letters were sent in April and October 2024 reminding Out of County haulers of this condition.

- 5b. Develop a program to minimize in and outbound transfer trucks during peak hours.

**Status:** This condition was met. A Peak Hour Minimization Plan was prepared in 2016 directed at minimizing in and outbound peak hour traffic. As indicated in previous reports, this plan will be periodically updated as new measures or policies are enacted. No new measures or policies were enacted in 2024 (see 2015 Annual Report appendix).

- 5c. A construction traffic control plan for offsite, public roads shall be developed to control construction-related traffic impacts during periodic construction of landfill cells to reduce construction related traffic impacts to local residents and businesses.

**Status:** This condition was met in 2024. The traffic control plan for Cell 13B is included in the Appendix.

**Completed Conditions of Approval:** The requirements in the following conditions have been met, and no further action/review is needed. The completed conditions are shown in a gray font and are displayed for historical reference only.

2. Within 90 days of permit approval, the applicant shall pay a Traffic Signal Mitigation Fee in accordance with Riverside County Ordinance No. 748. Said fee shall be based upon industrial/per net acre. The project net acreage is 4.5 acres. The remaining acreage is not subject to mitigation at this time.

**Status:** This condition was met in 2003.

3. Within three (3) months after the Start Date, USA Waste shall commence construction of and diligently pursue the completion of the following road improvements:

- a. An additional lane in each direction on Temescal Canyon Road from I-15 Northbound on/off-ramps to the El Sobrante Access Road. The structural section of the additional lanes shall satisfy a Traffic Index of 11.5.

**Status:** This condition was met in 2003.

- b. Eight-foot paved shoulder on the west side of Temescal Canyon Road adjacent to the intersection of Temescal Canyon Road and the El Sobrante Access Road.

**Status:** This condition was met in 2003.

- c. Improvements of the intersection of Temescal Canyon Road/El Sobrante Access Road to provide the following intersection geometrics and any required widening:

Westbound: One right turn lane and one left turn lane on the El Sobrante Access Road. This improvement to be accomplished in conjunction with the improvements to the lower portion of the El Sobrante Access Road as required by Condition No. 3d.

Southbound: None

Northbound: Extend existing right turn lane on Temescal Canyon Road.

**Status:** This condition was met in 2003.

- d. Improve the lower portion of the El Sobrante Access Road (from the intersection of Temescal Canyon Road to the cul-de-sac) so that it will meet a Traffic Index of 11.5, and so that it complies with Standard 106-B for improved drainage protection from the 100- year, 24-hour storm, or as approved by the Director of the County Transportation Department. The improvement of the lower portion of the Access Road shall be designed based on direction of the Riverside County Flood Control District and maximum water depth of 9 inches across the Access Road, generally as depicted in the attached exhibit -"Proposed Conceptual Access Road Improvements." Coldwater Wash Channel improvements and rock slope protection shall continue southeasterly from the access road along the entire length of Temescal Canyon Road to the Hydro- Conduit driveway as approved by the Transportation Department.

**Status:** This condition was met in 2003.

- e. The applicant shall construct the following traffic signals (these signals are over and above the Traffic Signal Mitigation Fee payment made by the applicant pursuant to County Ordinance No. 748, and are not subject to credit or reimbursement):  
Temescal Canyon Road (E/W) at:
  - i. El Sobrante Access Road.
  - ii. I-15 Northbound on/off ramps (as approved by Caltrans).
  - iii. I-15 Southbound on/off ramps (as approved by Caltrans).

**Status:** This condition was met in 2003.

- 4. Within three (3) months after the Start Date, USA Waste or its successor-in-interest shall initiate construction and diligently pursue to completion the following road improvements at the intersections of Temescal Canyon Road with Southbound and Northbound 1-15 on/off ramps to provide the following intersection geometries, including any required widening or as approved by Caltrans and the Riverside County Transportation Department.

Eastbound: An additional through lane on Temescal Canyon Road between Southbound and Northbound on/off-ramps.

Westbound: An additional through lane on Temescal Canyon Road between Southbound and Northbound on/off-ramps, and one right turn lane from Temescal Canyon Road onto Northbound on-ramp.

Southbound: One left turn lane on off-ramp.

Northbound: An additional lane on on-ramp.

**Status:** This condition was met in 2003.

5. Within 90 days following the end of calendar year in which the total tonnage of waste landfilled at EI Sobrante exceeds 1,440,000 tons, USA Waste shall establish and be responsible for a Development Monitoring Program which shall include the following:
  - a. Consult with and obtain clearance from Caltrans District 8 and the South Coast Air Quality Management District to assure compliance and coordination with the Regional Mobility and Air Quality Management Plans.

**Status:** This condition was met in 2003.

## II. Riverside County Conditions of Approval

### *On-going Conditions of Approval:*

1. USA WASTE OF CALIFORNIA, INC. ("USA WASTE") or its successor-in-interest shall defend, indemnify, and hold harmless the County of Riverside, its agents, officers, and employees from any claim, action, or proceeding against the County of Riverside or its agents, officers, or employees to attack, set aside, void or annul an approval of the County of Riverside, its advisory agencies, appeal boards or legislative body concerning Environmental Impact Report for the EI Sobrante Landfill Expansion Project (State Clearinghouse No. 90020076) and the Second EI Sobrante Landfill Agreement. The County of Riverside will promptly notify USA WASTE or its successor-in-interest of any such claim, action, or proceeding against the County of Riverside and will cooperate fully in the defense. If the County fails to promptly notify USA WASTE or its successor-in-interest of any such claim, action, or proceeding or fails to cooperate fully in the defense, USA WASTE or its successor-in-interest shall not, thereafter, be responsible to defend, indemnify, or hold harmless the County of Riverside.

**Status:** This condition was met for 2024: no litigation was filed challenging the approval of the County or the EIR.

2. These Conditions and those mitigation measures outlined in the EIR shall be implemented and monitored in accordance with the MMP. USA WASTE or its successor-in-interest shall comply with the MMP.

**Status:** This condition was substantially met for 2024. USA Waste has submitted the required reports and documentation where applicable, to the agencies responsible for implementation/monitoring of the conditions and mitigation measures in accordance with the approved MMP.

3. USA WASTE or its successor-in-interest shall comply with the conditions set forth in the County Transportation Department letter, dated March 27, 1998, a copy of which is set forth as a portion of Exhibit "E" of the Agreement.

**Status:** This condition was met and USA WASTE is in compliance with the County Transportation Department conditions identified in "Exhibit "E" of the Agreement.

4. The development of the El Sobrante Landfill Expansion Project shall be in accordance with the mandatory requirements of all applicable Riverside County ordinances and shall conform substantially with the project description in the EIR (State Clearinghouse No. 90020076), as filed in the office of the Riverside County Waste Management Department.

**Status:** This Condition was met in 2024 and is the same as Mitigation Measure L-1. While there have been changes over time to conceptual grades based on updated seismic stability analysis, the El Sobrante Landfill continues to be developed in overall accordance with the Expansion Project first approved by the BOS in 1998 and with its Solid Waste Facility Permit (SWFP) and corresponding Joint Technical Document (JTD), ~~last revised in 2023~~. There have also been changes over time to the conceptual limits of grading for the landfill expansion project, both onsite and offsite. A revision to the grading limits was approved in 2018 as part of CEQA review and the JTD Amendment. There were no changes during 2024.

Commented [KH1]: Confirm w/ WM or LEA

Commented [LL2R1]: updated

5. Whenever a specified material, design, system or action is required by the project or any exhibit thereto, USA WASTE or its successor-in-interest may substitute such material, design, system or action, provided that:
  - a) Such material, design, system or action complies with all applicable Federal, State, and local regulations; and,
  - b) Any Federal, State or local regulatory agency having jurisdiction has approved the use of the material, design, system or action for similar facilities (i.e., Class III landfills); and,
  - c) The General Manager-Chief Engineer of the Riverside County Waste Management Department, with concurrence of the appropriate regulatory agency (ies), has determined that such material, design, system or action is technically equal, or superior to, those required in these conditions.

**Status:** This condition was met as nothing required substitution in 2024.

6. Transportation of Out-of-County waste from areas other than Los Angeles County, Orange County, San Bernardino County, and San Diego County shall not be permitted without additional environmental review and approval.

**Status:** This condition was met in 2024. USA Waste has not contracted for the receipt of waste from counties other than the ones listed in this Condition of Approval. As the operator of the landfill scale house, RCDWR allows out of County waste to enter the landfill and is the entity responsible for jurisdictional reporting. In conversations with Riverside County staff, it is the understanding of USA Waste that it is the policy of Riverside County to allow incidental volumes of waste from any jurisdiction to be disposed of at a County facility to avoid or minimize illegal dumping.

[When waste is delivered to a landfill or transfer station, the gate attendant asks the driver where the waste is from. Typically, transfer stations do not restrict waste from other areas, and often times, waste could be reported as from outside of the Los Angeles, Orange, San Bernardino and San Diego county areas. Additionally, the driver may not understand the question and provide the location of where their business is located, or where they are from, rather than the origin of the waste. As such, it is common to see locations outside of the permitted four counties \(Los Angeles, Orange, San Bernardino and San Diego\) on jurisdictional reports. Transfer stations that deliver waste to El Sobrante are inspected by the LEA, as well as by Hazardous Waste Inspectors from the Department of Waste Resources.](#)

7. Out-of-County waste from Los Angeles County, Orange County, and San Diego County shall be transported to the El Sobrante Landfill by transfer trucks, and not packer trucks.

**Status:** This condition was met in 2024. El Sobrante Landfill has maintained substantial compliance with this mitigation measure with the cooperation of RCDWR, who monitors and provides waste origin data. USA Waste's contracts for out of County waste include a requirement to comply with all applicable conditions of the First Amended and Restated Second Agreement. The RCDWR scale house attendants have the authority to reject any deliveries not in compliance with this Mitigation Measure. RCDWR and USA Waste met in 2015 and formally agreed on the variety of specific types of trucks that define "transfer trucks" and a procedure for refusing admittance by non-conforming vehicle types. Minor amounts of non-contracted waste from public customers or small commercial haulers may enter from time to time, as allowed by the RCDWR scale attendants.

8. Out-of-County waste from San Bernardino County may be transported to the El Sobrante Landfill by packer truck up until July 1, 2000, at which time the waste from San Bernardino County shall be transported by transfer trucks.

**Status:** This condition was met in 2024. Except as noted below, all waste deliveries from San Bernardino County in 2024 were in transfer trucks. Minor amounts from public customers or small commercial haulers may enter from time to time, as allowed by the RCDWR scale attendants.

9. a. The liner system (inclusive of the bottom liner and the side slope liner) of the landfill shall exceed the requirements of Subtitle D and California Code of Regulations (CCR) Title 27 and shall be composed of the alternative bottom liner (identified as Alternative Bottom Liner B2) and the alternative side slope liner (identified as Side slope Liner Alternative S2), which are both described and evaluated in *Evaluation of Liner System Alternatives, El Sobrante Landfill Expansion, Riverside County, California*, prepared by GeoSyntec Consultants and dated February 1998.

a. If it is determined that this liner system alternative will not meet the requirements of the regulatory agencies, a substitute liner system must be approved by the regulatory agencies, and evidence of such a determination shall be forwarded to the El Sobrante Landfill Administrative Review Committee of Riverside County. In this event, the substitute liner system shall be composed of a bottom liner and side slope liner that are at least equal to Alternative Bottom Liner B2 and Side slope Liner Alternative S2, respectively, and must be approved by the Administrative Review Committee.

**Status:** This condition was met in 2024.

10. The final cover of the landfill shall conform to Subtitle D and CCR Title 23 and shall consist of a minimum of four (4) feet of vegetative layer, in accordance with the augmented cover described in the EIR (State Clearinghouse No. 90020076). Any change from the augmented cover shall require clearance from the Riverside County Waste Management Department, the California Integrated Waste Management Board, Regional Water Quality Control Board, the U.S. Fish and Wildlife Service, and the California Department of Fish and Game.

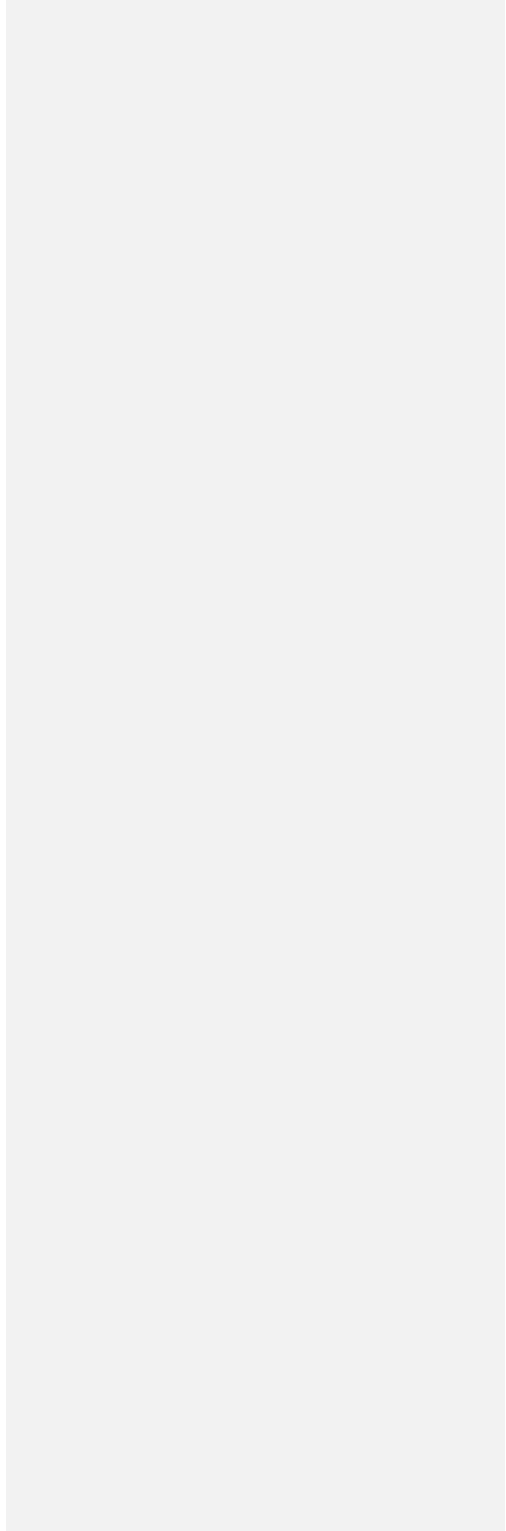
**Status:** This condition was met in 2024. In 2022 and into 2023 Closure Construction was performed in a 10+/- acre portion of Landfill phases 2, 3-5, 8, 9A, and 9B/10 on the upper bench that is west – southwest facing. The closure consisted of constructing a four-foot section of low permeability soil over the landfill grades in that area. This closure area received seeding in 2024 and is continually maintained as a permanent closed portion of the landfill.

11. Prior to any offsite grading, USA WASTE or its successor-in-interest shall obtain and record appropriate offsite easements.

**Status:** This condition was met. Offsite grading, requiring offsite easements, was not conducted in

2024.

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12. Prior to construction and construction/operation activities, the following pre-monitoring measures shall be implemented to avoid or lessen boundary concentrations of NO<sub>2</sub>:
- a. Normal landfill operations and cell construction/closure activities shall be preplanned to avoid potentially adverse alignments (both horizontally and vertically) during anticipated periods of meteorological conditions that could result in the greatest property boundary concentration.
  - b. During periods when both disposal and construction activities are occurring, downwind property line monitoring of NO<sub>2</sub> shall be implemented for wind and stability conditions which could result in the highest boundary concentrations.

**Status:** This condition was met in 2024. As part of the planning process for the construction of Phase 13B in 2023-2024, USA Waste utilized the 2003 SCAQMD-approved CEQA Mitigation Monitoring Workplan for NO<sub>2</sub> (see Appendix). The work plan was prepared expressly to satisfy the requirements of MM AQ-11. NO<sub>2</sub> monitoring was performed in 2023 and 2024 during the excavation of Phase 13B construction. Excavation of 13B and liner construction were completed in 2024.

13. During construction and construction/operation activities, the following post-monitoring measures shall be implemented to avoid or lessen boundary concentrations of NO<sub>2</sub>:
- a. If monitoring determines that the 1-hour NO<sub>2</sub> standard (i.e., 470 ug/m<sup>3</sup>) is being approached (i.e., within 95 percent of the standard or approximately 450 ug/m<sup>3</sup>), construction or cell closure activities shall be curtailed until the appropriate tiered mitigation measures can be implemented, or until adverse meteorological conditions no longer exist.
  - b. The waste placement and/or clay preparation areas shall be moved to a preplanned alternative working location to separate emissions from clay placement construction emissions.
  - c. Construction procedures shall be configured such that operations requiring heavy equipment do not occur simultaneously (e.g., clay placement and protective soil placement by scrapers will not be done during periods with adverse meteorological conditions).
  - d. Construction scheduling will be slowed to reduce daily equipment usage.
  - e. Hours of construction with designated pieces of equipment (e.g., scrapers) shall be constrained to occur outside of peak adverse meteorological conditions.

**Status:** This condition was met in 2024 as NO<sub>2</sub> monitoring did not trigger curtailing any construction activities.

- 14a. A Citizen Oversight Committee shall be formed by the Board of Supervisors pursuant to Board Policy A-21 upon approval of the project. The Citizen Oversight Committee shall be composed of a total of five (5) members, whose term of service will be established upon formation of the Committee. Three (3) of the five (5) members will be appointed by the Supervisor of the district in which the landfill is located. Of these three (3), two (2) members must reside within a three (3) mile radius of the landfill property. One (1) member shall be a representative from a corporate operation within a three (3) mile radius of the landfill property. The remaining two (2) members will be appointed by the entire Board of Supervisors and shall be chosen at large to represent the affected communities of interest.

**Status:** This condition was met for 2024.

14b. The Citizen Oversight Committee shall meet at least once annually to review the Annual Status Report submitted by the Administrative Review Committee, which will include all the reports and data that will be provided by USA WASTE or its successor-in-interest, and shall submit written comments on the project to the Board of Supervisors as they deem necessary.

**Status:** This condition was met for 2024.

15a. USA WASTE or its successor-in-interest shall deposit 50 cents per ton into a Third Party, Environmental Impairment Trust, which fund shall be established and maintained throughout the life of the project. Any balance in the existing fund contributed by USA WASTE or its successor-in-interest under the First El Sobrante Landfill Agreement, as amended, shall continue to accrue with deposits from all waste delivered to the site on or after the start date, including interest earnings on the funds, until the fund has reached a total of \$2,000,000, at which time deposits may be discontinued until withdrawals cause the fund to fall below the \$2,000,000 cap. The cap shall increase annually by 90% of the change in the Consumer Price Index (CPI) starting in the year 2002.

**Status:** ~~This condition was met in 2024. The FY 2023/2024 cap for the Environmental Impairment Trust was \$3,517,648.16. For FY 2024/2025, the cap increased to \$3,652,432.53. The balance of the Environmental Impairment Trust at the end of April 30, 2025 of FY 2024/25 is \$3,693,555,864,172.1761.~~  
~~This condition was met in 2024. The FY 2022/2023 cap for the Environmental Impairment Trust was \$3,378,711.72. For FY 2023/2024, the cap increased to \$3,517,648.16. The balance of the Environmental Impairment Trust at the end of FY 2023/24 is \$3,555,172.61.~~

Commented [RR3]: Will confirm once balance is provided.

Commented [RR4]: Kinika to verify the balance with WM...

Commented [KH5R4]: updated

b. Monies may be withdrawn from the Environmental Impairment Trust only for environmental remediation purposes with approval by USA WASTE or its successor-in-interest and the General Manager-Chief Engineer of the Riverside County Waste Management Department. The Trustee shall be required to report quarterly to the Department on all fund activity and balances.

**Status:** This condition was met. El Sobrante Landfill did not withdraw any funds from this Trust in 2024.

16. Except for vehicles collecting waste in the immediate vicinity of the landfill, USA WASTE's or its successor's-in-interest collection vehicles delivering waste from in-County to be disposed at El Sobrante shall utilize only that portion of Temescal Canyon Road between its intersection with I-15 and the landfill access road for all trips (both inbound and outbound), except in the event of a closure of the on/off ramps at Temescal Canyon Road and I-15.

**Status:** This condition was met in 2024. The landfill operator has implemented this mitigation measure similarly to Mitigation Measure T-4. A sign has been installed at the intersection of Dawson Canyon Road and Temescal Canyon Road to clearly indicate to drivers leaving the landfill that no right turn is allowed and to indicate the landfill operator's commitment to enforce this restriction. When a driver is observed not using the designated route and the specific truck number or hauling company *cannot* be identified, WM and/or third-party hauling operations are notified of the violation and a general request is made to the drivers in that fleet to correct the behavior. If a driver is observed not using the designated route and the specific truck number or hauling company *can* be identified, WM and/or third-party hauling operations are notified of the violation and a request is made to correct the behavior, with repeat violations by a driver resulting in disciplinary action up to and including refusal of entry to the site. There were five complaints filed with El Sobrante regarding this condition in 2024. All complaints were investigated and concluded the following:

1. 1 Complaint: WM truck identified was in the area for service.
2. 4 Complaints: A notification was sent to third party carriers regarding truck limitations for vehicles entering and leaving El Sobrante Landfill. The identified responsible customer using the wrong freeway entrance was contacted to correct the behavior.

**Commented [RR6]:** WM to update- clarify- was one complaint the WM truck, and the other 4 related to third party carriers? Was it only one third party carrier?

**Commented [LL7R6]:** updated

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17. Wherever feasible, temporary earthen or landscape berms, or other structures or measures, shall be utilized to reduce potential noise and glare impacts on surrounding residents from nighttime activities at the working face of the landfill. Any measures implemented for this purpose shall be subject to annual review by the Citizen Oversight Committee.

**Status:** This condition was met in 2024. The landfill phasing has been restructured to increase the distance and minimize the potential for any audible impact of filling activities on surrounding neighbors. During a portion of 2024, it was not feasible to provide complete visual screening of operations from all surrounding communities due to the location of active filling (near outside slopes) and the height of the landfill. However, impacts on these neighborhoods from night glare are significantly reduced due to their sight distance from the landfill, and because all outdoor lighting at the landfill, both permanent and portable, is shielded and directed toward the ground and/or working face. Following detailed discussion between USA Waste and RCDWR in 2014/2015, it was concluded that it would not be feasible to provide complete shielding of filling operations at all times. However, landfilling operations were modified beginning in 2016 and continuing throughout 2020 such that the outside slope areas were filled first thereby allowing operations to work behind a soil covered, trash filled berm thus eliminating visual exposure to the communities. Finally, a series of measures were taken to provide additional partial shielding, including rotating the working face so that only the smaller dimension of the working face "rectangle" was directed to the outer slope, more immediate placement of cover soil at locations to block visibility, and the use of litter fencing. In addition, all fill sequencing activities at the higher elevations have been modified to create a visual berm from which to work behind and/or rotated to minimize visual impacts. There were 0 noise complaints related to nighttime operations received in 2024. According to the Supplemental EIR (certified by BOS in 2009) and the Addendum to the Final EIR (considered by BOS in 2012), no significant impacts relating to the landfill's nighttime activities were identified.

18. USA WASTE or its successor-in-interest shall include the County in all aspects of the Section 7 Consultation and Streambed Alteration processes and shall work cooperatively with the County in developing the final agreement with the appropriate federal and state agencies that will allow a portion of the trust fund monies to be used to satisfy other County obligations or goals related to multi-species habitat acquisition and management.

**Status:** This condition was met in 2024. As party to the Implementing Agreement for the approved HCP, the County of Riverside has been and will be included in all aspects of future permitting processes involving USFWS, CDFW, USACE, and/or RWQCB.

- 19a. In the event any official or employee for USA WASTE or its successor-in-interest or any environmental or design professional hired by USA WASTE or its successor-in-interest, is indicted by a grand jury, named as a defendant in a felony complaint filed in any court in the United States, or is otherwise alleged to have participated in any criminal activity directly or indirectly associated with the solid waste management business, activities or operations of USA WASTE or its successor-in-interest, USA WASTE or its successor-in-interest shall provide notice thereof to the County within 7 days of such indictment, complaint or allegation. Such notice shall contain a description of the indictment, complaint or allegation, as well as a copy of such indictment or complaint or other matters of public record related thereto. In addition to the foregoing, USA WASTE or its successor-in-interest shall provide the County with copies of any reports required to be prepared by USA WASTE or its successor-in-interest pursuant to federal securities laws, including quarterly and annual reports.

**Status:** USA Waste has no such matters to report.

In the event any official or employee for USA WASTE or its successor-in-interest or any environmental or design professional hired by USA WASTE or its successor-in-interest, who has direct responsibility for any phase of the development or operations at El Sobrante Landfill, including but not by way of limitation, any similar personnel for USA WASTE or its successor-in-interest having a responsibility for transferring or delivering waste to the Project, is convicted, indicted by a Grand Jury, or named as a defendant in a felony complaint filed in the Superior Court or a complaint filed in Federal Court associated with conduct of doing business for USA WASTE or its successor-in-interest, this person shall upon written request from the County be immediately removed from any assignment whatsoever, directly associated with the development or operation of the El Sobrante Landfill during the pendency of trial and/or following conviction.

**Status:** USA Waste has no such matters to report.

- b. In the event any director, official or employee of USA WASTE or its successor-in-interest ever is convicted of a felony associated with the solid waste management business, said director, official or employee will be immediately terminated.

**Status:** USA Waste has no such matters to report.

- 20a. Within three (3) years of the Start Date, USA WASTE or its successor-in-interest shall submit to the County of Riverside an evaluation of the technological and economical feasibility of using natural gas fuel or other alternative fuel in transfer trucks. The technological feasibility of the evaluation shall include review comments by the South Coast Air Quality Management District. The evaluation shall be subject to County approval. If the County finds that natural gas fuel or other alternative fuel in transfer trucks is technologically and economically feasible, USA WASTE or its successor-in-interest shall develop and implement a program to phase-in transfer trucks capable of using these fuels. The program shall be subject to County approval.

- b. If the County concludes that transfer trucks capable of using alternative fuels are not technologically and economically feasible, USA WASTE or its successor-in-interest shall periodically re-evaluate the feasibility of using alternative fuels in transfer trucks. Such re-evaluations shall be at least every three (3) years. USA WASTE or its successor-in-interest shall, however, conduct such a re-evaluation anytime deemed appropriate by the County.

**Status:** A feasibility study was performed in 2019 and concluded that transfer trucks capable of using alternative fuels are technologically and economically feasible. The 2019 study identified the new ISX12N engine produces the minimum required power and torque in daily transfer operations and thus, can meet payload and road grade requirements. Further, the new engine is now certified to CARB's optional low NOx standard (OLNS) at 0.02 g NOx/bhp-hr, meaning it can provide this power and torque at near-zero emission levels.

As of January 1, 2021, USA Waste has retired all diesel transfer trucks and 100% of the transfer trucks owned and operated by USA Waste going to El Sobrante are now being delivered via natural gas transfer trucks. USA Waste will continue to evaluate this mitigation measure in future reports.

22. The Administrative Review Committee (formed pursuant to Section 13 of the Second El Sobrante Landfill Agreement) shall have the following functions:
- a. Review and approval of minor changes to the landfill site plan and/or project plan which are exempt under the California Environmental Quality Act (CEQA). Changes to the landfill site plan and/or project plan that require revisions to the landfill's operating permits or that require additional CEQA analysis must be reviewed and approved by the Board of Supervisors and the appropriate regulatory agencies.
  - b. Review Mitigation Monitoring Reports submitted by USA WASTE or its successor-in-interest.
  - c. Require USA WASTE or its successor-in-interest to submit additional information regarding performance at the landfill for review.
  - d. Solicit and consider input received from the Citizens Oversight Committee.
  - e. Solicit input from technical experts necessary to perform the review.
  - f. Within 60 days of its annual meeting, the Administrative Review Committee will submit an annual report to the Board of Supervisors and the Citizens Oversight Committee regarding the conformance status of USA WASTE or its successor-in-interest with the conditions imposed on the project. A copy of the Annual Status Report is to be made available for public review at accessible locations.

**Status:** In 2024, the ARC reviewed the 2023 Annual Status Reports, solicited comments from the COC, and the report was filed with the BOS in December 2024.

- 23a. USA WASTE or its successor-in-interest shall be responsible for the control and cleanup of litter and debris from the landfill and/or waste-hauling vehicles along the landfill access road to its intersection with Temescal Canyon Road, along Temescal Canyon Road between the landfill access road and the intersection of Interstate 15 (I-15) and Temescal Canyon Road.
- b. At a minimum, USA WASTE or its successor-in-interest shall inspect and remove litter and debris from these roadways on a weekly basis and within 48 hours upon receipt of notice or complaint.

**Status:** This condition was met in 2024 and is substantially the same as Mitigation Measure A-7. Litter control and removal is addressed in the JTD, approved by CalRecycle. Consequently, it is closely monitored by the LEA. In 2024, USA Waste performed litter control, cleanup and inspection on these road segments in accordance with the schedule provided in the mitigation measure.

No violations were recorded during 2024 by the LEA for the landfill or for the landfill access road in regard to litter. Temescal Canyon Road, like many roads in Riverside County, has been the subject of illegal disposal activity. During negotiations with the BOS regarding the First Amendment to the Second Agreement, the landfill operator agreed to increase the scope of its off-site litter removal activities to better meet the needs of the community.

Litter control and removal is an on-going task, and during 2024, El Sobrante Landfill continued to allot a minimum of 16 person-hours per week to the clean-up of litter and debris.

Commented [LL8]: To be confirm by the County.

Commented [KH9R8]: Confirmed

USA Waste sponsors about 8 miles along I-15 through the Caltrans Adopt-a-Highway program. The El Sobrante Landfill recently changed its Adopt-a-Highway cleanup work from a bi-weekly practice to a weekly one to improve service quality along the I-15. El Sobrante will continue to clean the adopted sections of I-15 utilizing 3<sup>rd</sup> party resources.

**Completed Conditions of Approval:** The requirements in the following conditions have been met, and no further action/review is needed. The completed conditions are shown in a gray font and are displayed for historical reference only.

21. USA WASTE or its successor-in-interest shall consult with Caltrans regarding the length of the left turn lane on the southbound off ramp from I-15 to Temescal Canyon Road. The length of the left turn lane shall be sufficient to assure that trucks in the left turn lane do not interfere with vehicles in the right turn lane of the off ramp.

**Status:** This condition was met in 2003.

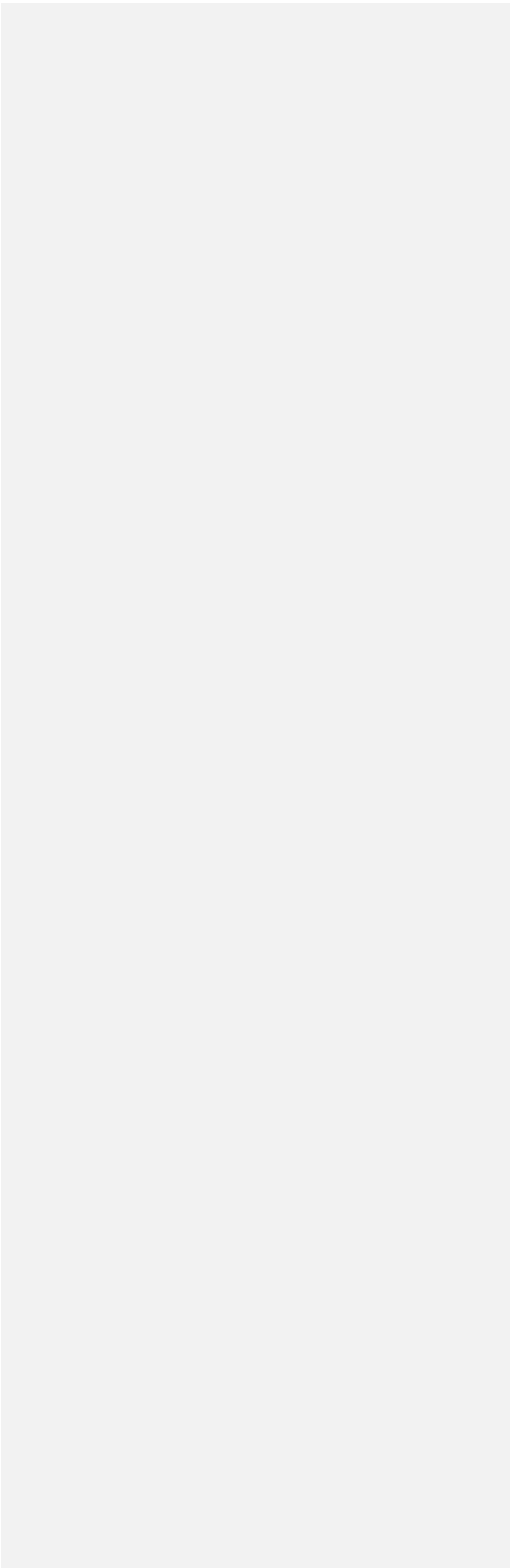
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**El Sobrante Landfill  
2024 Mitigation Monitoring Program  
Status Report**

**DRAFT**

**Prepared By:  
USA Waste of California, Inc.**

**Draft May 2025**



## Report on Status of Mitigation Monitoring Program (MMP)

### Aesthetics (A) Mitigation Measures

#### **A-1**

**To assure visual screening of landfill operations and facilities, a phased closure and restoration plan shall be implemented. The closure and restoration plan shall utilize Riversidian sage scrub consistent with native vegetation in nearby undisturbed areas of the Gavilan Hills to minimize visual impacts to surrounding views. (Responsible Agencies: USFWS, CDFW)**

#### **Status:**

The approved Habitat Conservation Plan (HCP) negotiated with the US Fish and Wildlife Service (USFWS) and California Department of Fish and Wildlife (CDFW) details a phased closure and restoration plan utilizing native species. Reports detailing compliance with the HCP, to include the Riversidian Sage Scrub (RSS) restoration plan, are prepared annually and are available upon request.

RSS restoration of 161.4 acres has taken place on closed landfill Phases A, B1, B2, C1, C2, and D1, in addition to the berms for Phases 8, 10, 11, and 12, and Pond 4. The Phases 8, 10, 11, and 12 berms, Phase A, and Phase B1-north have met the RSS success criteria and are now classified as Self-sustaining RSS. There is a total of 62 acres of Self-sustaining RSS. RSS restoration sites are monitored and weeded regularly each year to control weeds and promote habitat for both plant and animal species. Monitoring results are submitted to the Habitat Management Committee (HMC) on an annual basis. If it is determined by the Biological Monitor and the HMC that less than the required vegetation cover is present, the reasons for the low cover values will be evaluated (i.e., low rainfall, adverse soil conditions, or other factors that cannot be anticipated), and recommendations for remedial measures, if feasible, will be made (HCP, D-34). As a remedial measure, fertilizer was added to 16 acres of under-performing RSS patches on south-facing slopes to improve growth and appearance.

There was 5.7 acres of repair seeding on the south slopes. Additional repair seeding on approximately 6 acres was delayed until engineering work could be completed. Phase D1 irrigation was used twice to add approximately 4 inches in December 2024.

#### **A-2**

**Development shall be phased such that only approximately 20 acres are disturbed at any one time. Riversidian sage scrub restoration activities shall be similarly phased. (Responsible Agencies: RCDWR, LEA)**

#### **Status:**

Landfill development, along with closure and restoration, is phased to comply with this measure and is implemented in accordance with the Implementing Agreement, dated July 2001, for the approved HCP that was entered by USFWS, CDFW, USA Waste, and Riverside County.

There were no new development phases graded in 2024. |

#### **A-3**

**Landfill-associated facilities and structure exteriors (including rooftops) and signage shall be of a color consistent with the surrounding area. (Responsible Agencies: RCEDA)**

#### **Status:**

Commented [RR1]: Possibly Phase 13B?

Commented [CC2R1]: Phase 13B was excavated in 2024, but it was an existing stockpile location. The native area was disturbed prior to 2024 when the stockpile was initially placed.

So this statement is confirmed correct.

The landfill owner/operator will continue to implement this measure for any and all future facilities, structures, and signage.

**A-4**

**A plan that assures the removal or approved use of landfill-associated facilities, structures, and signage shall be approved by the CALRECYCLE, as part of the Post-closure Plan. (Responsible Agencies: LEA, CALRECYCLE)**

***Status:***

The final post-closure plan will include this measure. At this time, the approved HCP contains the same requirement with a caveat to leave approved structures in place, if desired, for the ongoing monitoring and maintenance of the habitat preserve.

**A-5**

**Outdoor lighting associated with the access road, administration building, and scales shall be directed toward the ground and shall be shielded. Portable lighting used for landfill operations (i.e., working face of the landfill) shall be shielded and directed toward the working area. (Responsible Agencies: LEA)**

***Status:***

Outdoor lighting, both permanent and portable, is shielded and directed towards the ground and/or working face while maintaining safe operations during the night hours. In 2024, there were no complaints registered with the LEA regarding lighting nor any complaints received directly.

**A-6**

**Wherever feasible, temporary earthen or landscape berms, or other structures or measures, shall be utilized to provide visual screening of operations at the working face and to reduce potential glare impacts on surrounding residences from nighttime activities at the working face of El Sobrante. Any measures implemented for this purpose shall be subject to annual review by the Citizen Oversight Committee. (Responsible Agencies: LEA)**

***Status:***

The landfill phasing has been restructured to increase the sight distance and minimize the potential for any visual impact of filling activities on surrounding neighbors. While building outside slope areas during 2024, El Sobrante conducted a series of measures to partially shield the working face, this include rotating the working face so that only the smaller dimension of the working face "rectangle" was directed to the outer slope when possible.

Impacts on these neighborhoods from night glare are significantly reduced due to their sight distance from the landfill, and because all outdoor lighting at the landfill, both permanent and portable, is shielded and directed toward the ground and/or working face. Following detailed discussion between USA Waste and RCDWR in 2014/2015, it was concluded that it would not be feasible to provide complete shielding of filling operations at all times.

**A-7**

**A plan that assures the removal of litter associated with the proposed project shall be approved by the CALRECYCLE prior to the issuance of a SWFP.**

**USA Waste or its successor-in-interest shall be responsible for the control and cleanup of litter and debris from the landfill and/or waste-hauling vehicles along the landfill access road to its intersection with Temescal Canyon Road, and along Temescal Canyon Road from the intersection with Interstate 15 (I-15) to the intersection with Weirick Road. At a minimum, USA Waste or its successor-in-interest shall inspect and remove litter and debris from these roadways on a weekly basis and within 48 hours upon receipt of notice of complaint. (Responsible Agencies: LEA, CALRECYCLE)**

***Status:***

Litter control and removal is addressed in the Joint Technical Document (JTD), approved by CALRECYCLE. Consequently, it is closely monitored by the LEA. In 2024, USA Waste performed litter control, cleanup and inspection on these road segments in accordance with the schedule provided in the mitigation measure.

No violations were recorded during 2024 by the LEA for the landfill or for the landfill access road in regard to litter. Temescal Canyon Road, like many roads in Riverside County, has been the subject of illegal disposal activity. During negotiations with the BOS regarding the First Amendment to the Second Agreement, the landfill operator agreed to increase the scope of its off-site litter removal activities to better meet the needs of the community. Condition 23.a. of the approved Conditions of Approval (Exhibit "F" of the Second Amendment) was revised to read as follows:

23.a. USA Waste or its successor-in-interest shall be responsible for the control and cleanup of litter and debris from the landfill and/or waste-hauling vehicles along the landfill access road to its intersection with Temescal Canyon Road, and along Temescal Canyon Road from the intersection with Interstate 15 (I-15) to the intersection with Weirick Road.

Litter control and removal is an on-going task, and during 2024, El Sobrante Landfill continued to allot a minimum of 16 person-hours per week to the clean-up of litter and debris.

In addition, the First Amendment to the Second El Sobrante Landfill Agreement, approved on July 1, 2003, requires the following:

In order to provide more focused assistance with the problem of illegal dumping on private property, USA WASTE or its successor-in-interest will provide one roll-off bin per quarter in the Spanish Hills area and one roll-off bin per quarter in the Dawson Canyon area for private property owners in those areas. Costs associated with transportation and disposal of waste deposited in the bins will be borne by USA WASTE, with the understanding that the private property owners will bear the responsibility of depositing waste in the bins.

During 2024, Waste Management continued to exceed the Spanish Hills and Dawson Canyon roll-off bin schedule and transported and disposed of trash contained within the two roll-off bins on a monthly basis.

USA Waste sponsors about 8 miles along I-15 through the Caltrans Adopt-a-Highway program. The El Sobrante Landfill recently changed its Adopt-a-Highway cleanup work from a bi-weekly practice to a weekly one to improve service quality along the I-15. El Sobrante will continue to clean the adopted sections of I-15 utilizing company resources.

### **Air Quality (AQ) Mitigation Measures**

#### **AQ-1**

**The following activities shall occur based on SCAQMD Rule 1150.1 - Control of Gaseous Emissions from Active Landfills:**

- Landfill gas collection and thermal destruction systems shall be provided and operated.
- Landfill gas destruction system shall be constructed using best available control technology (BACT). Improved combustion technology (e.g., boiler) shall be installed at the time that the continued use of current technology flares would exceed SCAQMD standards for stationary sources. (Final EIR).
- A network of landfill gas monitoring probes shall be installed to identify potential areas of subsurface landfill gas migrations.
- The project includes a landfill gas barrier layer (i.e., 10- to 20-mil high-density polyethylene [HDPE] or polyvinyl chloride [PVC] sheeting) as part of the intermediate cover and final cover system. This gas barrier layer is not required by Subtitle D and would minimize excess air infiltration and fugitive landfill gas emissions, and would increase landfill gas collection efficiency.
- Monitoring of landfill gas concentrations at perimeter probes, gas collection system headers, landfill surface, and in ambient air downwind of the landfill shall be conducted in accordance with applicable regulations.
- Annual emissions testing of inlet and exhaust gases from the landfill gas destruction system shall be conducted to evaluate gas destruction efficiency.
- The gas collection system shall be adjusted and improved based on quarterly monitoring and annual stack testing results. (Responsible Agencies: LEA, SCAQMD)

#### **Status:**

The purpose of mitigation measure AQ-1 is to minimize fugitive landfill gas (LFG) emissions from the landfill because methane produced in the landfill comprises approximately 50 percent of LFG and is a significant contributor to greenhouse gas (GHG). To minimize excess air infiltration and fugitive LFG emissions and to achieve greater gas collection efficiencies than were required by regulations in place at the time the Draft EIR (1994) and Final EIR (1996) were under review for the Expansion Project (specifically, Code of Federal Regulation [CFR], Title 40, Part 258, "Subtitle D" and SCAQMD Rule 1150.1, April 5, 1985 version), the mitigation measure was written to include a provision for a landfill gas barrier layer in the intermediate cover and final cover system, which was considered the best available control technology to reduce infiltration and emissions.

Since 1996, more stringent regulations governing the installation of LFG collection and control systems and LFG monitoring have been enacted (specifically, CFR, Title 40, Part 60, Subpart WWW ([www.ecfr.gov](http://www.ecfr.gov)); California Code of Regulations [CCR], Title 17, "AB 32" ([www.leginfo.ca.gov](http://www.leginfo.ca.gov)); CCR, Title 27; and SCAQMD Rule 1150.1, as revised 1998, 2000, and 2011 ([www.aqmd.gov](http://www.aqmd.gov)), and better extraction technologies have been implemented (i.e., better flares, better understanding of collection efficiencies, enhanced monitoring systems, and development of economically-feasible LFG-to-energy facilities). Quarterly monitoring and

**Commented [KH3]:** WM: Per the request from the COC, add discussion regarding the new flare plans at the landfill.

**Commented [LL4R3]:** updated

reporting to the SCAQMD indicates that El Sobrante complies with these requirements and standards and the goal of AQ-1 without placing a landfill gas barrier in the intermediate cover and final cover system (2020 Rule 1150.1 Annual Report included in Appendix). The landfill also conducts an annual emissions test of the onsite flare.

As allowed by Condition of Approval 5 of BOS-approved Conditions of Approval (Exhibit "F" of Second Agreement), the landfill operator may substitute specified materials, design, system or action as may be required by the project providing that such material, design, system or action complies with all applicable Federal, State, and local regulations and is approved by any Federal, State or local regulatory agency having jurisdiction and the General Manager of the Riverside County Department of Waste Resources (RCDWR). A third party technical report was prepared that confirmed the landfill's current LFG collection and control system is preferred over the installation of a LFG barrier. [In 2024, the Flare 5 application was submitted to SCAQMD. WM anticipates construction of the Flare 5 to be completed in Q4 2025.](#)

#### **AQ-2**

The following activities shall occur based on SCAQMD Rule 403 - Fugitive Dust:

- Emission controls necessary to assure that dust emissions are not visible beyond the landfill property boundary shall be implemented.
- New cell construction and cell closure activities shall not occur simultaneously.
- The Rule 403 Fugitive Dust Emissions Control Plan for the landfill, approved by SCAQMD in May 1993, shall be adhered to. The plan itemized various control strategies for dust emissions from earthmoving, unpaved road travel, storage piles, vehicle track-out, and disturbed surface areas, including watering, chemical stabilizers, revegetation, and operational controls or shutdown for implementation during both normal and high wind conditions.
- Rule 403 Fugitive Dust Emissions Control Plan shall be revised on an annual basis. (Responsible Agencies: LEA, SCAQMD)

#### **Status:**

Dust control measures are being implemented in accordance with this mitigation measure and the landfill's SCAQMD-approved Rule 403 Large Operation Notification and subsequent annual No Change Notification. It should be noted that subsequent to approval of the Expansion EIR, Rule 403 requirements changed, and the landfill operator is no longer required to revise the Fugitive Dust Control Plan on an annual basis ([www.aqmd.gov](http://www.aqmd.gov)).

#### **AQ-3**

The following mitigation measures exceed current regulatory requirements and shall be incorporated by design, construction, and operation:

- PM<sub>10</sub> monitoring stations and an onsite meteorological station shall be installed and operated, as agreed in consultation with the SCAQMD.
- Where feasible, landfill roads shall be paved.
- Portions of paved roads abutting unpaved haul truck traffic areas shall be routinely swept and/or washed.
- Onsite vehicles shall be routinely maintained. (Responsible Agencies: LEA, SCAQMD)

#### **Status:**

This mitigation measure is implemented on an ongoing basis. The site has installed a meteorological station and conducts PM<sub>10</sub> monitoring as part of cell excavation construction activities. [SCAQMD participated in the development of ESL's mitigation measures as part of the Environmental Impact Report \(EIR\) process and implementation of AQ-3 requires South Coast AQMD to review the CEQA](#)

**Commented [KH5]:** WM: confirm if PM10 monitoring is during construction, operation or both. Also, what does the AQMD consultation document state about this?

**Commented [LL6R5]:** confirmed

[Mitigation Monitoring Workplan for PM10 prior to the start of construction](#). In 2024, PM<sub>10</sub> monitoring was completed for phase 13B excavation (see Monitoring Report in Appendix). All paved surfaces are routinely swept, with supplemental sweeping added on a more frequent basis as dictated by weather conditions. All unpaved haul roads are watered as needed. All heavy equipment is maintained on a 250 operating hour interval, and all heavy trucks (e.g., roll-off trucks) undergo annual exhaust opacity testing as required by SCAQMD.

#### **AQ-4**

**In the event monitoring indicates that permissible levels of PM<sub>10</sub> are being exceeded, some combination of the following dust control measures shall be implemented:**

- **Washing of truck wheels.**
- **Routing paved access roads away from directions that result in property boundary impacts.**
- **Curtailing specific activities (e.g., new phase construction) when conditions are unfavorable for fugitive PM<sub>10</sub> control. (Responsible Agencies: LEA, SCAQMD)**

#### **Status:**

In 2024, this mitigation measure has not been triggered because PM<sub>10</sub> levels were not exceeded. [Per the January 2025 El Sobrante Phase 13B Excavation Monitoring Report: Based on the site locations as depicted in Figure 3-1, and the meteorological data as shown in Figure 6-1, Site 2 was the primary downwind location for Phase 13B monitoring while Site 1 was considered a secondary downwind location. Both sites showed an overall average well below the 50 µg/m3 PM10 limit required by SCAQMD Rule 403 \(Fugitive Dust\), when determined as the difference between upwind and downwind samples collected U.S. EPA-approved equivalent method for PM10 monitoring. Higher concentrations were seen at Site 2 in February, however, in accordance with SCAQMD Rule 403, the difference in the daily average PM10 concentrations with Sites 1 and 2 compared to background \(Site 3\) are below the California Ambient Air Quality Standard \(CAAQS\), 24-hour PM10 standard of 50 µg/m3.](#)

**Commented [KH7]:** WM: Discuss PM10 thresholds and explain the criteria and standards.

**Commented [LL8R7]:** updated

#### **AQ-5**

**The following activities would occur based on SCAQMD Regulation XIII - New Source Review:**

- **Control devices for stationary emission sources shall be provided which satisfy BACT requirements.**
- **NO<sub>x</sub>, ROG, SO<sub>x</sub>, and PM<sub>10</sub> emissions from stationary sources shall be offset according to SCAQMD requirements for essential public services. (Responsible Agencies: SCAQMD)**

#### **Status:**

Landfill emissions are analyzed on an annual basis to ensure that the landfill is operating within permitted threshold limits. An annual emission report is submitted to SCAQMD and the RCDWR to ensure compliance with this mitigation measure. A copy of the annual emission report is on file and available at the offices of SCAQMD and the landfill operator (see Appendix)

#### **AQ-6**

**The following activity shall occur based on SCAQMD Regulation XIV - Toxics and Other Noncriteria Pollutants:**

- **Control devices for stationary emission sources shall be provided which assure that emissions of potentially carcinogenic and/or toxic compounds do not result in unacceptable health risks downwind of the landfill. (Responsible Agencies: SCAQMD)**

**Status:**

Landfill emissions from all sources are analyzed on an annual basis to ensure that the landfill is operating within permitted threshold limits. See Mitigation Measure AQ-5 above.

**AQ-7**

**Onsite vehicles shall be routinely maintained. (Responsible Agencies: SCAQMD)**

**Status:**

Routine maintenance of onsite vehicles and equipment is performed to ensure compliance with this mitigation measure.

**AQ-8**

**Heavy construction equipment shall use low sulfur fuel (<0.05 percent by weight) and shall be properly tuned and maintained to reduce emissions. (Responsible Agencies: SCAQMD)**

**Status:**

All diesel fuel used at the facility is low sulfur fuel with a sulfur content of less than 0.05% by weight, which is the only fuel available in California. Routine maintenance of equipment would include engine tuning to reduce emissions.

**AQ-9**

**Construction equipment shall be fitted with the most modern emission control devices. (Responsible Agencies: SCAQMD)**

**Status:**

All heavy equipment operated at the facility by USA Waste is fitted with the manufacturer's specified emission control devices for the period the equipment was manufactured. As equipment is routinely maintained, the most current available upgrades to the emission control systems are installed on the equipment in compliance with the California Air Resources Board (CARB) requirements. Third party construction equipment operated at the facility is also required to meet CARB requirements.

**AQ-10**

**The project shall comply with SCAQMD Rule 461, which establishes requirements for vapor control from the transfer of fuel from the fuel truck to vehicles. (Responsible Agencies: SCAQMD)**

**Status:**

The site is in compliance with this measure.

**AQ-11**

**Prior to construction and construction/operation activities, the following pre-monitoring measures shall be implemented to avoid or lessen boundary concentrations of NO<sub>2</sub>:**

- Normal landfill operations and cell construction/closure activities shall be preplanned to avoid potentially adverse alignments (both horizontally and vertically) during anticipated periods of meteorological conditions which could result in the greatest property boundary concentration.
- During periods when both disposal and construction activities are occurring, downwind property line monitoring of NO<sub>2</sub> shall be implemented for wind and stability

conditions which could result in the highest boundary concentrations.

During construction and construction/operation activities, the following post-monitoring measures shall be implemented to avoid or lessen boundary concentrations of NO<sub>2</sub>:

- If monitoring determines that the 1-hour NO<sub>2</sub> standard (i.e., 470 µg/m<sup>3</sup>) is being approached (i.e., within 95 percent of the standard or approximately 450 µg /m<sup>3</sup>), construction or cell closure activities shall be curtailed until the appropriate tiered mitigation measures can be implemented, or until adverse meteorological conditions no longer exist.
- The waste placement and/or clay preparation areas shall be moved to a preplanned alternative working location to separate emissions from clay placement construction emissions.
- Construction procedures shall be configured such that operations requiring heavy equipment do not occur simultaneously (e.g., clay placement and protective soil placement by scrapers will not be done during periods with adverse meteorological conditions).
- Construction scheduling will be slowed to reduce daily equipment usage.
- Hours of construction with designated pieces of equipment (e.g., scrapers) shall be constrained to occur outside of peak adverse meteorological conditions.  
(Responsible Agencies: LEA, SCAQMD)

**Status:**

This condition was met in 2024. As part of the planning process for the construction of Phase 13B in 2023-2024, USA Waste utilized the 2003 SCAQMD-approved CEQA Mitigation Monitoring Workplan for NO<sub>2</sub> (see Appendix). The work plan was prepared expressly to satisfy the requirements of MM AQ-11. The NO<sub>2</sub> monitoring was performed in 2023 and in 2024 during the excavation of Phase 13B construction (see Monitoring Report in Appendix).

**AQ-12**

Within three years of start date [July 1, 2001], USA Waste or its successor-in-interest shall submit to the County of Riverside an evaluation of the technological and economical feasibility of using natural gas fuel or other alternative fuel in transfer trucks. The technological feasibility of the evaluation shall include review comments by the South Coast Air Quality Management District. The evaluation shall be subject to County approval. If the County finds that natural gas fuel or other alternative fuel in transfer trucks is technologically and economically feasible, USA Waste or its successor-in-interest shall develop and implement a program to phase-in transfer trucks capable of using these fuels. The program shall be subject to County approval. If the County concludes that transfer trucks capable of using alternative fuels are not technologically and economically feasible, USA Waste or its successor-in-interest shall periodically reevaluate the feasibility of using alternative fuels in transfer trucks. Such reevaluations shall be at least every three (3) years. USA Waste or its successor-in-interest shall, however, conduct such a reevaluation anytime deemed appropriate by County.  
(Responsible Agencies: RCDWR)

**Status:**

The initial evaluation report was submitted with the 2004 Annual Report. The report indicated that alternatively fueled engines with sufficient power ratings for a transfer truck application were not available at that time. The insufficient power issue in a transfer truck application was not overcome in continuing studies through 2015, making it infeasible for USA Waste to implement this requirement at that time. A new evaluation report, reviewed by the SCAQMD, was performed in

2019. The 2019 study identified the new ISX12N engine produces the minimum required power and torque in daily transfer operations and thus, can meet payload and road grade requirements. Further, the new engine is now certified to CARB's optional low NOx standard (OLNS) at 0.02 g NOx/bhp-hr, meaning it can provide this power and torque at near-zero emission levels. As of January 1, 2021, USA Waste has retired all diesel transfer trucks and 100% of the transfertrucks owned and operated by USA Waste going to El Sobrante are now being delivered via natural gas transfer trucks. USA Waste will continue to evaluate this mitigation measure in future reports.

#### **AQ-13**

**The project shall provide the required emission reductions of NO<sub>x</sub> and ROG sufficient to cause no net increase of project emissions. (Responsible Agencies: SCAQMD, RCDWR)**

#### ***Status:***

The "Annual 2024 Mitigation Monitoring Program Status Report, Air Quality Mitigation Measure AQ-13, El Sobrante Landfill, Corona, California", prepared by SCS Engineers and dated September 29, 2023, provides both a summary of the site's emission inventory for stationary, mobile, and construction sources and a summary of the emission increases, or reductions, from the various site emission sources from the baseline year of 2001 to the 2024 projected emissions (included in Appendix). Based on the report's results, it is forecast that there will be an emission reduction of 739.8lbs/day for NO<sub>x</sub> and 7.9 lbs/day for ROG. These reductions are achieved by the use of transfer trucks in place of packer trucks and the use of CNG instead of diesel vehicles as well as new vehicle models. No emission offsets were required for 2024, and the project is in compliance with this mitigation measure.

#### **AQ-14**

**USA Waste shall amend its Policies and Procedures Manual at the landfill to require that heavy construction and operating equipment at the landfill shall not idle for longer than 15 minutes. (Responsible Agencies: RCDWR)**

#### ***Status:***

Site Policies and Procedures have been amended to enforce the "no idle longer than 15 minutes" mitigation measure.

### **Biological Resources (B) Mitigation Measures**

#### **B-1**

**Development shall be phased so that the area to be disturbed shall be minimized. Restoration of previously disturbed areas shall be performed in accordance with the Multiple Species Habitat Conservation Plan for the El Sobrante Landfill and its Implementing Agreement, both dated July 2001, and any approved modifications or amendments thereto. (Responsible Agencies: USFWS, CDFW, ACOE, RWQCB, RCDWR)**

#### ***Status:***

Phased development, closure and restoration are being performed in accordance with the Implementing Agreement, dated July 2001, for the approved El Sobrante Landfill HCP that was entered into by USFWS, CDFW, USA Waste, and Riverside County. New cell development excavation continues to be minimized as much as operationally possible and monitored by biological consultants to ensure that appropriate preserve/excavated ratios are maintained. During 2003, the expansion phases were redesigned to facilitate expansion and soil stockpiling activities. A minor modification request was formally submitted to USFWS and CDFW in May 2004 to re-phase the grading plan, increasing the number of phases from 15 to 17.

There were no grading projects or landfill phase closures requiring seeding in 2024. Phase D1 irrigation was used twice to add approximately 4 inches in December 2024.

**B-2**

**Areas within the landfill limits of disturbance shall be restored with Riversidian sage scrub in accordance with the Multiple Species Habitat Conservation Plan for the El Sobrante Landfill and its Implementing Agreement, both dated July 2001, and any approved modifications or amendments thereto. (Responsible Agencies: USFWS, CDFW, ACOE, RWQCB, RCDWR)**

***Status:***

Refer to “Status” under Mitigation Measure B-1.

**B-3**

**Dudleya salvaging and restoration shall be performed in accordance with the Multiple Agreement, both dated July 2001, and any approved modifications or amendments thereto. (Responsible Agencies: USFWS, CDFW, ACOE, RWQCB, RCDWR)**

***Status:***

Dudleya salvaging and restoration is being performed by the Habitat Manager (Mariposa Biology), in accordance with the Dudleya Restoration Plan, prepared pursuant to the approved HCP. The goal of the HCP is to replace impacted Dudleya at a 1:1 ratio through salvage, propagation, and translocation. Additional seeding projects have been completed to increase the mitigation population of many-stemmed dudleyas.

There were no impacts to many-stemmed dudleyas due to landfill expansion in 2024.

In 2024, there were 41,953 many-stemmed dudleyas in the mitigation plots. This is an increase of 22,379 from the 19,574 many-stemmed dudleya plants in 2023. The number of impacted many-stemmed dudleyas is 25,572. 2024 was the first year the mitigation plot counts exceeded the number of dudleyas impacted.

There were 16,381 more many-stemmed dudleya plants present in the mitigation sites in 2024 than impacted plants. This is the first year that the mitigation count has been higher than the impact count. This does not mean that the restoration efforts are complete. This single year of a large increase in plant numbers is due to seeding and successful germination during two successive years of good rain. Not all seedlings germinate in appropriate locations and most do not survive to maturity.

Seeding took place on two additional natural rock outcrops and on artificial rock outcrop 2 in October. Additional mitigation projects have been implemented and will continue to be implemented to increase the number of many-stemmed dudleyas in the mitigation sites until the 1:1 mitigation ratio is met.

**B-4**

**Prior to disturbance to wetland/riparian areas, a wetland compensation and mitigation plan shall be developed in consultation with the ACOE, if a 404 Permit is required, the CDFW, pursuant to Section 1603 of the California Fish and Game Code, the RWQCB, pursuant to 401 Water Quality requirements and/or policies to protect wetlands, and the USFWS, if consultation is triggered pursuant to Section 7 of the Endangered Species Act. Mitigation of riparian habitats shall be targeted at a 3:1 ratio with compensation of 6.36**

acres. Target mitigation of an additional 1.28 acres of riparian herb vegetation shall be at a 1:1 ratio. Final determination of mitigation ratios shall be made subsequent to onsite evaluation by the ACOE, CDFW, RWQCB, and/or USFWS and shall not be unreasonable or arbitrary. (Responsible Agencies: USFWS, CDFW, ACOE, RWQCB, RCDWR)

**Status:**

From 2002, when construction of the landfill expansion project began, no wetland/riparian areas identified in the EIR (Phase 15, now 17) have been impacted. This mitigation measure has not been triggered for any grading or construction related to the landfill.

In 2024 there were no impacts to streambeds.

**B-5**

**Activities to mitigate the disturbance to wetlands may include, but are not limited to:**

- Identification and assessment of sites and specific riparian mitigation measures along Temescal Wash.
- Enhancement of degraded areas within existing channels.
- Weed removal to improve existing riparian habitat.
- Potential purchase of offsite riparian habitat.

(Responsible Agencies: USFWS, CDFW, ACOE, RWQCB, RCDWR)

**Status:**

Any wetland compensation plan developed in the future as a result of implementing Mitigation Measure B-4 will incorporate measures such as those noted in Mitigation Measure B-5.

In 2024, there were four riparian mitigation sites that were monitored and weeded throughout the year.

**B-6**

The purchase of offsite riparian/wetland habitat shall be incorporated into the mitigation plan in the event that the ACOE Section 404 permit and CDFW Section 1603 agreement process conclude that onsite enhancement and offsite mitigation along Temescal Wash could not provide sufficient compensation for disturbance to onsite riparian habitat. If this mitigation were implemented, surveys shall be conducted in coordination with USFWS and CDFW to identify offsite riparian habitat that would be suitable for purchase as mitigation for onsite habitat disturbance. Considerations shall include, but not be limited to:

- Proximity to landfill site.
- Similarity of adjacent habitat.
- Management plans.
- Comparability.
- Sustainability.
- Cost. (Responsible Agencies: USFWS, CDFW, ACOE)

**Status:**

Any wetland compensation plan developed in the future because of implementing Mitigation Measure B-4 will be developed in negotiation with the resource agencies.

**B-7**

Wetland/riparian habitat mitigation shall be implemented in accordance with all permits, approvals, and/or agreements as may be required by ACOE, CDFW, RWQCB, and/or USFWS. (Responsible Agencies: USFWS, CDFW, ACOE, RWQCB)

**Status:**

Wetland/riparian habitat mitigation will be implemented in accordance with an approved plan and upon issuance of all approvals and/or permits from these resource agencies.

**B-8**

**Landfill personnel shall be instructed as to the requirement for and importance of restoration of completed areas of the site. (Responsible Agencies: USFWS, CDFW)**

**Status:**

El Sobrante Landfill management personnel and the habitat manager work closely together on issues related to the restored RSS on the closed landfill slopes, and as a result landfill personnel are aware of the importance of the restoration site. This importance of protecting the restoration sites is explained to landfill workers working near the restored RSS slopes and this promotes the protection of the restoration sites.

**B-9**

**Approximately 406 acres of undisturbed open space, upon which a Declaration of Conservation Covenants and Restrictions has been recorded in favor of CDFW and USFWS, shall be maintained and managed for the benefit of Covered Species, pursuant to federal and state incidental take permits and the *Multiple Species Habitat Conservation Plan for the El Sobrante Landfill* and its Implementing Agreement, both dated July 2001, and any approved modifications or amendments thereto. (Responsible Agencies: RCDWR)**

**Status:**

USA Waste is in compliance with this measure. In September 2018, an amendment to the Deed Restriction was recorded, and in November 2018 the Board of Supervisors approved the Amended and Restated Conservation Easement. No amendments or revisions to the Deed Restriction or Conservation Easement were made in 2024.

**B-10**

**Pursuant to Section 5 of the Agreement, USA Waste or its successor-in-interest shall pay the County a per ton charge for the deposit of Non-County waste at El Sobrante Landfill, \$1.50 of which shall be utilized for multi-species habitat acquisition and management, including planning and research activities, as provided in Section 10.7 of the Agreement and as approved by the Board of Supervisors on September 1, 1998. Monies to be utilized for multi-species purposes shall be deposited in a trust fund administered by the Executive Officer of the County. (Responsible Agencies: RCDWR)**

**Status:**

For calendar year 2023, approximately \$3,159,227,828,070.4845 was collected from out-of-county waste imports and conveyed to the Executive Office for Western Riverside County Multiple Species Habitat Conservation Plan (MSHCP) funding. No portion of the out-of-County fee that is allocated for multi-species habitat acquisition and management is utilized to fund the El Sobrante Landfill HCP. The County maintains entire discretion over the trust fund, which is currently being utilized to fund a major portion of the MSHCP. USA Waste (or its successors-in-interest) is entirely responsible for funding and carrying out its obligations under the approved HCP for the El Sobrante Landfill. While the Expansion EIR and the Landfill Agreement require \$1.00 per ton of out-of-County waste to be utilized for MSHCP habitat acquisition, the Board of Supervisors approved an additional \$.50/ton for out-of-county waste to be allocated from out-of-county fees for MSHCP acquisition when the project was approved by the Board on September 1, 1998. The mitigation measure (B-10) was updated to reflect the \$1.50 when the

Commented [RR9]: Kinika to update

Commented [KH10R9]: Updated

MMP was adopted in 2009 as part of the Supplemental EIR.

Commented [LL11]: To be updated by the County.

**B-11**

**In the unlikely event that out-of-County waste ceases to be disposed of at El Sobrante, use of the 60 million tons of air space currently allocated for out-of-County waste shall include the requirement for payment of \$1.00 per ton for multispecies habitat acquisition and management. (Responsible Agencies: RCDWR)**

**Status:**

The circumstances cited in this measure have not occurred.

**B-12**

**Lighting at the working face shall be downcast and shielded to minimize reflection, and shall be directed inward toward the landfill. (Responsible Agencies: RCDWR)**

**Status:**

All outdoor lighting, both permanent and portable, is shielded and directed toward the ground and/or working face in accordance with this mitigation measure.

**B-13**

**A predator monitoring and control plan shall be implemented in accordance with the *Multiple Species Habitat Conservation Plan for the El Sobrante Landfill* and its Implementing Agreement, both dated July 2001, and any approved modifications or amendments thereto. (Responsible Agencies: USFWS, CDFW)**

**Status:**

Wildlife control measures that include the following have been incorporated in the approved HCP and are being implemented by the Habitat Manager in accordance with the Implementing Agreement:

- Cowbird trapping to avoid parasitism during the breeding season of the California Gnatcatcher and Least Bell's Vireo was discontinued in 2023 due to the lack of Cowbirds in the Preserve. Cowbird trapping implemented in 2022 resulted in a total of 2 male cowbirds being trapped. Instead of trapping, surveys for Cowbirds in the riparian areas during the nesting season were conducted, with the caveat that trapping would begin if Cowbirds were found. There was one male Cowbird present briefly in the Preserve during the nesting season of 2024. The Cowbird never found a mate and there was no Cowbird nest parasitism during routine riparian bird surveys.
- Monitoring for the occurrence of Argentine ants and fire ants, and implementation of control measures that are based on methods prescribed by County and State agencies and approved by the Management Committee. Implementation of the measures must be consistent with the terms of the incidental take permits. No Argentine or fire ants were noted in the Preserve in 2024.

Monitoring for the presence of domestic pets and feral cats, and implementation of trapping or other appropriate actions to limit the effects on these animals on Covered Species in Conserved Habitat and in undisturbed habitat in the Landfill Area. In 2024, a pair of cats was noted in the office parking lot. Trapping was unsuccessful. After one month, cat sightings stopped.

**B-14**

**Brush clearing and habitat removal in each phase of landfill expansion will not be allowed**

to occur between February 1 and August 15, pursuant to the *Multiple Species Habitat Conservation Plan for the El Sobrante Landfill* and its Implementing Agreement, both dated July 2001, and any approved modifications or amendments thereto. (Responsible Agencies: USFWS, CDFW)

**Status:**

There was no brush clearing conducted in 2024.

**B-15**

When the landfill expansion is complete (i.e., after closure of all phases and at the end of the post closure monitoring maintenance period [currently a minimum of 30 years]), including all restoration activities in accordance with the *Multiple Species Habitat Conservation Plan for the El Sobrante Landfill* and its Implementing Agreement, both dated July 2001, and any approved modifications or amendments thereto, the area of onsite disturbance (approximately 645 acres) shall be kept in permanent conservation through a conservation easement in favor of the CDFW. In the event that CDFW revokes its acceptance of the conservation's easement, the land shall be placed into conservation with the County, or other County-designated entity, such as Western Riverside County Regional Conservation Authority as approved by the US Fish and Wildlife Service and the El Sobrante habitat management committee. (Responsible Agencies: RCDWR)

**Status:**

As noted, this mitigation measure will not be triggered until after the post-closure period of approximately 30 years beyond closure of all phases of the landfill expansion project.

**B-16**

USA Waste or its successor-in-interest shall continue to include the County in all aspects of future permitting processes involving USFWS, pursuant to Section 7 of the Endangered Species Act, CDFW, pursuant to Section 1603 of the California Fish and Game Code, ACOE 404 permitting, and RWQCB, pursuant to 401 Water Quality requirements and/or policies to protect wetlands. (Responsible Agencies: RCDWR)

**Status:**

These conditions were met in 2024. As party to the Implementing Agreement for the approved HCP, the County of Riverside has been and will be included in all aspects of future permitting processes involving USFWS, CDFW, ACOE, and/or RWQCB.

**Cultural Resources (C) Mitigation Measures**

**C-1**

Prior to grading, a Registered Professional Archaeologist (RPA)-certified archaeologist(s) shall be retained, at the expense of the project, to provide surface collection, mapping, and test excavations for identified archaeological sites. If the sites are determined to be important, the resources within these sites shall be either preserved or a data recovery excavation shall be conducted. (Responsible Agencies: RCPD)

**Status:**

There was no site grading in 2024.

**C-2**

Routine road or stormwater facilities, maintenance or other land-altering activities in the

Commented [RR12]: Possibly Phase 13B?

Commented [CC13R12]: Phase 13B was excavated in 2024, but it was an existing stockpile location. The native area was disturbed prior to 2024 when the stockpile was initially placed.

So this statement is confirmed correct.

**vicinity of sites shall be monitored by a Registered Professional Archaeologist (RPA) - certified archaeologist to prevent inadvertent disturbance or loss of important resources. (Responsible Agencies: RCPD)**

***Status:***

Pre-impact archaeological surveys have been conducted by RPA archaeologists in order to identify previously recorded resources and to identify new resources in expansion areas prior to any disturbance activities. The area in the vicinity of these sites will be monitored by a RPA certified archeologist on a semi-annual basis while performing routine tasks outlined in mitigation measure C-3 below.

**C-3**

**The status of the sites shall be monitored on a semi-yearly basis to assure that incidental disturbance or recreational collection of resources has not occurred. (Responsible Agencies: RCPD)**

***Status:***

USA Waste has arranged for coordination of efforts between the site biologist and the RPA certified archaeologist. This is because the site biologist undertakes ongoing efforts to monitor the landfill property in accordance with the Multiple Species Habitat Conservation Plan. One element of that monitoring is "access control", to prevent "livestock grazing, hunting, off-road vehicle (OHV) use, illegal dumping, hiking and horseback riding." Fundamentally, "access control" is the goal of MM C-3. Through this professional coordination, the ongoing activities of the site biologist combined with the activities of the archaeologist meet and exceed the requirements of MM C-3. Additionally, site personnel are present each working day and observe site conditions on an ongoing basis.

In 2024, archaeologists visited the sites in May and November (see Reports in Appendices).

**C-4**

**In the event of an accidental discovery or recognition of any human remains, Public Resources Code (PRC) Section 5097.98 must be followed. In this instance, once project-related earthmoving begins and if there is accidental discovery or recognition of any human remains in any location other than a dedicated cemetery, the following steps shall be taken:**

- **There shall be no further excavation or disturbance of the site or any nearby area reasonably suspected to overlie adjacent human remains until the County Coroner is contacted to determine if the remains are Native American and if an investigation of the cause of death is required. If the coroner determines the remains to be Native American, then the coroner shall contact the Native American Heritage Commission (NAHC) within 24 hours, and the NAHC shall identify the person or persons it believes to be the "most likely descendant" of the deceased Native American. The most likely descendent may make recommendations to the landowner or the person responsible for the excavation work, for means of treating or disposing of, with appropriate dignity, the human remains and any associated grave goods as provided in PRC Section 5097.98, or**
- **Where the following conditions occur, the landowner or his authorized representative shall rebury the Native American human remains and associated grave goods with appropriate dignity either in accordance with the recommendations of the most likely descendant or on the property in a location not**

subject to further subsurface disturbance:

- The NAHC is unable to identify a most likely descendent or the most likely descendent failed to make a recommendation within 48 hours after being granted access to the site;
- The landowner or his authorized representative rejects the recommendation of the descendant, and the mediation by the NAHC fails to provide measures acceptable to the landowner. (Responsible Agencies: RCPD)

**Status:**

No human remains or burial artifacts have been recovered during subsurface testing or during grading. Therefore, this mitigation measure has not been triggered. However, should human remains or burial artifacts be discovered, proper protocol procedures will be followed.

**C-5**

The approved archaeological mitigation measures shall be affixed to all copies of the project grading plans. (Responsible Agencies: RCEDA)

**Status:**

The approved archaeological mitigation measures will continue to be affixed to all future copies of project grading plans in accordance with this mitigation measure.

**Geology, Soils and Seismicity (G) Mitigation Measures**

**G-1**

The landfill and associated structures shall be designed and constructed to withstand the expected ground motions and potential effects of seismic ground shaking. (Responsible Agencies: RCEDA, LEA, RWQCB, CALRECYCLE)

**Status:**

All cell designs are engineered based on seismic stability analyses and subject to review and approval of the RWQCB. Likewise, all building plans must comply with all applicable building standards and are submitted to Riverside County for review and permitting.

**G-2**

Final exterior waste fill slopes shall not be steeper than 1.75:1 with a minimum of one 15-foot wide bench for every 50-feet of vertical height. (Responsible Agencies: LEA, RWQCB, CALRECYCLE)

**Status:**

All final exterior waste fill slopes are a more conservative 2.7:1 with benches every 50 vertical feet. Interim slopes are constructed at 3:1 per RWQCB guidelines.

**G-3**

A slope or foundation stability report shall be prepared by a registered civil engineer or certified engineering geologist. The report must indicate at least a 1.5 factor of safety for the critical slope under dynamic conditions, or appropriate factor of safety in accordance with applicable regulations. (Responsible Agencies: LEA, RWQCB, CALRECYCLE)

**Status:**

All stability analyses are included in the Joint Technical Document (JTD) reviewed and approved

by the RWQCB. The JTD, revised November 2023, incorporated an updated seismic stability analysis of the landfill's liner system.

**G-4**

**In lieu of achieving a 1.5 factor of safety under dynamic conditions, a more rigorous analytical method that provides a quantified estimate of the magnitude of movement may be employed. (Responsible Agencies: LEA, RWQCB, CALRECYCLE)**

***Status:***

All stability critical structures within the footprint of the landfill are designed to the 1.5 factor of safety.

**G-5**

**Significant slopes (including cut, fill, and waste prism slopes greater than 20 feet high and steeper than 3:1) shall be designed to comply with RWQCB and CALRECYCLE requirements for the identified maximum probable earthquake peak acceleration. (Responsible Agencies: LEA, RWQCB, CALRECYCLE)**

***Status:***

All cut, fill, and waste slopes are designed by an engineering firm to comply with regulatory requirements.

**G-6**

**RWQCB and CALRECYCLE requirements shall be complied with, and the final cover surface slopes shall be limited to 3:1, based on seismic considerations, with intermediate fill stage heights limited to 70 feet, with 15-foot wide benches to improve stability, unless subsequent analyses verify the acceptability of steeper slopes or greater fill heights. Under no circumstance, however, shall the final exterior waste fill slope be steeper than 1.75:1 (see G-2 above). (Responsible Agencies: LEA, RWQCB, CALRECYCLE)**

***Status:***

This mitigation measure is implemented as it is stated.

**G-7**

**Slope buttresses shall be provided, if necessary, to increase slope stability and reduce deformations. (Responsible Agencies: LEA, RWQCB, CALRECYCLE)**

***Status:***

The need for a slope buttress or berm is based on an approved landfill cell design and corresponding slope stability analysis. This measure will continue to be implemented for the construction of stability berms in the future.

**G-8**

**Parameters developed by geosynthetic and geotechnical testing shall be included in the analysis of liner systems on side slopes. Residual strength values (i.e., after shearing) shall be used, unless control of peak strengths can be demonstrated. (Responsible Agencies: LEA, RWQCB, CALRECYCLE)**

***Status:***

Compliance with this mitigation measure is documented in the Construction Quality Assurance As-Built Reports for each specific landfill phase that is constructed.

**G-9**

**A post-earthquake inspection plan shall be submitted to the RWQCB and CALRECYCLE, for approval which provides for detailed site inspection after an earthquake of magnitude (M) 5.0 or greater within 25 miles of the site to determine the integrity of landfill structures and systems. The plan shall identify appropriate measures which may be initiated to correct earthquake-related damage. Also, a routine inspection plan shall be developed and implemented by a registered certified engineer to examine slope conditions. (Responsible Agencies: LEA, RWQCB, CALRECYCLE)**

***Status:***

A post-earthquake and routine inspection plan was submitted to the RWQCB and CALRECYCLE in 2008 and incorporated in the approved JTD, revised November 2023. The plan has been designed to include integrity inspections of structures, slopes and the landfill's integrated systems following an earthquake. In 2024, there were no earthquakes that triggered implementation of this mitigation measure. However, El Sobrante Landfill staff currently inspects slopes and structures for maintenance issues including signs of settlement and fissures on a weekly basis.

**G-10**

**If geotechnical investigations reveal the need for blasting for a specific landfill phase, a blasting study shall be conducted in compliance with County requirements. If such a study is necessary, it shall be conducted by a licensed engineer and submitted to the County Engineering Geologist for approval. (Responsible Agencies: RCPD)**

***Status:***

Blasting occurred in 2024 when geotechnical investigation revealed the need for blasting to occur as part of the excavation for Phase 13B cell construction. El Sobrante complied with this mitigation measure at that time by submitting excavation plans to the County Engineering Geologist, who with concurrence from the Riverside County Department of Waste Resources, determined that a blasting study was not necessary.

**G-11**

**If isolated saturated bedrock conditions are encountered in cut slopes, appropriate drainage systems shall be installed. These systems could consist of weep systems, subdrain systems, or the flattening of excavated cut slopes to improve slope stability. (Responsible Agencies: LEA, RWQCB, CALRECYCLE)**

***Status:***

No installation of subdrains occurred in 2024. This measure will continue to be implemented at the El Sobrante Landfill during cell construction when these conditions are encountered and will continue to comply with this mitigation measure.

**G-12**

**Landfill liners shall be placed over the side slopes, and surface water runoff control systems (e.g., V-ditches at the top of slopes) shall be constructed to prevent uncontrolled flow down the face of the slopes. (Responsible Agencies: LEA, RWQCB, CALRECYCLE)**

***Status:***

El Sobrante has constructed and continuously maintains a surface drainage network system to prevent erosion over the slopes of the landfill, which consists of piping, v-ditches, berms, check dams, sand bags, and silt fences.

**G-13**

**Structural fills shall be built above ground water and compacted in place to a specific high relative density. (Responsible Agencies: LEA, RWQCB, CALRECYCLE)**

***Status:***

No structural fills were constructed in 2024.

**G-14**

**Expansive index testing shall be performed to verify the suitability of native soils for fill materials. If testing indicates a potential for high expansiveness in the soil, such soils shall be either treated (e.g., mixed with non-expansive soils) or removed. (Responsible Agencies: LEA, RWQCB, CALRECYCLE)**

***Status:***

All fill materials have been tested prior to fill placement and documented in a Construction Quality Assurance As-Built Report submitted to the regulatory agencies.

**G-15**

**Blasting shall be conducted in compliance with local building code requirements to prevent damage to structures and new construction from shear waves generated during blasting. (Responsible Agencies: RCPD)**

***Status:***

The blasting that occurred during Phase 13B construction was performed in compliance with all building code requirements. This measure will continue to be implemented at the El Sobrante Landfill when blasting is required for cell development.

**G-16**

**Only state-licensed blasters shall be used to design, supervise, and detonate explosives on the site. (Responsible Agencies: RCPD)**

***Status:***

AJC Drilling & Blasting CO, a fully licensed and permitted company, performed blasting operations at the landfill in 2024.

**G-17**

**Seismic monitoring of each blast shall be conducted by an independent, qualified consultant. (Responsible Agencies: RCPD)**

***Status:***

Seismic monitoring was identified in the Blasting Plan. The Blasting Plan is attached to the sample notification letter and included in the Appendix.

**G-18**

**There shall be no onsite storage of explosives. Explosives shall be transported to the site by the licensed blaster on an as-needed basis. (Responsible Agencies: RCPD)**

***Status:***

Explosives are not stored on the site of the landfill.

**G-19**

**USA Waste shall inform the Riverside County Sheriff's Department (Sheriff's Dept.) and the Riverside County Fire Department (Fire Dept.) prior to blasting. (Responsible Agencies: RCPD)**

***Status:***

An Explosives Permit was obtained from the Riverside County Sherriff's Department prior to blasting.

**G-20**

**USA Waste shall notify neighbors within 1,000 feet of potential blasting areas prior to a blasting episode. (Responsible Agencies: RCPD)**

***Status:***

Not applicable for the 2024 blasting activity as there are no neighbors within 1,000 feet of the blasting areas.

**G-21**

**A record of each blast shall be retained for at least three years and shall be submitted to the County Building and Safety Department as requested by the Building and Safety Director. (Responsible Agencies: RCBSD)**

***Status:***

Blasting records are kept by USA Waste as required, and are available upon request.

**G-22**

**Preblast inspections shall be made by a civil engineer licensed by the State of California of residences and facilities existing at the time of landfill permit approval and located within 1,000 feet of potential blasting areas. (Responsible Agencies: RCPD)**

***Status:***

Not applicable for the 2024 blasting activity as there are no neighbors within 1,000 feet of the blasting areas.

**G-23**

**A letter containing a general description of the blasting operations and precautions, including the blast-warning whistle signals that are required by the State of California Construction Safety orders, shall be sent to residents within a one-half mile radius of the landfill operations by USA Waste in accordance with applicable regulations. (Responsible Agencies: RCPD)**

***Status:***

A notification letter was sent to residents within a one-half mile radius of the landfill operations. A sample of the notification letter is included in the Appendix.

**G-24**

**Blasting complaints, if any, shall be recorded by USA Waste as to complainant, address, data, time, nature of the complaint, name of the person receiving the complaint, and the complaint investigation conducted. Complaint records shall be made available to the County Engineering Geologist, Planning Department, and Building and Safety Department. (Responsible Agencies: RCPD, RCBSD, LEA)**

**Status:**

No complaints were received as a result of the 2024 blasting operations.

**Land Use and Land Use Plans (L) Mitigation Measures**

**L-1**

**The development of El Sobrante Landfill Expansion shall be in accordance with the mandatory requirements of all applicable County ordinances and shall conform substantially with the project description in the EIR (State Clearinghouse No. 90020076), as filed in the office of the RCDWR. (Responsible Agencies: RCDWR, RCPD)**

**Status:**

While there have been changes over time to conceptual grades based on updated seismic stability analysis, the El Sobrante Landfill continues to be developed in overall accordance with the Expansion Project first approved by the BOS in 1998 and with its SWFP and corresponding JTD, last revised in 2023. There have also been changes over time to the conceptual limits of grading for the landfill expansion project, both onsite and offsite. In 2011, Pond 4 was relocated to primarily disturbed land purchased by USA Waste outside the original landfill boundary. In conformance with the Expansion Project, the development of this ancillary facility and all future offsite grading will not exceed the approximately 11 acres of offsite grading assessed in the EIR. The relocation of Pond 4 resulted in a substantial reduction of impacts to RSS, a sensitive plant species, when compared to RSS impacts at the original (undisturbed) location. In addition, the relocation allowed for continued preservation of rock outcrops in the area of the original location, which serve as important habitat for sensitive plants and animals. The original location of Pond 4 will be conserved and managed as part of the El Sobrante Landfill Preserve.

A revision to the grading limits was proposed in 2015 and was approved by the BOS and CalRecycle in 2018 as part of the AEIR and JTD Amendment, respectively. The change in the limits of grading resulted in an overall reduction in the area of disturbance for the landfill and ancillary facilities.

**L-2**

**Prior to any offsite grading, USA Waste or its successor-in-interest shall obtain and record appropriate offsite easements. (Responsible Agencies: RCDWR)**

**Status:**

Offsite grading, requiring offsite easements, was not conducted in 2024.

**L-3**

**A Citizen Oversight Committee shall be formed by the Board of Supervisors upon approval of the project. The Citizen Oversight Committee shall be composed of a total of five (5) members, whose term of service will be established upon formation of the committee. Three (3) of the five (5) members will be appointed by the Supervisor of the district in which the landfill is located. Of these three (3), two (2) members must reside within a three (3) mile radius of the landfill property. One (1) member shall be a representative from a corporate operation within a three (3) mile radius of the landfill property. The remaining two (2) members will be appointed by the entire Board of Supervisors and shall be chosen at large to represent the affected communities of interest. (Responsible Agencies: County Board of Supervisors)**

**Status:**

The Citizen Oversight Committee (COC) was formed by the BOS in 2003 and meets throughout the year as needed to discuss issues related to the use of the Mitigation Trust, illegal dumping and programs, and landfill operations.

**L-4**

**The Citizen Oversight Committee shall meet at least once annually to review the Annual Status Reports that will be submitted by an Administrative Review Committee which will include all reports and data that will be provided by USA Waste or its successor-in-interest and shall submit written comments on the project to the Board of Supervisors as they deem necessary. (Responsible Agencies: County Board of Supervisors)**

***Status:***

The COC met in 2024 to review the Annual Status Reports and provided comments.

**Noise (N) Mitigation Measures**

**N-1**

**Excavation and liner construction of new landfill cells shall be limited to the hours of 7:00 a.m. to 10:00 p.m., Monday through Saturday, with the following restrictions:**

- a) **The conveyor belt system shall not be located less than 295 feet from occupied residences; and,**
- b) **Excavation and liner construction of new cells within 10 feet of the top of slope shall be limited to the hours of 7:00 a.m. to 6:00 p.m., Monday through Saturday. (Responsible Agencies: LEA)**

***Status:***

All activities involving the use of the conveyor belt were completed in 2012. The conveyor belt system has been removed and is no longer in use. Excavation of Phase 13B was started in 2023 and continued into 2024, and was limited to these specific hours.

**N-2**

**Landfill equipment working on the outside slopes of the landfill shall be limited to the hours of 8:00 a.m. to 5:00 p.m. (Responsible Agencies: LEA)**

***Status:***

In compliance with this mitigation measure, El Sobrante Landfill limits its hours when working on outside slopes with landfill equipment.

**N-3**

**Construction equipment shall use industrial-grade mufflers to reduce noise emission. (Responsible Agencies: LEA)**

***Status:***

Only construction equipment with industrial-grade mufflers to reduce noise emission will be utilized at the landfill.

**N-4**

**Blasting shall be postponed during temperature inversions and unfavorable wind conditions (wind blowing toward residences). (Responsible Agencies: RCPD)**

***Status:***

The blasting that occurred during 2024 excavation conformed to this measure.

**N-5**

**Drilling and blasting shall be conducted between the hours of 8:00 a.m. and 5:00 p.m., Monday through Friday, and will not occur on federal, state, and local holidays. (Responsible Agencies: RCPD)**

***Status:***

The blasting that occurred during 2024 excavation conformed to this measure.

**N-6**

**Acoustic blankets shall be used around drilling operations to reduce potential drilling noise. (Responsible Agencies: RCPD)**

***Status:***

This mitigation measure requires that acoustic blankets be used when drilling associated with blasting occurs. The blasting that occurred during 2024 excavation conformed to this measure.

**N-7**

**Wherever feasible, temporary earthen or landscape berms, or other structures or measures, shall be utilized to reduce potential noise impacts on surrounding homeowners from nighttime activities at the working face of El Sobrante. Any measures implemented for this purpose shall be subject to annual review by the Citizen Oversight Committee. (Responsible Agencies: LEA)**

***Status:***

This mitigation measure is addressed to construction activities only. No construction activities occurred in 2024 at nighttime. With respect to operations, even though not expressly addressed in the mitigation measure, the landfill phasing has been restructured to increase the distance and minimize the potential for any audible impact of filling activities on surrounding neighbors. Therefore, impacts on these communities from noise are significantly reduced due to their distance from the landfill. There were no noise complaints related to nighttime operations received in 2024. According to the Supplemental EIR (certified by BOS in 2009) and the Addendum to the Final EIR (considered by BOS in 2012), no significant impacts relating to the landfill's nighttime activities were identified.

**Paleontological Resources (P) Mitigation Measures**

**P-1**

**A qualified paleontologist shall be retained, at the expense of the project, to monitor ongoing grading or other extensive activities in the Silverado Canyon and Lake Mathews formations. The monitoring program shall reflect the County's intent to research, recover, and preserve significant paleontological resources. (Responsible Agencies: RCPD)**

***Status:***

El Sobrante Landfill has maintained compliance with this mitigation measure since the 1998 approval of the Expansion Project by the Riverside County BOS by retaining a qualified paleontologist to monitor any excavation activities within the Silverado Canyon or Lake Mathews formations. No excavations in these formations were conducted in 2024.

**P-2**

In the event that significant paleontological resources are uncovered during excavation, earthmoving and/or grading, work shall be redirected from the area until an appropriate data recovery program can be developed and implemented. (Responsible Agencies: RCPD)

**Status:**

Since no significant paleontological resources were uncovered during cell excavation, this mitigation measure has not been triggered.

**P-3**

Recovered fossils shall be cleaned, cataloged, and identified to the lowest taxon possible. A report containing monitoring results, including an itemized list of fossils, shall be submitted to the County. A copy shall accompany the fossils to an appropriate repository. (Responsible Agencies: RCPD)

**Status:**

Since no significant paleontological resources have been uncovered, this mitigation measure has not been triggered.

**P-4**

Collected fossils shall be curated at a public institution with an educational/research interest in the material. The expenses shall be borne by the project. (Responsible Agencies: RCPD)

**Status:**

Since no significant paleontological resources have been uncovered, this mitigation measure has not been triggered.

**P-5**

The approved paleontological mitigation measures shall be affixed to all copies of the project grading plans. (Responsible Agencies: RCEDA)

**Status:**

The approved paleontological mitigation measures will continue to be affixed to all future copies of project grading plans in accordance with this mitigation measure.

**Traffic and Circulation (T) Mitigation Measures**

**T-1**

Out-of-County waste from Los Angeles County, Orange County, San Bernardino County, and San Diego County shall be transported to El Sobrante by transfer trucks. (Responsible Agencies: RCDWR, LEA)

**Status:**

El Sobrante Landfill has maintained compliance with this mitigation measure with the cooperation of the RCDWR, who monitors and provides waste origin data. USA Waste's contracts for out of County waste include a requirement to comply with all applicable conditions of the Second Agreement. The RCDWR scale house attendants have the authority to reject any deliveries not in compliance with this Mitigation Measure. In 2015, RCDWR and USA Waste formally agreed on the variety of specific types of trucks that define "transfer trucks" and a procedure for refusing admittance by non-conforming vehicle types.

Minor amounts of non-contracted waste from public customers or small commercial haulers may enter from time to time, as allowed by the RCDWR scale attendants.

**I-2**  
**Transportation of out-of-County waste from areas other than Los Angeles County, Orange County, San Bernardino County, and San Diego County shall not be permitted without additional environmental review and approval. (Responsible Agencies: RCDWR, LEA)**

**Status:**

USA Waste has not contracted for the receipt of waste from counties other than the ones listed in this mitigation measure. As the operator of the landfill scale house, RCDWR allows out of County waste to enter the landfill and is the entity responsible for jurisdictional reporting. In conversations with Riverside County staff, it is the understanding of USA Waste that it is the policy of Riverside County to allow incidental volumes of waste from any jurisdiction to be disposed of at a County facility to avoid or minimize illegal dumping.

**Commented [KH14]:** WM: Include a brief discussion about why waste from jurisdictions outside of Los Angeles, Orange, San Bernardino and San Diego counties shows up on tonnage reports.

[When waste is delivered to a landfill or transfer station, the gate attendant asks the driver where the waste is from. Typically, transfer stations do not restrict waste from other areas, and often times, waste could be reported as from outside of the Los Angeles, Orange, San Bernardino and San Diego county areas. Additionally, the driver may not understand the question and provide the location of where their business is located, or where they are from, rather than the origin of the waste. As such, it is common to see locations outside of the permitted four counties \(Los Angeles, Orange, San Bernardino and San Diego\) on jurisdictional reports. Transfer stations that deliver waste to El Sobrante are inspected by the LEA, as well as by Hazardous Waste Inspectors from the Department of Waste Resources.](#)

**I-3**  
**Transfer trucks hauling waste from out-of-County to El Sobrante that use State Route (SR) 91 shall travel to and from the landfill during off-peak hours for SR 91. (Responsible Agencies: RCDWR, RCTD)**

**Status:**

The 1996 Final EIR and 2009 Supplemental EIR for the landfill project found no significant traffic impact on SR 91 at any number of transfer truck trips. However, USA Waste agreed to a mitigation measure to avoid the use of SR 91 in Riverside County during peak hours.

**Commented [RR15]:** Kinika to update

**Commented [KH16R15]:** Updated

It is not feasible to guarantee that transfer trucks (trucks) will never use SR 91 in Riverside County during peak hours, especially when traffic conditions can cause unexpected delays (i.e., accidents, breakdowns, lane closures, weather-related incidents, construction, etc.) Regardless, USA Waste has implemented measures to ensure that significant impacts from Out-of-County (OOC) truck operations during peak hours on the SR 91 in Riverside County do not occur.

This includes implementing 24-hour operations, including a prohibition on peak hour use of SR 91 in customer contracts. In April and October 2024, USA Waste also provided notification to both USA Waste facilities and non-USA Waste OOC facilities to utilize off-peak hours. Verification of transmittal of these notifications will be provided on a confidential basis to County Counsel. Furthermore, extensive residential growth has occurred since the expansion EIR was prepared, leading to greater traffic congestion on both SR 91 and I-15. As a direct consequence, truck operators have been forced to adjust their travel to avoid peak commute times as a prudent

business practice.

During 2015, RCDWR and USA Waste conducted an extensive analysis of peak hour traffic on SR 91, using different methodologies to calculate peak hour vehicle trips. Using the more conservative assumptions from that analysis made by RCDWR, the Riverside County Transportation Department undertook a study to evaluate impacts and concluded that it would require a minimum of 40 AM peak hour and 375 PM peak hour trips to bring a freeway segment to an unacceptable level, triggering a significant impact. Current and anticipated SR 91 peak hour trips are substantially below these thresholds.

RCDWR analyzed peak hour trucks *assuming* that every customer that could conceivably use SR 91 during peak hour periods did so. While this is highly unlikely, it does represent a worst-case scenario. Based on this analysis, the RCDWR estimated that in 2023<sup>34</sup>, there could have been approximately ~~13~~<sup>8</sup> daily AM peak hour trips and 1 daily PM peak hour trips.

As the significance threshold determined by the Riverside Transportation Department is substantially greater than actual or potential worst-case peak hour trips analyzed, it is concluded that peak hour truck traffic trips on SR 91 in 2023<sup>34</sup> did not create a significant impact.

USA Waste has continued efforts to reduce peak hour trips on SR 91 in 2024. In 2024, USA Waste had sent reminder notifications to all USA Waste facilities and other facilities that send waste to El Sobrante Landfill. USA Waste's Geo-fence data revealed a yearly total of 3 peak hour trips by USA Waste-owned vehicles in 2024 on SR 91. There were 14 peak trips in 2023, 23 peak trips in 2022, 63 peak trips in 2021, 68 peak hours 2020, and 80 peak hour trips in 2019.

During 2024, 3 total peak hour infractions were less than 8 minutes, which indicates these vehicles were leaving SR91 during peak hours. In total, 2 infractions were during the AM and 1 during the PM. The decrease in 2024 was a significant improvement compared to 2023, and USA Waste remains in substantial compliance of this mitigation measure.

While this mitigation measure addresses utilizing SR 91 during off-peak hours, please see the El Sobrante Landfill Avoidance of Peak Hour Traffic plan referenced in Section 5(b) of the Transportation Department Conditions of Approval (included in 2015 Annual Report Appendices). This plan is a collaboration of efforts by USA Waste and RCDWR and provides a comprehensive demonstration of the strategies and effectiveness in avoiding waste deliveries during peak hours.

Commented [LL17]: To be updated by the County.

Commented [KH18R17]: Updated

**T-4**

**Vehicles delivering waste from out-of-County to be disposed at El Sobrante shall utilize on all trips (both inbound and outbound) only that portion of Temescal Canyon Road between its intersection with 1-15 and the landfill access road, except in the event of a closure of the on- and/or offramps at Temescal Canyon Road and I-15. (Responsible Agencies: RCDWR, RCTD)**

**Status:**

El Sobrante Landfill requires all transfer trucks to utilize the designated route for deliveries of waste. USA Waste notified all out-of-county and in-county transfers stations that the designated route was I-15 to Temescal Canyon Road, then north on Temescal Canyon Road to Dawson Canyon Road. A sign has been installed at the intersection of Dawson Canyon Road and Temescal Canyon Road to clearly indicate to drivers leaving the landfill that no right turn is allowed and to indicate the landfill operator's commitment to enforce this restriction. When a driver is observed not using the designated route and the specific truck number or hauling company cannot be identified, WM and/or third party hauling operations are notified of the violation and a general request is made to the drivers in that fleet to correct the behavior. If a driver is observed not using the designated route and the specific truck number or hauling company can be identified, WM and/or third party hauling operations are notified of the violation and a request is made to correct the behavior, with repeat violations by a driver resulting in disciplinary action up to and including refusal of entry to the site. There were five complaints filed with El Sobrante regarding traffic concerns in 2024. [All complaints were investigated and concluded the following:](#)

1. [1 Complaint: WM truck identified was in the area for service.](#)
2. [4 Complaints: A notification was sent to third party carriers regarding truck limitations for vehicles entering and leaving El Sobrante Landfill. The identified responsible customer using the wrong freeway entrance was contacted to correct the behavior.](#)

**Commented [RR19]:** WM to update- clarify- was one complaint the WM truck, and the other 4 related to third party carriers? Was it only one third party carrier?

**Commented [LL20R19]:** updated

**T-5**

**Except for vehicles collecting waste in the immediate vicinity of El Sobrante, USA Waste's or successor's-in-interest collection vehicles delivering waste from in-County to be disposed at El Sobrante shall utilize only that portion of Temescal Canyon Road between its intersection with 1-15 and the landfill access road for all trips (both inbound and outbound), except in the event of a closure of the on-and/or off-ramps at Temescal Canyon Road and I-15. (Responsible Agencies: RCDWR, RCTD)**

**Status:**

The landfill operator has implemented this mitigation measure similarly to Mitigation Measure T-4. A sign has been installed at the intersection of Dawson Canyon Road and Temescal Canyon Road to clearly indicate to drivers leaving the landfill that no right turn is allowed and to indicate the landfill operator's commitment to enforce this restriction. When a driver is observed not using the designated route, WMI hauling operations are notified of the violation and a request is made to correct the behavior. When a driver is observed not using the designated route and the specific truck number or hauling company cannot be identified, WM and/or third party hauling operations are notified of the violation and a general request is made to the drivers in that fleet to correct the behavior. If a driver is observed not using the designated route and the specific truck number or hauling company can be identified, WM and/or third party hauling operations are notified of the violation and a request is made to correct the behavior, with repeat violations by a driver resulting in disciplinary action up to and including refusal of entry to the site. There were five complaints

filed with El Sobrante regarding [traffetraffic](#) concerns in 2024. \_

## **Public Services and Utilities (U) Mitigation Measures**

### **U-1**

**Access roads/streets shall be wide enough to accommodate movement and parking without hindering the flow of traffic. Roadway modifications shall be designed to provide smooth and orderly traffic flow and shall be well lighted. (Responsible Agencies: RCTD)**

#### **Status:**

El Sobrante Landfill is in compliance with this mitigation measure.

### **U-2**

**Warning or caution signs shall be placed on Temescal Canyon Road and the El Sobrante access road to indicate the presence of slow-moving traffic/trucks. (Responsible Agencies: RCTD)**

#### **Status:**

El Sobrante Landfill has placed multiple speed limit and caution signs at strategic points along the access route to the landfill to indicate the presence of slow-moving traffic in compliance with this mitigation measure. In addition, the County has placed a sign on Temescal Canyon Road identifying the location of the landfill.

### **U-3**

**Upon assignment of a numbered street address by the County, the project entrance shall be clearly marked with address numbers. (Responsible Agencies: RCTD)**

#### **Status:**

El Sobrante Landfill is in compliance with this mitigation measure. The landfill entrance is well marked by many signs and monumentation. Address numbers are posted on the mailbox at the project entrance.

### **U-4**

**Buildings shall be constructed with fire retardant roofing material as approved by the County Fire Department. (Responsible Agencies: RCEDA)**

#### **Status:**

There has been no new activity in this regard during 2024.

### **U-5**

**Water mains and fire hydrants providing required fire flows shall be constructed subject to approval by the County Fire Department. (Responsible Agencies: RCFD)**

#### **Status:**

No new water service applications were submitted in 2024.

### **U-6**

**Prior to approval of any development plan for lands adjacent to open space areas, a fire protection/revegetation management plan shall be submitted to the Riverside County Fire Department for review and comment. (Responsible Agencies: RCFD)**

**Status:**

El Sobrante Landfill developed and submitted a fire management plan to the Fire Department in 2003. This plan is implemented pursuant to El Sobrante HCP and Implementing Agreement and monitored by the Habitat Manager. Construction of two additional water storage tanks (140K gallon and 40K gallon) and pump upgrades were completed in 2007 to increase the water supply at El Sobrante for potential fire mitigation. The Fire Department has received a dedicated hook-up to each of the new tanks. A water storage tank was constructed in 2019 at the new maintenance facility and approved by the Fire Department.

**U-7**

**Landfill equipment operators, waste transfer vehicle drivers, and landfill personnel assigned to nighttime operations shall have appropriate training for night operation of heavy equipment. (Responsible Agencies: LEA)**

**Status:**

El Sobrante Landfill equipment operators assigned to night operations receive weekly training on safety within the landfill, inclusive of maintaining proper lighting while operating in other than daylight conditions. All operator training is documented, with records maintained on site.

**U-8**

**Portable lights shall be used at the working face to provide a safe working environment during nighttime operations. (Responsible Agencies: LEA)**

**Status:**

El Sobrante Landfill is in compliance with this mitigation measure.

**U-9**

**The landfill access road and onsite roads to the working face shall be equipped with reflectors, reflective cones, reflective barriers and signs. (Responsible Agencies: LEA)**

**Status:**

El Sobrante Landfill is in compliance with this mitigation measure.

**U-10**

**Public access to the landfill shall be restricted to the hours of 6:00 a.m. to 6:00 p.m. (Responsible Agencies: LEA)**

**Status:**

El Sobrante Landfill is in compliance with this mitigation measure.

**U-11**

**Installation of low flow toilets, faucets, and showers. (Responsible Agencies: RCEDA)**

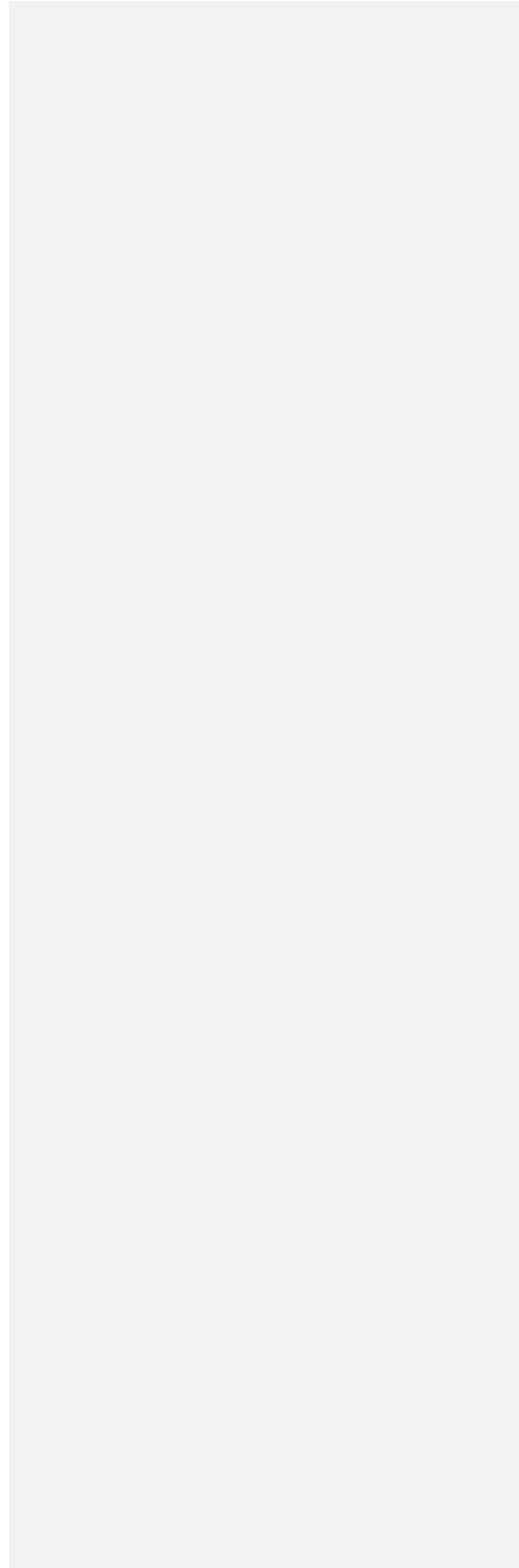
**Status:**

El Sobrante Landfill is in compliance with this mitigation measure.

**U-12**

**Wastewater shall go to the Lee Lake Treatment Facility, which makes water available for**

| reuse. (Responsible Agencies: RCDWR, RCEHA)



**Status:**

The active landfill requires potable, non-potable or reclaimed water, and wastewater handling in its operations. Potable water to the active landfill and also non-potable or reclaimed water is currently provided by the Temescal Valley Water District (TVWD), and wastewater generated at the landfill is currently handled onsite, with gray water from restroom facilities routed into an onsite septic system approved by Riverside County and leachate and condensate collected for dust control purposes via a LCRS, pursuant to approvals from the RWQCB.

In order for wastewater from the landfill to go to the Treatment Facility to ensure that the landfill does not exceed its onsite capacity and allow for its reuse, as well as to consolidate services under one purveyor, the landfill property had to be annexed into the service area of the TVWD, which is the only purveyor able to meet the entire needs of the landfill for not only wastewater collection, treatment, and reuse/disposal, but also for potable and non-potable water. Applications for an annexation and Sphere of Influence (SOI) amendment were filed with the Riverside County Local Agency Formation Commission (LAFCO) in late summer 2010. On March 24, 2011, the LAFCO Board approved the annexation and SOI amendment. LAFCO's Notice of Results, including signed resolutions, were filed with and recorded by the State Board of Equalization in May and June of 2011, finalizing the decision.

As of 2024, TVWD has not started construction of wastewater lines, however TVWD did complete construction of a new non-potable reservoir/supply in 2016. In October 2019, TVWD provided notification identifying that sewer line connections are not currently available for the landfill property.

**Water Resources (W) Mitigation Measures**

**W-1**

**Drainage structures, such as the perimeter drainage channels, sedimentation basins, leachate evaporation ponds, stormwater retention basins, and collection pipes and ditches, shall be inspected and maintained on a regular basis. (Responsible Agencies: RCFCD, RWQCB, LEA)**

**Status:**

At a minimum, El Sobrante Landfill supervisors inspect and maintain all drainage structures (including ditches, sedimentation basins/storm water retention basins and drainage piping) within the site on a monthly basis. Routine maintenance and cleaning of drainage structures was completed in 2024. This task is part of the supervisors' regular responsibility and serves to facilitate compliance with this mitigation measure.

**W-2**

**Regular monitoring (and possibly testing) of perimeter drainage channels and retention ponds shall be completed to assure that discharged stormwater does not contain contaminants from the landfill. (Responsible Agencies: RCFCD, RWQCB)**

**Status:**

El Sobrante Landfill employs a dedicated environmental engineer, environmental protection specialist, and retains consulting specialists to provide testing and monitoring of all drainage components within the landfill as required by State and Local regulatory agencies. There were two qualifying sampling events during 2024 per the requirements contained in the Industrial General Permit for Storm Water Discharges (Water Quality Order No.2014-0057-DWQ). No samples were outside of holding times. The event on February 1, 2024 produced samples from

discharge location Outfall 001. On the February 6, 2024 event, samples were collected from discharge location Outfall North. The samples were reported on the Stormwater Multiple Application and Report Tracking System (SMARTS). See appendix for the 2024 Annual Drainage System Maintenance Report. In 2024, an average numeric action level (NAL) exceedance occurred for iron, which is a parameter listed within the Pollution Source Assessment. In response, the site has implemented additional BMPs and other control measures. The 2024 Level 2 Exceedance Response Action (ERA) Technical Report was submitted and certified via SMARTS.

On March 21, 2019 and December 12, 2019, the Santa Ana Regional Water Quality Control Board approved the site's Notice of Non-Applicability (NONA) Technical Reports which include a total of 17 NONA basins and an underground storage chamber. Due to the approved NONA coverage and closed vegetative areas of the landfill no longer discharging industrial stormwater, two sampling outfalls remain at the facility.

**W-3**

**A Stormwater Pollution Prevention Plan (SWPPP) shall be prepared. It shall include a Spill Prevention and Response Plan and a monitoring plan. The facility shall implement "best management practices" as required by NPDES. (Responsible Agencies: RWQCB)**

**Status:**

El Sobrante Landfill is in compliance with this mitigation measure. A revised SWPPP was prepared in August 2024, by Waste Management and the plan was uploaded to SMARTs. Best Management Practices (BMPs) are included within the plan. The SWPPP is located in the Appendix.

**W-4**

**Leachate shall be collected by the leachate collection and removal system (LCRS) installed at the base of each landfill cell. Such leachate shall be sampled regularly and, if necessary, treated prior to use for dust control on lined areas of the landfill. (Responsible Agencies: LEA, RWQCB, CALRECYCLE)**

**Status:**

El Sobrante Landfill has received approval from the RWQCB to utilize leachate collected via the LCRS for dust control on lined portions of the landfill based upon testing results, as directed by the RWQCB staff. LCRS information is reported annually in the fall and winter semi-annual groundwater report to satisfy the requirements of the RWQCB, as specified in the landfill's Waste Discharge Requirements (WDR), dated September 16, 2016. According to the Fall 2023-Winter 2024 Semi-Annual Groundwater Monitoring Report and Annual Reporting Requirements, prepared by SCS Engineers and dated April 30, 2024, the LCRS recovered leachate from five (5) LCRS locations in the landfill. From October 2023 to March 2024, a total of approximately 5,387,103 gallons of leachate was recirculated into the working face of the landfill. From April 2024 through September 2024, up to 12,000,000 gallons of liquids were recirculated into the working face of the landfill, approximately 732,000 gallons of liquids were used for dust control, and 316,800 gallons of liquids were transported offsite. From October 2024 through December 2024, approximately 267,300 gallons of liquids were recirculated into the working face. From October 2024 through March 2025, no liquids were used for dust control and approximately 18,423,105 gallons of liquids were transported offsite. Liquid volumes are reported in the Semi-Annual GWMRs dated April 30, 2024, October 31, 2024, and April 30, 2025. The increase of liquid is from actively installing new pumps and the continuous dewatering activities at the landfill. During this period, no leachate was used for dust control. The leachate control systems are

**Commented [KH21]:** WM: Include discussion on increased leachate and verify and explain calculations in response.

inspected weekly, and ~~annual~~ leachate samples ~~were~~ are collected annually in October ~~2023~~ and ~~results were reported in the referenced report~~. The use of leachate, as approved by the RWQCB, as the responsible agency, is in compliance with this mitigation measure.

In a letter dated September 24, 2024, the RWQCB approved a plan for offsite liquid disposal. Starting September 26, 2024, liquid was transported offsite using tanker trucks.

**Commented [TS22]:** Is all leachate transported offsite for disposal since September 26, 2024? Please report the volume of leachate recirculated into the working face from April 2024 to September 26, 2024.

**Commented [LL23R22]:** Per Spring-Summer 2024 Groundwater Monitoring Report dated October 2024: From April through September, 2024, up to 12,000,000 gallons of comingled liquids were recirculated into the working face of the landfill, approximately 732,000 gallons of liquids were used for dust control, and 316,800 gallons of liquids were transported offsite.

**W-5**

**Stormwater runoff that falls on the active working face of the landfill shall be diverted to a collection sump and reused for dust control on lined areas of the landfill. The sump for stormwater runoff from the active working face shall be designed to hold the runoff from the 100-year, 24-hour storm. (Responsible Agencies: LEA, RWQCB, CALRECYCLE)**

**Status:**

El Sobrante Landfill is in compliance with this mitigation measure. As a BMP, a Diversion Structure (berm) is constructed at the toe of the active face over lined portions of the landfill to collect contact water that may come into contact with refuse and prevent co-mingling with storm water. This water is then allowed to infiltrate and collected as leachate, which is approved to be used for dust control. These berms, when utilized, are observed monthly for adequacy and maintained accordingly. This condition rarely occurs due to the predominately dry conditions at El Sobrante.

**W-6**

**Drainage improvements shall be designed and constructed to provide all-weather access to the landfill. (Responsible Agencies: RCTD, RCFCD)**

**Status:**

El Sobrante Landfill is in compliance with this mitigation measure.

**W-7**

**To reduce the quantity of water used, the following measures shall be implemented:**

- Low-flow plumbing fixtures shall be installed for onsite facilities.
- Washwater for cleaning equipment at the operations and maintenance center shall be collected and recycled, and reused for washing or dust control.
- Stormwater that falls on the active working face of the landfill shall be collected and used for dust control. (Responsible Agencies: RCEDA)

**Status:**

El Sobrante Landfill is in compliance with this mitigation measure. A berm is constructed at the toe of the active face over lined portions of the landfill to collect contact water that may come into contact with refuse and prevent co-mingling with storm water. This water is then allowed to infiltrate and collected as leachate, which is approved to be used for dust control.

**W-8**

**The liner system for the expansion of El Sobrante shall meet the following requirements:**

- The liner system (inclusive of the bottom liner and the sideslope liner) of the landfill shall exceed the requirements of Subtitle D and California Code of Regulations (CCR) Title 27 and shall be composed of the alternative bottom liner (identified as Alternative Bottom Liner B2) and the alternative sideslope liner (identified as Sideslope Liner Alternative S2), which are both described and evaluated in Evaluation of Liner System Alternatives, El Sobrante Landfill Expansion, Riverside County, California, prepared

by GeoSyntec Consultants and dated February 1998.

- If it is determined that this liner system will not meet the requirements of the regulatory agencies, a substitute liner system must be approved by the regulatory agencies, and evidence of such a determination shall be forwarded to the El Sobrante Landfill Administrative Review Committee of Riverside County. In this event, the substitute liner system shall be composed of a bottom liner and a sideslope liner that are at least equal to Alternative Bottom Liner B2 and Sideslope Liner Alternative S2, respectively, and must be approved by the Administrative Review Committee. (Responsible Agencies: LEA, RWQCB, CALRECYCLE)

**Status:**

El Sobrante Landfill is in compliance with this mitigation measure.

**W-9**

Landfill gas collectors shall be placed as compacted lifts of waste are finished. Once sufficient waste has been placed above the collectors to prevent air intrusion, the collectors shall be used for active landfill gas extraction. (Responsible Agencies: LEA, RWQCB, CALRECYCLE, SCAQMD)

**Status:**

A LFG Collection and Control System (GCCS) has been in operation at the El Sobrante Landfill since 1993. The GCCS currently consists of approximately 469 vertical, horizontal and SVE extraction wells that are placed under vacuum via a piping network that extracts the LFG from the waste mass and conveys the LFG to two Zink Ultra Low Emissions flares. The LFG system is continually adjusted to minimize LFG impacts to the environment. In 2024, USA Waste decommissioned 59 wells and brought 54 new wells online, bringing the total number of active wells up to 439. This was to capture LFG from the recent waste lifts placed in Phase 13A, increase well density in Phase 8, and replace wells throughout the landfill. USA Waste also installed over 5,000 linear feet of lateral and header vacuum lines to connect to the new wells and convey the extracted gas to the flare station.

**W-10**

The final cover of the landfill shall conform to Subtitle D and CCR Title 27, and shall consist of a minimum of four (4) feet of vegetative layer in accordance with the augmented cover described in the EIR (State Clearinghouse No. 90020076). Any change from the augmented cover shall require clearance from the RCDWR, the California Integrated Waste Management Board (CALRECYCLE), Regional Water Quality Control Board (RWQCB), the U.S. Fish and Wildlife Service (USFWS), and the California Department of Fish and Game (CDFW). (Responsible Agencies: LEA, RWQCB)

**Status:**

El Sobrante Landfill is in compliance with this mitigation measure.

**W-11**

In accordance with applicable regulations, landfill gas shall be monitored at the landfill perimeter and in the vadose zone. (Responsible Agencies: LEA, RWQCB, SCAQMD)

**Status:**

El Sobrante Landfill has eighteen (18) permanent and three (3) temporary perimeter gas probes (GP) with multiple completions in its approved monitoring network. The probes are monitored and reported in accordance with applicable regulations to ensure that landfill gas does not migrate

off the landfill site. All 21 probes are spaced no more than 1,000 feet apart around the perimeter of the landfill in static locations. The probes are routinely tested and monitored on a quarterly basis by landfill staff and reported to the LEA. The LEA may also perform its own testing of random probes during their regular monthly inspections of the landfill and/or may monitor landfill staff's quarterly testing of the probes. If excess levels are detected during quarterly monitoring, regulations require that the LEA be immediately notified by the landfill operator and that each immediate notification be followed up with a letter from the landfill within 7 days. Whenever excess levels are detected, the site immediately takes all steps necessary to reduce methane levels and to protect public health and safety and the environment.

In 2024, perimeter probe GP-22TPR exceeded 5% (by volume) limit for methane (CH<sub>4</sub>). On March 28, 2025, the LEA conducted a focus inspection of the replacement well ELSTRR22. Based on the readings of 0.00% CH<sub>4</sub> for all four perimeter gas probes within ELSTRR22 (probes A, B, C, and D), the site was back in compliance.

**W-12**

**"Point of compliance" ground water monitoring wells, as required by CCR Title 27, shall be installed along the downgradient perimeter of the landfill footprint, pursuant to a monitoring plan approved by the RWQCB. These wells shall be sampled on a quarterly basis beginning one year prior to landfilling each respective cell, and will provide a secondary warning of a leak in the liner system. (Responsible Agencies: LEA, RWQCB)**

***Status:***

El Sobrante Landfill has implemented a "point of compliance" ground water monitoring program consisting of sixteen (16) ground water monitoring wells and two ground water piezometers, in compliance with CCR Title 27 and as approved by the RWQCB. Quarterly monitoring reports are provided to the RWQCB, and copies are maintained on site. All monitoring activities in 2024 were in compliance with RWQCB requirements.

**W-13**

**If leachate or landfill gas generated by the landfill expansion were determined to be a potential risk to ground water, a corrective action plan shall be developed and implemented in conjunction with the RWQCB as required by CCR Title 27. (Responsible Agencies: LEA, RWQCB, SCAQMD)**

***Status:***

In 2024, there was no determination that leachate or landfill gas generated by the landfill posed any risk to ground water, and a corrective action plan has not been developed nor implemented. Prior to approval of the landfill expansion project in 1998, a corrective action plan was implemented in 1996 for apparent landfill gas impacts to ground water from the original landfill footprint. This plan was developed and implemented in conjunction with the RWQCB. On June 4, 2003, the RWQCB gave El Sobrante permission to turn off the ground water remediation system as the impacts appeared to have been mitigated. Monitoring continues to this day and in the event that impacts appear to return, El Sobrante Landfill will re-institute the mitigation measures.

**W-14**

**Whenever a specified material, design, system or action is required by the project or any exhibit thereto, USA Waste or its successor-in-interest may substitute such material, design, system or action, provided that:**

- Such material, design, system or action complies with applicable Federal, State, and

- local regulations; and,
- Any Federal, State or local regulatory agency having jurisdiction has approved the use of the material, design, system or action for similar facilities (i.e., Class III landfills); and,
- The General Manager - Chief Engineer of the RCDWR, with concurrence of the appropriate regulatory agency(ies), has determined that such material, design, system or action is technically equal, or superior to, those required in these conditions. (Responsible Agencies: RCDWR, LEA, RWQCB)

**Status:**

The El Sobrante Landfill is in compliance with this mitigation measure.

**W-15**

USA Waste or its successor-in-interest shall deposit 50 cents per ton into a Third Party, Environmental Impairment Trust, which fund shall be established and maintained throughout the life of the project. Any balance in the existing fund contributed by USA Waste or its successor-in-interest under the First El Sobrante Landfill Agreement, as amended, shall continue to accrue with deposits from all waste delivered to the site on or after the start date, including interest earnings on the funds, until the fund has reached a total of \$2,000,000, at which time deposits may be discontinued until withdrawals cause the fund to fall below the \$2,000,000 cap. The cap shall increase annually by 90 percent of the change in the Consumer Price Index (CPI) starting in the year 2002. (Responsible Agencies: RCDWR)

**Status:**

This condition was met in 2024. The FY 2023/2024 cap for the Environmental Impairment Trust was \$3,517,648,163,378,711.72. For FY 2024/2025, the cap increased to \$3,652,432,533,517,648.16. The balance of the Environmental Impairment Trust at the end of April 30, 2025 of FY 2024/25 is \$3,693,555,864,172.1764.

Commented [RR24]: Will confirm once balance is provided.

Commented [RR25]: Kinika to verify the balance with WM...

Commented [KH26R25]: Requested confirmation from WM

Commented [LL27R25]: BNY environmental trust statements provided on 5/29/25.

**W-16**

Monies may be withdrawn from the Environmental Impairment Trust only for environmental remediation purposes with approval by USA Waste or its successor-in-interest and the General Manager - Chief Engineer of the RCDWR. The Trustee shall be required to report quarterly to the Department on all fund activity and balances. (Responsible Agencies: RCDWR)

**Status:**

El Sobrante Landfill did not withdraw any funds from this Trust in 2024.

**Tribal Cultural Resources (TR) Mitigation Measures**

**TR-1**

Prior to impacts within the Phase 17 area, USA Waste of California, Inc. shall enter into an agreement with the Pechanga Band of Mission Indians for Native American monitoring. The Native American Monitor shall be on-site during all initial ground disturbing activities within Phase 17 including clearing, grubbing, tree removal, grading and trenching. The Native American Monitor shall have the authority to temporarily divert, redirect or halt the ground disturbance activities to allow identification, evaluation, and potential recovery of cultural resources. (Responsible Agencies: RCPD, Tribe)

**Status:**

This mitigation measure has not been triggered. However, WMI will enter into an Agreement with the Tribe prior to impacts within the Phase 17 area. Impacts to the Phase 17 area are not expected to occur until approximately the year 2030 or beyond.

**IR-2**

**If during ground disturbance activities, unanticipated cultural resources are discovered, the following procedures shall be followed:**

All ground disturbance activities within 100 feet of the discovered cultural resource shall be halted and USA Waste of California, Inc. shall call the County Archaeologist, or qualified archaeologist (if the County Archaeologist position is vacant), immediately upon discovery of the cultural resource. A meeting shall be convened between USA Waste of California, Inc., Riverside County Department of Waste Resources, the County Archaeologist, and the Pechanga Band of Mission Indians, to discuss the significance of the find. At the meeting with the aforementioned parties, a decision is to be made, with the concurrence of the County Archaeologist, as to the appropriate treatment (documentation, recovery, avoidance, etc.) for the cultural resource. Further ground disturbance shall not resume within the area of the discovery until the appropriate treatment has been accomplished. USA Waste of California, Inc. is responsible for all costs associated with the disposition of cultural resources (curation, re-burial, etc.). (Responsible Agencies: RCDWR, RCPD, Tribe)

**Status:**

In 2024, no cultural resources were discovered during ground disturbance activities or any landfill operation/development.

**IR-3**

USA Waste of California, Inc. shall relinquish ownership of all cultural resources, including sacred items, burial goods, and Human Remains after these items have been released by the County Coroner, and provide evidence to the satisfaction of the County Archaeologist that all archaeological materials recovered during the archaeological investigations (this includes collections made during an earlier project, such as testing of archaeological sites that took place years ago), have been handled through one of the following methods: (Responsible Agencies: RCDWR, RCPD, Tribe)

1. A fully executed reburial agreement with the appropriate culturally affiliated Native American tribe or band. This shall include measures and provisions to protect the future reburial area from any future impacts. Reburial shall not occur until all cataloging, analysis and special studies have been completed on the cultural resource(s).
2. Curation at a Riverside County Curation facility that meets federal standards per 36 Code of Federal Regulations (CFR) Part 79 and therefore will be professionally curated and made available to other archaeologists/researchers and tribal members for further study. The collection and associated records shall be transferred, including title, and are to be accompanied by payment of the fees necessary for permanent curation. Evidence shall be in the form of a letter from the curation facility identifying that archaeological materials have been received and that all fees have been paid.
3. If more than one Native American Group is involved with the project and cannot come to an agreement between themselves as to the disposition of cultural

resources, USA Waste of California, Inc. shall then proceed with curation at the Western Science Center.

4. USA Waste of California, Inc. is responsible for all costs associated with the disposition of cultural resources (curation, re-burial, etc.).

**Status:**

This mitigation measure has not been triggered; however, USA Waste will comply when applicable.